



# Seventh Follow-Up Report

## Trinidad and Tobago

### November 2012

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## TRINIDAD AND TOBAGO – SEVENTH FOLLOW-UP REPORT

### I. Introduction

1. This report presents an analysis of measures taken by Trinidad and Tobago to comply with the CFATF follow-up procedures and the recommendations made in the third round Mutual Evaluation Report (MER). The MER of Trinidad and Tobago was adopted by the CFATF Council of Ministers in May 2007 in Guatemala. The first written follow-up report on Trinidad and Tobago was presented to the Plenary in May 2009. As a result of a decision taken by the Plenary in October 2009, three subsequent reports on recently enacted legislation, a proposed action plan submitted to the Plenary, and the feasibility of proposed deadlines were prepared by the CFATF Secretariat and distributed to Plenary delegates during the last two months of 2009 and the first month of 2010. Subsequently, Trinidad and Tobago has submitted five follow-up reports in May and October of 2010 and 2011 and May 2012, respectively. This report will focus on the outstanding Recommendations and the measures taken by Trinidad and Tobago since the previous follow-up report to achieve compliance.

2. Trinidad and Tobago was rated partially compliant or non-compliant on fifteen (15) of the sixteen (16) Core and Key Recommendations and 26 other Recommendations. The Core and Key recommendations were rated as follows:

**Table 1; Ratings of Core and Key Recommendations**

<b>Rec.</b>	<b>1</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>10</b>	<b>13</b>	<b>23</b>	<b>26</b>	<b>35</b>	<b>36</b>	<b>40</b>	<b>I</b>	<b>II</b>	<b>III</b>	<b>IV</b>	<b>V</b>
<b>Rating</b>	<b>NC</b>	<b>PC</b>	<b>PC</b>	<b>NC</b>	<b>NC</b>	<b>NC</b>	<b>NC</b>	<b>NC</b>	<b>NC</b>	<b>LC</b>	<b>PC</b>	<b>NC</b>	<b>NC</b>	<b>NC</b>	<b>NC</b>	<b>NC</b>

3. With regard to the remaining Recommendations, Trinidad and Tobago was rated partially compliant or non-compliant on twenty-six (26) as indicated below:

**Table 2: Non Core and Key Recommendations rated Partially Compliant and Non-Compliant**

<b>Partially Compliant (PC)</b>	<b>Non-Compliant (NC)</b>
R. 2(ML offence – mental element and corporate liability)	R. 6 (Politically exposed persons)
R. 11(Unusual transactions)	R. 7 (Correspondent banking)
R. 14 (Protection & no tipping-off)	R. 8 (New technologies & non face-to-face business)
R. 15 (Internal controls, compliance & audit)	R. 9 (Third parties and introducers)
R. 18 (Shell banks)	R. 12 (DNFBP – R.5,6,8-11)
R. 19 (Other forms of reporting)	R. 16(DNFBP – R.13-15 & 21)
R. 30 (Resources, integrity and training)	R. 17 (Sanctions)
R. 31 (National co-operation)	R. 21 (Special attention for higher risk countries)

R. 32 (Statistics)	R.22 (Foreign branches & subsidiaries)
R.33 (Legal persons – beneficial owners)	R. 24 (DNFBP – regulation, supervision and monitoring)
	R. 25 (Guidelines & Feedback)
	R. 29 (Supervisors)
	R. 34 (Legal arrangements – beneficial owners)
	SR. VI (AML requirements for money value transfer services)
	SR. VII (Wire transfer rules)
	SR. VIII (Non-profit organizations)

4. The following table gives some idea of the level of risk in the financial sector by indicating the size and integration of the sector in Trinidad and Tobago.

**Table 3: Size and integration of Trinidad and Tobago’s financial sector  
As at March 2012**

		Banks	Other Credit Institutions*	Securities	Insurance	TOTAL
<b>Number of institutions</b>	Total #	8	17		33	58
<b>Assets</b>	US\$Mn	17,336	1,466		5,304	24,106
<b>Deposits</b>	Total: US\$	12,737	282		n.a.	
	% Non-resident	% of deposits 2.18	.09		n.a.	
<b>International Links</b>	% Foreign-owned:	% of assets 46.4	% of assets 41.6	% of assets	% of assets 13.4	% of assets
	#Subsidiaries abroad**	14	5		5	248

\* Refers to non-bank deposit-taking institutions.

\*\* Refer to financial subsidiaries

## II. Scope of this Report

5. In Trinidad and Tobago’s Second Follow-Up Report, it was noted that enactment of relevant legislation had addressed substantial deficiencies identified in fourteen (14) Core and Key Recommendations (R.1, R.3 – R.5, R.10, R.13, R.26, R. 40, and SR.I – SR.V) and seventeen other Recommendations (R.2, R.6 – R.8, R.11, R.12, R.14, R.15 – R.18, R.20, R.21, R.25, R.32, SR. VI and SR.VII) in Trinidad and Tobago’s MER. Substantial deficiencies in one Key Recommendation (R.23) and nine other Recommendations remained to be addressed.

6. In the Third Follow-Up Report it was reported that measures carried out by the authorities in Trinidad and Tobago appeared focused on initial steps in implementing a supervisory regime for DNFBPs through identifying and registering listed business and developing the Anti-Terrorism Regulations. The FIU had been engaged in providing training and awareness seminars for reporting entities and the SARs reporting system appeared to be

increasing its scope. However, there was need for more details with regard to planned action and deadlines particularly with regard to the FIU's regulatory function.

7. It was also noted that developments with proposed legislation i.e the Credit Union Bill and the Securities Bill appeared to have slowed. This is particularly important in relation to supervision for compliance with AML/CFT obligations for credit unions and the securities sector. Additionally, there was need for information on the implementation of AML/CFT supervision for money remitters by the Central Bank. While a confiscation/forfeiture regime with regard to terrorist financing had been legally established, there was need to demonstrate implementation.

8. In the Fourth Follow-Up Report it was noted that the measures implemented with the enactment of the FIUTTR and the FOFTR resulted in the level of compliance of Recs. 8 and 15 being considered LC. In the Fifth Follow-Up Report information on the measures implemented by the FIU to register listed businesses and commence an AML/CFT inspection regime and the issuance of revised AML/CFT Guidelines by the Central Bank were noted.

9. Concern remains about the slow pace of development in relation to the enactment of the Credit Union Bill and the Securities Bill and the implementation of supervision for compliance with AML/CFT obligations for credit unions and the securities sector. Finally, information on the implementation of AML/CFT supervision for money remitters by the Central Bank and the confiscation forfeiture regime remain outstanding. Based on the forgoing this report will focus on those recommendations that remain substantially outstanding and those to which there have been new developments since the Sixth Follow-Up Report.

### **III. Summary of progress made by Trinidad and Tobago**

10. Shortly after the mutual evaluation visit of Trinidad and Tobago in June 2005, the Anti-Terrorism Act, 2005 (ATA) was passed on September 13, 2005. In an effort to address some of the major recommended actions made by the examiners, the authorities in Trinidad and Tobago enacted on October 9, 2009 the Proceeds of Crime (Amendment) Act, 2009 (POCAA), the Financial Intelligence Unit of Trinidad and Tobago Act, 2009 (FIUTTA) and the Financial Obligations Regulations, 2009 (FOR). Additionally, the Anti-Terrorism (Amendment) Act, 2010 (ATAA) was enacted on January 21, 2010.

11. Following the Third Follow-Up Report on Trinidad and Tobago, the authorities enacted the Financial Intelligence Unit of Trinidad and Tobago (Amendment) Act No 3 of 2011 on February 8, 2011, the Financial Intelligence Unit of Trinidad and Tobago Regulations, 2011 (FIUTTR) on February 10, 2011 and the Financial Obligations (Financing of Terrorism) Regulations, 2011 (FOFTR). Legislative enactment continued with the passage in May 2011 of the Financial Intelligence Unit of Trinidad and Tobago (Amendment) Act No 8 of 2011 (FIUTTAA 2011) and in June 2011, the Anti-Terrorism (Amendment) Act 2011 (ATAA 2011) and the Trafficking in Persons Act (TPA). The Miscellaneous Provisions (Financial Intelligence Unit of Trinidad and Tobago and Anti-Terrorism) Act, 2011 (MPFIUTTATA) was enacted in August 2012.

12. Other legislative measures continue to be prepared i.e. the Credit Union Bill or are due for debate in Parliament i.e. the Securities Bill. The authorities have been reviewing the organizational structure and staffing needs of certain law enforcement agencies. Statistics

have been presented demonstrating the continuing implementation of the suspicious transaction reporting system and functioning of certain law enforcement authorities.

## **Core Recommendations**

### **Recommendation 5**

13. As noted in the May 2010 report while the FOR incorporated some of the examiners' recommended actions with regard to risk, timing of verification, failure to satisfactorily complete customer due diligence (CDD) and retrospective CDD on existing customers, requirements stipulated in criteria 5.4(b), 5.8, 5.9, 5.11, 5.13, 5.14 and 5.16 have not been satisfactorily addressed. Additionally some of the addressed requirements do not fully comply with FATF standards. The authorities have advised that a comprehensive review of the FOR will be completed by October 2012 to address areas of concern raised by the examiners. As such the situation as regards the compliance of this recommendations remains as noted in the May 2010 report.

### **Recommendation 10**

14. It was noted in the May 2010 report that all the examiners' recommendations were met except for the requirement for the maintenance of records of account files and business correspondence by financial institutions.

### **Recommendation 13**

15. The situation as indicated in last follow-up report remains the same in relation to the legal provisions. The outstanding requirement is the exclusion of one-off transactions from the suspicious transaction reporting requirement as noted in the Follow-Up Report of May 2010. This was reported in the last follow-up as being under review by the authorities. With regard to implementation, the following table gives a breakdown of the types of reporting entities which submitted SARs for the period January to June 2012.

**Table 4: Breakdown of Types of Reporting Entities Submitting SARs from January to June 2012**

<b>Sectors Entity</b>	<b>SARs submitted</b>
Banking	76
Insurance	7
Investment Companies	10
Mortgage Companies	1
Security Dealers	0
Credit Unions	9
Money or Value Transfer	16

Services	
Accountants/Attorneys-at-Law/Other Independent Legal Professional	1
Motor Vehicles Sales	2
Real Estate	0
Jewellers	1
<b>TOTAL</b>	<b>123</b>

16. The level of reporting for the six month period ending March 2012 as noted in the previous report was 126, while the figure indicated in the table above for the six month period ending June 2012 is 123 and suggests that the number of SARs has remain at the same level for a nine month period. An analysis of the breakdown of reporting entities highlights the continuing dominance of the banks and remittance companies in submitting SARs while listed businesses have only forwarded 4 SARs for the same period and suggests that reporting by listed businesses is ineffective.

### **Key Recommendations**

#### **Recommendation 23**

17. With regard to the first examiners' recommendation as indicated in the Follow-Up Report dated April 2011, while relevant supervisory agencies had been designated for ensuring compliance by their licensees with AML obligations, the FOFTR stipulates that the obligations, prohibitions and offences contained in the FOR apply *mutatis mutandis* to a financial institution or a listed business, in relation to the financing of terrorism. While the application of *mutatis mutandis* effectively provides for inclusion of CFT obligations within the responsibility of the supervisory agencies, the authorities should be mindful that the blanket extension of AML obligations, prohibitions and offences to include financing of terrorism could result in inconsistencies which could affect implementation or form the basis for legal challenge. The authorities should consider conducting an in-depth review of the relevant statutes to ensure that financing of terrorism obligations, prohibitions and offences as created by the FOFTR are consistent, valid and constitutional.

18. As part of the implementation of its supervisory regime, the FIU had registered 1,465 listed businesses by end of January 2012. As noted in the last report the FIU had implemented its supervisory regime approving compliance programs submitted by the listed businesses and entities and commenced on-site examinations of listed businesses. During the six month period from January to June 2012 the FIU received 22 compliance programs and approved 7. The FIU also carried out 5 onsite visits. It should be noted that it was indicated in the last report that the FIU's target was to conduct two examinations per month for 2012. Given that the number of registered listed businesses as last reported was 1,465, the low number of approved compliance programs and onsite visits demonstrates the FIU's inability to effectively supervise listed businesses at present.

19. The authorities also advised that there is need for regulation 2(1) (a) of the FOR to be amended to allow for the Central Bank to be the designated supervisory authority for money transmission or remittance business. With regard to other examiners' recommendations for the Trinidad and Tobago Securities Exchange Commission (TTSEC) to apply the International Organization of Securities Commissions (IOSCO) Core principles the authorities indicated in the Follow-Up Report dated April 2011 that the IOSCO Core principles had been included in the Securities Industries Bill. At present, the TTSEC expects that the Bill will be laid in Parliament no later than October, 2012 and estimates that it will be enacted by December 2012.

20. The examiners' recommendation for measures in the FIA to prevent criminals or their associates from gaining control or significant ownership of financial institutions to be duplicated in relevant legislation governing the supervision of other financial institutions is still largely outstanding. Section 20 of the Insurance Act gives the Central Bank power of approval over any change in controllers or chief executive officers of insurance companies. Similar requirements for the security sector and credit unions are still outstanding.

21. Additionally, AML/CFT supervision of the securities sector and credit unions are dependent on enactment of the Securities Bill which as noted above is expected to be laid in Parliament no later than October 2012 and the Credit Union Bill. With regard to money transfer companies and cash couriers being subject to AML/CFT supervision the authorities advise that work is ongoing on the development of the framework for the regulation of money remitters. Given the above, the examiners' recommended actions still remain substantially outstanding.

#### **Recommendation 26**

22. As reported in a previous follow-up report, most of the examiners' recommended measures were met with the enactment of the FIUTTA. These included implementation of a legislative framework with a view to gaining membership to the Egmont Group, introduction of periodic reports by the FIU on its operations and issuing of public reports and strengthening and restructuring of staff of the FIU. With regard to Egmont membership, the authorities advise that the current application for Egmont membership was not approved by the Legal Working Group. The FIU has submitted a request through their sponsors to obtain further information on the deficiencies identified so they can be addressed. .

23. Concern about the autonomy of the FIU was indicated in the previous follow-up reports with regard to employment of staff since some staff appointments are approved by the Public Services Commission and other positions are approved by the Permanent Secretary of the Ministry of Finance. While procedures allow for the consultation of the FIU Director in the employment of staff the authorities should consider measures which ensure that the FIU Director's consultation is neither overruled nor ignored thereby undermining the autonomy of the FIU and its effective operation as required by FATF standards.

24. With regard to the recommendation that the FIU consider the introduction of public periodic reports about its operations including ML and TF trends, the FIU Annual Reports for 2010 and 2011 were presented in the Parliament of Trinidad and Tobago on January 27, 2012 in accordance with section 18(2) of the FIUTTA. The reports were also made available to the public and published on the FIU's website. The reports contain trends and typologies

and statistics on the operations of the FIU. In addition local and foreign trends and typologies on money laundering are also available on the FIU's website. Given the above, the issues of autonomy and Egmont membership remain outstanding.

#### **Recommendation 40**

25. The examiners' recommended action requires the authorities to implement legislation to enable law enforcement agencies and other competent authorities to provide the widest range of international co-operation to their foreign counterparts. The follow-up report of May 2010 indicated that the FIU and the Central Bank have the power to share information with local and foreign authorities under the FIUTTA and the FIA respectively. Section 3(d) (iii) of the MPFIUTTATA amends section 8(3)(f) of the FIUTTA to allow for the FIU to disseminate financial intelligence and information to local and foreign authorities and affiliates within the intelligence community.

26. The authorities have advised that the TTSEC is able to co-operate with foreign regulators in connection with the contravention of the Securities Industry Act, 1995 (SIA) or any similar written law whether the activities in question occurred in or outside of Trinidad and Tobago. However, this provision as stated does not appear to include AML/CFT matters dealt with in laws other than in security statutes. The draft Securities Bill has explicit provisions for the co-operation and sharing of information with local and foreign regulators by way of MOU or otherwise in order to satisfy the purposes of the Act or any matter under the Act. As already mentioned the TTSEC expects that the Bill will be laid in Parliament no later than October, 2012 and estimates that it will be enacted by December 2012. Additionally, the TTSEC is currently drafting an MOU with the FIU.

27. As noted in the last report the FIU and the Financial Investigation Division (FID) of Jamaica are still in the final stages of establishing a memorandum of understanding (MOU) for the exchange of information. The FIU intends to sign MOU's with two (2) other regional FIUs within the year.

#### **Special Recommendation III**

28. As indicated in the follow-report dated June 2010, assessment of the compliance with the examiners' recommended action focused on the measures to address the identified deficiency of lack of implementation of S/RES/1267(1999) and S/RES/1373(2001).

29. It was noted that while section 22B of the ATA provides for the freezing of funds of listed and associated entities as required by S/RES/1267(1999), the sole reference to entities excludes persons associated with the listed entities or acting on their behalf or at their direction as required by the resolution. Section 4(1) of the ATAA inserts sections 22AA and 22AB in the ATA. Section 22AA(1) of the ATA as detailed in the ATAA defines for sections 22AB, 22B and 22C, the term 'designated entities' to mean individuals or entities and their associates designated as terrorist entities by the Security Council of the United Nations. The amendment of subsection 22B (1) of the ATA allows for the Attorney General to apply to a judge for an Order to freeze the assets of designated entities which with the amended definition will include persons associated with the listed entities or acting on their behalf or at their direction. Additionally, the resolution requires the freezing of funds derived from funds or other assets owned or controlled by designated persons. The definition of funds as stipulated in section 2 of the ATA is comprehensive and includes "assets of any kind, whether tangible or intangible, moveable or immovable, however acquired." While the

definition in its broadest application complies with the resolution requirements, an explicit reference to funds derived from funds should be considered.

30. The procedure for freezing as laid out in the above provisions would be initiated by the financial institution or listed business reporting the existence of suspected funds to the FIU and the Attorney General taking appropriate action under section 22B to freeze such funds. It is noted that subsection 22AB (d) of the ATA prohibits financial institutions and listed businesses from entering or continuing business transaction or business relationship with a person or entity identified as a designated entity This should effectively 'freeze' any funds held by a financial institution or listed business pending the appropriate order being obtained by the Attorney General under subsection 22B (1). Further the authorities have advised that under the MPFIUTTATA, subsection 22AB (c) of the ATA has been deleted. This provision allowed a financial institution or listed business to obtain prior approval of the FIU to continue a transaction or business relationship with a customer who is suspected of being or identified as a designated entity thereby allowing for the possibility of a designated entity to continue a business relationship or transaction. There is no set deadline in the ATA for the implementation of the procedure for freezing a designated entity's funds and there has been no need to apply it. Assessment as to the timeliness of the procedure is therefore not possible particularly with regard to the resolution requirement "without delay".

31. With regard to S/RES/1373(2001), subsection 22B (b) of the ATA specifically provides for the Attorney General to apply to a judge for an order to freeze the funds of an entity. The procedures as outlined for listed entities are also applicable in this situation.

32. Additionally, section 34 of the ATA has been amended to allow a customs officer, immigration officer, or police officer above the rank of sergeant who reasonably believes that property in the possession of a person is property intended to be used for the purpose of a terrorist act or for financing terrorism, terrorist property or property of a person or entities designated by the United Nations Security Council to apply for a restraint order for the property concerned.

33. Section 34 of the ATA provides for the restraining of property involved in terrorism or terrorist financing rather than all property of individuals or entities engaged in terrorism as stated in the resolution. As such, the scope of the above provision would be narrower in application than required by the resolution.

34. Additionally it is noted that the restraint and charging provisions in sections 18 to 20 of POCA may also be applicable for offences under the ATA in that terrorist acts and the financing of terrorism are predicate offences for money laundering. Proceeds as set out in the definition of money laundering in POCA includes money or other property derived, obtained or realized, directly or indirectly from a specified offence. This would suggest that proceeds would have to be linked to a specified offence such as terrorism or the financing of terrorism in accordance with the definition of terrorist property as outlined above. Provisions under POCA therefore do not appear to offer any extension of the application of freezing measures in line with the requirements of the resolution.

35. S/RES/1373(2001) also requires countries to examine and give effect to, if appropriate, the actions initiated under the freezing mechanisms of other countries. Such procedures should ensure the prompt determination, according to applicable national legal principles, whether reasonable grounds or a reasonable basis exists to initiate a freezing action and the subsequent freezing of funds or other assets without delay.

36. In Trinidad and Tobago, the above procedures are governed by the Mutual Assistance in Criminal Matters Act. As indicated in Trinidad and Tobago's mutual evaluation report, section 30 of the referenced statute allows for assistance to countries for confiscating or forfeiting property orders and orders that restrain dealings with property derived or obtained from the commission of a specified serious offence. One of the requirements for providing assistance is dual criminality. The criminalization of terrorism and terrorist financing under the ATA therefore provides the basis for the authorities in Trinidad and Tobago to incorporate assistance in giving effect to freezing mechanisms of other jurisdictions under the procedures established by the Mutual Assistance in Criminal Matters Act. However the requirement for dual criminality may limit application with regard to freezing mechanisms giving the constraints on freezing described above.

37. At present, with the enactment of the ATAA 2011, section 22AA (2) of the ATA provides for the FIU to maintain a list of current United Nations designated entities and to circulate the list whenever changes occur or at least every three months to all financial institutions and listed businesses for them to verify whether they hold any funds in names of the designated entities.

## **Other Recommendations**

### **Recommendation 4**

38. The situation remains the same as reported in the Follow-Up Report of June 2010. With regard to allowing the competent authorities the ability to share locally and internationally information necessary to perform their functions, the Central Bank has the power to share information as required for financial institutions under the FIA and the IA and the FIU has similar powers under the FIUTTA. Similar information sharing provisions have been included in a draft Credit Union Bill which will bring credit unions under the supervision of the Central Bank. This Bill is still to be presented in Parliament for debate.

39. With regard to other competent authorities in Trinidad and Tobago i.e. the Trinidad and Tobago Securities Exchange Commission (TTSEC) having the same ability, a Securities Bill which had been under consideration in Parliament, has been revised to comply with IOSCO standards. At present, the TTSEC expects that the Bill will be laid in Parliament no later than October, 2012 and estimates that it will be enacted by December 2012. The recommendation to specifically require that no financial institution secrecy law inhibit the implementation of the FATF Recommendation remains outstanding. As such, only one of the two examiners' recommendations has been partially met.

### **Recommendation 6**

40. As indicated in the Follow-Up Report of May 2010, provisions of the FOR substantially comply with the examiners' recommendations which included all of the criteria of Recommendation 6. It was noted that the FOR does not require the approval of senior management of a financial institution for continuing a relationship with a customer or beneficial owner who becomes a politically exposed person (PEP) or is subsequently found to be a PEP. Section 12.3.2 of the Central Bank's Guideline on Anti-Money Laundering and Combating of Terrorist Financing (CBG) which was issued in October 2011 requires financial institutions to consider extending the application of enhanced diligence to domestic PEPs. This requirement is more stringent than the present FATF essential criteria of Recommendation 6.

## **Recommendation 7**

41. The Follow-Up Report of May 2010 indicated that except for the requirement that a respondent institution be able to provide relevant identification data upon request to the correspondent institution for “payable-through accounts”, all the examiners’ recommendations which include all criteria of Recommendation 7 were met.

42. Section 12.4 of the CBG list correspondent banking and “payable-through accounts” as high risk activities and requires financial institutions to conduct enhanced due diligence on such activities. While the above measure improves requirements for correspondent banking, it does not comply with the outstanding requirement for a respondent institution to be able to provide relevant identification data upon request by a correspondent institution.

43. The authorities have advised that a discussion on implementation issues arising from the regulations dealing with the requirements mentioned above is due to take place at the next Supervisory Working Group Meeting. The results of these discussions will be taken into account during the comprehensive review of the FOR.

## **Recommendation 8**

44. The Follow-Up Report of May 2010 noted that except for the requirement for financial institutions to be required to have measures for managing risks including specific and effective CDD procedures that apply to non-face to face customers, all the examiners’ recommendations which include all criteria of Recommendation 8 were met.

45. Section 12.3.2 (v) of the CBG requires financial institutions to have policies and procedures in place to prevent the misuse of technology for money laundering and terrorist financing schemes. Additionally, financial institutions are required to ensure that their policies and procedures address non-face to face transactions which have an inherent risk of fraud or forgery. While the above measure complies with the outstanding requirement it is only applicable to the financial institutions under the supervision of the Central Bank. Further the status of the CBG with regard to its enforceability will have to be demonstrated by effective implementation through the imposition of sanctions for identified AML/CFT breaches. As noted above discussions at the next Supervisory Working Group Meeting dealing with relevant implementation issues will be taken into account in the review of the FOR. As such, the outstanding recommendation has only been partially met.

## **Recommendation 9**

46. The examiners’ recommended actions for third parties and introducers include all the essential criteria of Rec. 9. While regulations 13 and 14 of the FOR were intended to meet the criteria of Rec. 9, the follow-up report of May 2010 indicated that the regulations were unclear and did not comply with the criteria. At the time the authorities advised that the regulations were being reviewed in relation to these issues. The authorities advised that the above regulations will be revised to address the examiners’ concerns. As such this recommendation remains outstanding.

## **Recommendation 11**

47. It was noted in the May 2010 report the requirement for financial institutions to examine and record findings in writing on the background and purpose of all complex,

unusual large transactions or unusual patterns of transactions and to keep such findings available for competent authorities and auditors for at least five years was outstanding. The authorities have advised that this will be addressed by a revision of the POCA.

### **Recommendation 12**

48. The situation with regard to compliance with the examiners' recommendations for Recommendation 12 remains the same as indicated in the last follow-up report. As noted in previous follow-up reports DNFbps, motor vehicle sales, money or value transfer services, gaming houses, pool betting, national lotteries, on-line betting games, private members clubs and art dealers are defined as listed business and have been subjected to the same AML/CFT requirements as financial institutions. However, it was noted that with regard to the activities subject to AML/CFT requirements, that management of securities account and the creation, operation or management of legal persons or arrangements by accountants, attorneys at law and independent legal professionals are not included. With regard to the activities of trust and company service providers, acting as (or arranging for another person to act as) a trustee of an express trust has also not been included. The authorities have advised that this will be addressed by amendments to the First Schedule of POCA. This deficiency remains outstanding.

49. With regard to the examiners' recommended action that the requirements of Recommendations 5, 6 and 8-11 should be applied in circumstances detailed in Recommendation 12. It was noted in the follow-up report of May 2010 that the FATF requirement that casinos should be subject to above Recommendations when their customers engage in financial transactions equal to or above USD3,000 had not been included in the enacted legislation. At present the applicable transaction threshold for gaming houses, pool betting, national lotteries on-line betting games and private members' clubs is the same as all financial institutions and listed businesses i.e. TTS90,000 and over or US\$14,285 for one-off transactions. In a previous report it was noted that the authorities advised that a policy direction on this matter was expected in November 2010. No update has been provided with regard to this issue. The requirements of Recommendations 5, 6 and 8-11 as enacted are applicable to all the listed businesses and while the examiners recommended actions for Recs. 5, 6, 8, 10 and 11 have been substantially met those of Rec. 9 are still largely outstanding as indicated in this report.

50. A previous follow-up report noted that while the FIU was responsible for supervising listed businesses, this supervision was limited to AML obligations, since combating of the financing of terrorism was not included in section 34 of POCAA. However, as noted under Recommendation 23 in this report, supervisory agencies are now responsible under the FOFTR for ensuring compliance of financial institutions and listed businesses with the obligations, prohibitions and offences relating to the financing of terrorism. Information on the establishment and implementation of an AML supervisory regime by the FIU can be found in sections of this report dealing with Recs. 23 and 24.

51. In accordance with the examiners' recommendation to educate and inform the DNFbps and persons engaged in relevant business activities about their legal responsibilities, the authorities have carried out and continue to carry out a number of training sessions, conferences and outreach measures. During the period October 2010 to December 31, 2011, the FIU held 28 outreach and training seminars for listed businesses, private business associations, government agencies, co-operative societies and a regulator. A total of 1,608

participants took part in these seminars. During the period January to June 2012, the FIU provided training to 15 entities including 3 banks and 7 credit unions..

#### **Recommendation 15**

52. As noted in the May 2010 report the only recommendation outstanding was the requirement for information on new developments in methods and trends in money laundering and financing of terrorism to be included as part of training to be provided by financial institutions to their staff. Section 22.3 of the CBTT Guidelines 2011 for Financial Institutions requires financial institutions to develop training and awareness programmes to ensure among other things that employees are aware of new techniques and trends in money laundering and terrorist financing. Consideration is being given to amending the FOR to subject all financial institutions to the same obligations. As such this recommendation remains outstanding.

#### **Recommendation 16**

53. As already noted under Recommendation 12, while “listed business” has been extended to include all FATF DNFBPs, the list of detailed activities subject to AML/CFT obligations does not include all FATF requirements. Since listed businesses are subject to the same AML/CFT requirements as financial institutions the situation as noted in the analysis of the requirements of Recommendations 13 to 15 are also applicable to DNFBPs.

54. With regard to Recommendation 13, the situation as indicated in last follow-up report remains the same in relation to the legal provisions. The outstanding requirement is the exclusion of one-off transactions from the suspicious transaction reporting requirement. This was reported in the last follow-up as being under review by the authorities.

55. With regard to Recommendation 14, the examiners’ recommended actions to prohibit the disclosure of reporting to the designated authority/FIU and ensure that the confidentiality requirements in POCA apply to the personnel of the FIU were all met by enactment of POCAA and the FIUTTA as indicated in previous follow-up reports.

56. With regard to Recommendation 15, the examiners’ recommended measures with regard to internal controls, compliance, training and hiring procedures have been addressed in the FOR and the FOFTR except as noted under Recommendation 15 in this follow-up report.

57. As part of ensuring implementation of the above measures, section 55(5) of POCA requires every financial institution or listed business to develop and implement a written compliance program approved by the FIU. In tandem with this provision, regulation 31(1) of the FIUTTR requires financial institutions and listed businesses to submit compliance programs to the FIU within three months of the coming into effect of the FIUTTR. The FIUTTR became enforceable on February 10, 2011.

58. For the period February, 2011 to January 2012, the FIU received 159 compliance programs, consisting of 96 from financial institutions and 63 from listed businesses. From January to June 2012, the FIU received 22 compliance programs and approved 7. The above figures suggest that the rate of submission of compliance programs has declined substantially during the first six months of 2012 with a significant number of listed businesses being in breach of regulation 31(1) as stated above. From January to June 2012, the FIU issued 214 written warning letters to private members clubs, accountants/attorneys, jewelers and one

motor vehicle retailer registered with the FIU concerning non-compliance with respect to regulation 31(1) of the FIUTTR. The number of warning letters is small in comparison with the number of listed businesses in breach of regulation 31(1) and given the decline in the number of submitted compliance programs appears ineffective.

59. With regard to the reporting of suspicious transactions the authorities advise that only 4 SARS have been submitted by listed businesses for the period January to June 2012. This suggests that the reporting of suspicious transactions and activity by listed businesses is ineffective.

### **Recommendation 17**

60. The Follow-Up Report of October 2010 noted that the examiners' recommendation for considering the amendment of the provisions for sanctions in the POCA to allow for penalties to be applied jointly or separately was dealt with under section 68(3) of the Interpretation Act which allows for the imposition of the stipulated fines in the penalties in POCA separately on companies.

61. With regard to the other outstanding recommendation for increasing the range of sanctions for AML/CFT non-compliance to include disciplinary sanctions and the power to withdraw, restrict or suspend the financial institution's licence where applicable, the Central Bank's range of sanctions for AML/CFT had been extended for banks and insurance companies under the FIA and the Insurance Amendment Act 2009 respectively.

62. The authorities have advised that section 10 and 12 of the FIA further provides for the Central Bank to issue AML/CFT guidelines and to be able to impose compliance directions or seek restraining orders for breaches of the guidelines. As already mentioned, the Securities Bill which has provisions to extend the disciplinary sanctions of the TTSEC for AML/CFT non-compliance is expected to be laid in Parliament no later than October, 2012 and to be enacted by December 2012.

63. The FIU's range of sanctions was extended by the FIUTTAA 2011 which was enacted in May 2011. Section 15 of the FIUTTAA 2011 provides for the FIU to issue directives to non-regulated financial institutions or listed businesses which are violating or are about to violate provisions of the FIUTTAA 2011, the FOR, the ATT, the FIUTTA, the FIUTTR and any other guidelines issued by the FIU. These directives will be in addition to the penalties already available under the mentioned statutes. Failure to comply with a directive can result in the FIU applying to the High Court for an Order requiring the unregulated financial institution or listed business to comply with the directive.

64. The only sanction the FIU has imposed since enactment in May 2011 is to issue warning letters to listed businesses registered with the FIU concerning non-compliance with regulation 31(1) of the FIUTTR and failure to submit quarterly terrorist reports. Additionally, the Central Bank has issued 9 warning letters and 1 notice of intention to issue a compliance direction to the insurance sector and 2 warning letters to the non-banking sector.

### **Recommendation 19**

65. The situation is unchanged from the previous follow-up report which noted that while measures substantially comply with the examiners' recommended actions, documentation

regarding the consideration of the feasibility and utility of a large currency transaction reporting system needs to be submitted for verification.

### **Recommendation 21**

66. As indicated in a previous follow-up report, all the examiners' recommended measures were addressed in POCAA and the FIUTTA except for the requirement for financial institutions to give special attention to business relationships with persons (including legal persons and other financial institutions) from or in countries which do not or insufficiently apply the FATF Recommendations. This recommendation remains outstanding.

67. The Follow-Up Report for May 2010 noted that the recommendation for effective measures to be put in place to ensure that financial institutions are advised of concerns about weaknesses in the AML/CFT systems of other countries was mandated by subsection 17(1)(a) of the FIUTTA requiring the FIU to publish a list of countries identified by the FATF as non-compliant or not sufficiently compliant. The FIU website currently contains a list of jurisdictions that do not sufficiently comply with the FATF Recommendations. The FIU has also published the FATF Public Statement and Improving Global AML/CFT Compliance; ongoing process statement dated June 22, 2012.

68. With regard to implementation, the authorities advised in the last report that financial institutions have indicated that transactions from countries which are non-compliant, or do not sufficiently comply with FATF standards are carefully scrutinized and in some instances stopped. Additionally, enhanced due diligence is also applied when dealing with transactions involving severe risk territories

### **Recommendation 22**

69. The situation remains unchanged as noted in the previous report. All of the examiners' recommendations concerning Recommendation 22 have been imposed on financial institutions under the supervision of the Central Bank via the AML/CFT Guidelines. However, with regard to other financial entities, all of the examiners' recommended measures remain outstanding except for the requirement for branches of financial institutions to apply the higher AML/CFT standard where minimum host and home country AML/CFT requirements differ.

### **Recommendation 24**

70. The situation as noted in the last Follow-Up Report has remained unchanged. With regard to the examiners' recommendation that gaming houses (or private member clubs), pool betting and the national lottery on line betting games should be subject to a comprehensive regulatory and supervisory regime, a previous follow-up report noted that the FIU was designated in the FOR as the competent authority responsible for ensuring compliance by listed businesses which includes DNFBPs, gaming houses (or private member clubs), pool betting and the national lottery on line betting game with only AML obligations. However, as noted under Recommendation 23 in this report, supervisory agencies are now responsible

under the FOFTR for ensuring compliance of financial institutions and listed businesses with the obligations, prohibitions and offences relating to the financing of terrorism. Additionally, section 18E of the FIUTTA requires the FIU to effectively monitor non-regulated financial institutions and listed businesses and take necessary measures to ensure compliance with the FIUTTAA, POCA, ATA, FOR, FIUTTR, FOFTR and any other written laws requiring compliance with FATF Recommendations.

71. Regulation 28(1) of the FIUTTR requires supervised entities to register with the FIU within three (3) months of the FIUTTR coming into force. The total number of registrants at the end of January 2012 was 1,465 listed businesses. While the above measures provides for the FIU to implement a regulatory and supervisory regime to ensure that gaming houses or private members clubs are effectively implementing the requires AML/CFT measures, the FIU has not conducted any on-site examination of a private members club for the first six months of 2012. This suggests that the FIU has yet to implement an effective supervisory regime for gaming houses or private members clubs.

72. The situation remain unchanged with the recommendation for regulatory measures to prevent criminals or their associates from holding or being the beneficial owner of a significant or controlling interest, holding a management function in, or being an operator of a gaming house (or private members club), pool betting and the national lottery on line betting games still outstanding.

73. In accordance with the above, regulation 30 (1) of the FIUTTR requires the FIU to provide guidelines and standards to supervised entities. While there is a general provision in the FIUTTR for sanctions for financial institutions or listed businesses committing offences for which there in no specified penalty, breach of the guidelines issued under regulation 30(1) is not specified as an offence. The FIU has issued guidelines for motor vehicles dealers, real estate and private members clubs which are available on its website. The above measures are initial steps in the development of an effective supervisory regime for DNFBPs. Given the above outstanding requirements, this recommendation remains largely outstanding.

## **Recommendation 25**

74. A previous follow-up report noted that the recommendation for the designated authority/FIU to have a structure in place to provide financial institutions that are required to report suspicious transactions, with adequate and appropriate feedback, was met by section 10 of the FIUTTA. While information on feedback response for the period October 1, 2010 to January 31, 2012, was provided in the last report no such information has been submitted for this report.

75. Under section 8(3) (d) of the FIUTTA, the FIU is required to set reporting standards to be followed by financial institutions and listed businesses in furtherance of section 55(3) of the POCA which deals with suspicious transaction reporting. Guidance Note on Suspicious Transaction/Activity Reporting Standards was issued by the FIU in August 2012 and is available on its website.

76. With regard to the Central Bank AML/CFT Guidelines being enforceable and having sanctions for non-compliance a previous follow-up report noted that sections 10 and 86 of the FIA create a legal basis for the enforceability of the Central Bank AML/CFT Guidelines. Effective implementation of this enforceability still has to be demonstrated by the Central

Bank. Many of the requirements in Central Bank's 2005 Guidelines have been codified in the FOR 2010. As a result, the Central Bank issued revised Guidelines as of October 2011. The Guidelines have been published on the Central Bank's website.

77. With regard to the recommendation that guidelines similar to the CBTT AML/CFT Guidelines should be issued by the relevant authorities for all financial institutions and persons engaged in relevant business activity stipulated in the POCA, regulation 30 (1) of the FIUTTR requires the FIU to provide guidelines and standards to supervised entities. While no comprehensive sector specific guidance similar to the CBTT AML/CFT Guidelines has yet been issued by the FIU, Guidance Note on Procedures for Reporting Terrorist Funds and Customer Due Diligence Guide No1 of 2011 have been published on the FIU's website. The TTSEC Guidelines on Anti-Money Laundering and Combating the Financing of Terrorism were publicly launched in April 2012 and are available on the TTSEC's website. . The above measures substantially comply with the examiners' recommendations. The outstanding requirements are the need for the FIU to issue guidelines similar to the CBTT AML/CFT Guidelines for listed businesses and to demonstrate continuing implementation of adequate and appropriate feedback with regard to suspicious transactions to financial institutions.

#### **Recommendation 29**

78. Concerning the recommended action that the Credit Union Supervisory Unit (CUSU) have adequate powers to supervise credit unions for compliance with AML/CFT obligations, the authorities advised in a previous follow-up report that a decision had been taken to place the supervision of credit unions under the Central Bank and that legislation was being developed to accommodate this change. The CUSU ceased operation in 2006. The authorities advised since June 2010 that a credit union bill was being drafted and under review. At present, the credit union bill is still under review.

79. It was noted in the previous follow-up report, until enactment of the proposed Credit Union Bill, the FIU is the designated supervisory authority for credit unions for AML obligations. At the last report, the FIU had registered 175 credit unions and received thirty-six (36) compliance programs from credit unions since the enactment of the FIUTTR in February 2011. For the period January to June 2012 no compliance programs have been received from credit unions and the FIU has only conducted one (1) on-site visit to a credit union. The FIU provided training to seven (7) credit unions during the same period. While the provision of training is at the same level as indicated in the previous report, the non-submission of compliance programs, the reported lack of any warning letters to credit unions regarding the aforementioned and the completion of only one (1) on-site examination suggest that effective AML/CFT supervision of credit unions has not been achieved.

80. As noted in a previous follow-up report, the recommended actions for all supervisors to have adequate powers of enforcement and sanctions against financial institutions, their directors or senior management and the need to have systems in place for combating ML and FT and to review the effectiveness of these systems addressed specific deficiencies of the TTSEC and the CUSU. As already mentioned concerns about the CUSU are being dealt with by transferring supervisory responsibility to the Central Bank in new legislation. The authorities advised in a previous follow-up report that the absence of adequate powers of enforcement and sanctions and an effective AML/CFT supervisory compliance regime for the securities industry was to be addressed by the Securities Bill. As already noted in this report the TTSEC expects that the Bill will be laid in Parliament no later than October, 2012 and

estimates that it will be enacted by December 2012. As such, all recommended actions under this Recommendation still remain outstanding.

### **Recommendation 30**

81. The main recommended actions under this Recommendation address deficiencies in resources and training in the FIU, the Director of Public Prosecutions (DPP), the Magistracy, Customs Division, the Police, the Strategic Services Agency (SSA), TTSEC and CUSU. The authorities advised in a previous follow-up report that the DPP was contemplating establishing a specialist Proceeds of Crime/Money Laundering Unit. A plan had been submitted to the Attorney General and was receiving favorable consideration. No additional information on this measure has been submitted for the last two follow-up reports or for the present report.

82. The situation with regard to the Financial Investigations Branch (FIB) dedicated to the investigation of money laundering offences remains unchanged from the last Follow-Up Report. The FIB was transferred to the Trinidad and Tobago Police Force and re-established. The FIB is currently located at the old Special Anti-Crime Unit of Trinidad and Tobago (SAUTT) Headquarters and the resources of the former unit are now being used by the FIB. There is currently twenty (20) staff members within the FIB, ten (10) are regular serving officers, eight (8) are special reserve officers and two (2) are civilians.

83. With regard to the FIU, as part of its continuing training program as noted in previous follow-up reports, members of staff attended in 2011 ten (10) workshops, training seminars and sessions. These included a technical analysis course sponsored by Egmont, the Financial Investigation Course at the Caribbean Regional Drug Law Enforcement Training Centre (REDTRAC) and a Financial Crimes Training Course carried out by the Federal Investigations Bureau in Trinidad and Tobago.

84. In addition to the above the authorities advised in a previous follow-up report that the organizational structure and staffing complement of the FIU were reviewed and a new structure approved by Cabinet in November 2010. A similar review of the staffing requirements and appropriate training needs of the DPP was being conducted and was expected to be completed by December 2010.

85. A training policy was created in December 2010 for the FIU and financial provisions were made for staff training in the FIU's budget estimate for 2010 to 2011.

86. With regard to the staffing of the FIU, this is addressed under Recommendation 26 in this report in relation to the autonomy of the FIU. In August 2011, Cabinet approved the strengthening of staffing complement of the FIU with the creation of a Compliance and Outreach Division which has a staff complement of seven (7). The Analyst Division of the FIU has an approved structure of six (6) analysts. Additionally, renovation (compartmentalizing) of the office space of the FIU has begun.

87. No information on the staffing requirements and training needs of the DPP were provided in the last follow-up report or has been submitted for this follow-up report. The authorities advise that the DPP's office had been invited to participate in training to be conducted by the US Department of Treasury, OTA. Training of the prosecutors is expected to take place during the court vacation. The DPP had agreed that prosecutors who have been selected to form the financial crimes unit will be assigned to participate in this training

course. The DPP of Jamaica invited two prosecutors from Trinidad to attend a Financial Crime/Proceeds of Crime training course in Jamaica in March 2012.

88. A Financial Investigative Technique Course was held from March 5 – 16, 2012 in Trinidad conducted by the US Office of Technical Assistance in collaboration with the Compliance Unit of the Ministry of National Security. A total of seventy-two (72) persons attended comprising staff from the FIB, the Customs and Excise Division, the Criminal Tax Investigations Unit, the FIU, various units of the Trinidad and Tobago Police Force, the DPP and the SSA.

89. The authorities advise that the TTSEC is currently engaged in a strategic planning exercise which will address issues such as staffing and structure. Members of staff received training from various sources on AML/CFT and the US Office of the Treasury has approached the TTSEC with an offer of technical assistance which is being considered.

90. The authorities advise that the mandate of maintaining AML/CFT compliance with the FATF Recommendations was transferred from the SSA to the AML/CFT Compliance Unit of the Ministry of National Security in March 2010. The unit is staffed with a Director, Deputy Director, Legal Officer, Research Officer and Operations Officer. Members have completed training in the Certified Anti-Money Laundering Specialist (CAMs) designation and also attained the Florida International Bankers Association (FIBA) Anti-Money Laundering Certified Associate (AMLCA) qualifications. The staff members have attended various training sessions and conferences. The AML/CFT Compliance Unit in collaboration with the US Office of Technical Assistance hosted and attended the Financial Investigation Training Course for public AML/CFT stakeholders in March 2012.

91. With regard to the recommendations concerning the training and shortage of staff at the Customs Division, the authorities advised in the previous report that staff members of the Customs and Excise Division had access to Certified Fraud Detection and Investigation training and also training in financial investigation. Additionally, the Customs and Excise Division had adequate training and internal capacity to carry out their functions. No information in relation to the numbers of staff trained in the specified areas or the total number of staff were provided for the last follow-up report or for this report. With regard to staffing constraints faced by the Magistracy, the authorities submitted information that as of 2012 there were one (1) Chief Magistrate, one (1) Deputy Chief Magistrate, ten (10) Senior Magistrates and forty-five (45) Magistrates. No information as to whether this figure is an increase or decrease over former levels or whether the length of time for resolving cases has improved has been submitted to make an evaluation on effectiveness. The above demonstrates that increased resources are being provided to the FIU, the FIB along with appropriate AML/CFT training. The establishment of the Compliance Unit of the Ministry of National Ministry should aid in the coordination of AML/CFT policy and implementation. There is need to provide more relevant information on the DPP, the Magistracy and Customs Division for an evaluation of effectiveness.

### **Recommendation 31**

92. With regard to the recommendation concerning the establishment of the legal framework necessary to formulate a National Anti-Money Laundering Committee the authorities have advised that since November 2010 the AML/CFT Committee has conducted the following activities:

- Contributed to the Strategic Implementation Plan (SIP) framework to aid in the prioritizing and sequencing of the mutual evaluation report recommendations on the basis of identified money laundering/terrorist financing risks and vulnerabilities.
- Addressed issues on implementation of Trinidad and Tobago's AML/CFT regime.
- Discussed and strategized on ways to deal with emerging money laundering trends.
- Formed three working groups (legal, Implementation/Analysis and Supervision) to coordinate and complete specified projects as agreed by the Committee.
- Reviewed the FIUTTA, the ATA and the FOFTR.
- Reviewed the FOR through the Supervisory Working Group to discuss concerns raised by financial institutions and listed businesses and formulate guidance and policy where necessary. .
- Secured AML/CFT technical assistance from US Treasury's Office of technical Assistance (OTA) Economic Crimes program.
- Considered a draft policy for the adoption of a civil forfeiture regime in Trinidad and Tobago which was prepared by the technical arm – the AML/CFT Compliance Unit.

93. In the Follow-Up Report of May 2011, the authorities advised that the Committee had been reconstituted to include a broader cross-section of stakeholders within the AML/CFT community and its terms of reference had been revised.

94. With regard to the recommendation for the introduction of MOU's between the CBTT, the TTSEC and the FIU, section 8(3) of the FIA 2008 allows the Central Bank to enter into MOU's with the Deposit Insurance Corporation, other regulatory bodies and the designated authority i.e. the FIU to share information. The Central Bank already has a multilateral MOU to share information with other regional regulators. Discussions on the formulation of an MOU with the FIU are ongoing. The proposed Securities Bill provides for the TTSEC to be able to share information with the Central Bank and other regulatory agencies and specified foreign entities. While information sharing is a form of corporation, the examiners' recommended action referred to MOU's which would also enable where appropriate domestic coordination with each other, concerning the development and implementation of policies and activities to combat money laundering and terrorist financing. The TTSEC is currently drafting an MOU which it will sign with the FIU. Additionally, once the SEC bill is passed, the TTSEC expects to make its application to IOSCO to become an A-List signatory to the IOSCO MOU which governs information sharing with appropriate measures for confidentiality.

95. In relation to the recommendation for improved co-operation amongst law enforcement and other competent authorities, as noted in the previous report measures were in place to allow for the sharing of information between the FIU, the Criminal Tax Investigation Unit (CTIU), the Customs & Excise Division, the investigation of all reports sent by the FIU to the

COP and the receipt of analysed reports from the FIU and the investigation and subsequent feedback by the Board of Inland Revenue (BIR).

96. In the report of November 2011, the authorities advised that under the FIUTTA and the FIUTTAA the COP, the Comptroller of Customs and Excise, the Chairman of the Board of Inland Revenue (BIR) and the Chief Immigration Officer had been designated law enforcement authorities. As a result, consultations were held with the Comptroller of Customs and Excise, Chairman of the BIR and FIB and it was decided to hold regular monthly meetings. The first of such meetings was held in August 2011, with the FIB. For the period January to July 2012, the FIU, Customs, Immigration, DPP, FIB, Criminal Tax Investigations Unit and BIR held three meetings to discuss SARs and the coordination of work.

97. Letters of Exchange/MOUs between law enforcement authorities have been drafted. The FIU and the Central Bank held their first meeting in August 2011 to discuss the approval of compliance programmes of financial institutions and proposed to have quarterly meetings of supervisory authorities.

98. Additionally, an MOU was signed between the FIU and the Registrar General's Department (RGD) in February 2011 to allow the FIU to have direct access to information on all business entities, property ownership and personal biodata.

99. The examiners' recommended action also referred to cooperation amongst other competent authorities. Information with regard to this aspect of the recommended action has not been provided.

100. Concerning the last recommendation for the composition of the FIU to be expanded to include personnel from different relevant entities, in the October 2010 report the authorities advised that members of the Counter Drug and Crime Task Force had been transferred to the FIU and the FIB. The enactment of the FIUTTA and the formal establishment of the FIU have resulted in the development of hiring procedures which would not allow for the direct assignment of personnel from different relevant entities as set out in the recommendation. However, hiring practices as set out should result in the employment of appropriate staff. The above measures demonstrate substantial compliance with the examiners' recommendations with increased co-operation among law enforcement authorities and implementation of a National Anti-Money Laundering Committee.

### **Recommendation 32**

101. There has been no change since the previous follow-up report in relation to the recommendation to review the effectiveness of the FIU systems to combat ML and FT. As indicated, section 9 of the FIUTTA requires the FIU to implement a system for monitoring the effectiveness of its anti-money laundering policies by maintaining comprehensive statistics on suspicious transaction or suspicious activity reports received and transmitted, money laundering investigations and convictions, property frozen, seized and confiscated and international requests for mutual legal assistance or other cooperation. It was noted that the provision did not include FT.

102. Statistics with regard to the operations of the FIB in 2011 have been submitted for this report. For the period January to June 2012, a breakdown of the activities of the FIB is presented in the following table.

**Table 5: Activities of the FIB for the January to June 2012**

<b>Activities</b>	<b>Number</b>
SARs received from FIU	4
SARs investigated	41
New ML investigations for the period	3
Non-SARs related investigations	16
On-going ML investigations	4
Ongoing confiscation investigations	3
Assistance in external investigations	6

103. In addition to the above, the FIB reported five (5) cash seizures comprising TT\$183,789. And EC\$28,000 and five (5) detention orders. One money laundering prosecution was begun in August 2012 and is ongoing.

104. While the Central Authority made no mutual legal assistance requests for the first six months of 2012, it received 4 such requests. Information as to the status of these requests has not been provided for this report.

105. In addition to the provision for the maintenance of statistics by the FIU, section 18(1) of the FIUTTA requires that annual reports on the performance of the FIU be prepared and submitted to the Minister within two months of the end of the financial year. The Annual Reports for 2010 and 2011 were published in January 2012. While section 9 of the FIUTTA requires the FIU to implement a system for monitoring the effectiveness of its anti-money laundering policies by maintaining comprehensive statistics on suspicious transaction or suspicious activity reports received and transmitted, money laundering investigations and convictions, property frozen, seized and confiscated and international requests for mutual legal assistance or other cooperation, it is noted that the Annual Reports did contain information on all of the above except for money laundering investigations and convictions, property frozen, seized and confiscated. While the provisions address the FIU, the examiners' recommended action refers to tangible results from other relevant stakeholders in the system. The authorities advised in a previous follow-up report that the office of the DPP generates an annual report that is statistically based. No figures from this report have ever been presented for the follow-up reports.

106. For the period January to June 2012, the Customs and Excise Division sent information on 788 currency declaration forms to the FIU, provided assistance in four (4) investigations, comprising two (2) foreign and two (2) local. During the same period three (3) detention orders were served and four (4) charges laid including making a false declaration in connection with US\$600,000 and €6,000. Additionally, two (2) SARs were disseminated by the FIU to the Customs and Excise Division,

107. The following table was submitted to show the number of incoming and outgoing requests received and sent by the FIU for the period January to June 2012.

**Table 6: No of requests received and sent by FIU from January to June 2012**

<b>Type of Agency</b>	<b>No. of Incoming Requests</b>	<b>No. of Outgoing Requests</b>
Local LEAs	38	3
Local FIs and DNFBPs	0	159
Foreign FIUs	8	5
Foreign LEAs	4	1
<b>Total</b>	<b>50</b>	<b>168</b>

108. Information pertaining to the nature of the request and the time required to respond would have to be provided in order to assess the effectiveness of co-operation. Information on the number of SARs submitted to the FIU and a breakdown of the types of reporting entities can be found in the section of this report dealing with Rec. 13. Information about on-site examinations conducted by the FIU is reported under Rec. 23.

109. No information was provided in the last follow-up report with regard to the examiners' recommended action that measures be instituted to review the effectiveness of Trinidad and Tobago's ML and TF systems. The situation remains unchanged.

110. The Central Bank has conducted three (3) on-site inspections for the period January to June 2012, one each in the banking, insurance and non-banking sectors. .

111. No information was provided in the last follow-up report or has been provided for this report on the examiners' recommended action for a review of the effectiveness of the systems for AML/CFT extradition cases. At present, the above statistics demonstrate implementation on the part of the FIU, the FIB, the CBTT and the Customs and Excise Division. Further information with regard to certain details of the submitted statistics as referred above should be forwarded in future reports. There is also the need to submit information with regard to measures instituted to review the effectiveness of Trinidad and Tobago's ML and TF systems. While the level of compliance has improved it has not become largely compliant.

### **Recommendation 33**

112. The situation remains unchanged from the previous report with regard to the recommendation for a comprehensive review to determine ways to ensure that adequate and accurate information on beneficial owners can be available on a timely basis. A review of the operations of the registrar of companies had not yet determined ways to comply with the recommendation.

113. At present, the authorities advise that the FIU and the Registrar General's Office have entered into a MOU making the exchange of information in respect of beneficial owners easier and accessible on a timely basis. Furthermore, the Registrar General has computerized its information system thereby making access to information easier. This measure should allow for easier access by the FIU to information held by the Registrar General. However there has been no report on the situation with regard to the access of other competent authorities such as law enforcement or measures for ensuring that information on beneficial owners held by the Registrar General is adequate and accurate. As such this recommendation remains largely outstanding.

#### **Recommendation 34**

114. The only recommended action for Rec. 34 required the Trinidad and Tobago authorities to take steps to implement a mechanism to prevent the unlawful use of legal arrangements in relation to money laundering and terrorist financing by ensuring that its commercial, trust and other laws require adequate transparency concerning the beneficial ownership and control of trusts and other legal arrangements. In the report of October 2010, the authorities referred to regulation 12 of the FOR which stipulates requirements for the identification and verification of beneficial owners of legal arrangements. Legal arrangements are defined for the purposes of regulation 12 to include express trusts.

115. In addition to the above, regulation 17 stipulates in addition to the requirements outlined in regulation 15, financial institutions or listed businesses must obtain evidence of the appointment of the trustees by means of a certified copy of the Deed of Trust, information on the nature and purpose of the trust and verification of the identity of the trustee. Trustee in this regulation is defined to include the settlor, protector, and person providing the trust funds, controller or any person holding power to appoint or remove the trustee.

116. The above regulations would require all financial institutions and listed businesses to identify and verify the identities of the parties to a trust. Trust service providers are included in listed businesses and are therefore required to comply with the above provisions. However, as noted in the section of this report dealing with Rec. 12 trust and company service providers, acting as (or arranging for another person to act as) a trustee of an express trust and the creation, operation or management of legal persons or arrangements by accountants, attorneys at law and independent legal professionals are not included as part of the activities subject to AML/CFT obligations. As such, while financial institutions are required to maintain information on the beneficial ownership and control of trusts and other legal arrangements, such requirements are not applicable to accountants, attorneys at law, independent legal professionals and trust and company service providers.

117. The authorities have advised that an amendment to the First Schedule of POCA to deal with above issue is to be proposed and the Compliance Unit is preparing the policy for the approval of Cabinet by November 2012. As such adequate transparency concerning the beneficial ownership and control of trusts and other legal arrangements has only been partially met.

## **Special Recommendation VI**

118. As noted in the previous follow-up reports, money or value transfer service operators were included as listed businesses in POCAA and therefore subject to the same AML/CFT requirements as financial institutions. Additionally, it was reported that the Central Bank was responsible for supervising money remitters and that an appropriate framework was being developed. The authorities advised that a regulatory and supervisory framework for money remitters has been drafted and was issued to the industry for comments in February 2011. At present the authorities advise that this initiative is at an advance stage of development.

119. With regard to the examiners' recommended action requiring the implementation of a system of monitoring money transfer companies, the authorities advised that the Central Bank conducted AML/CFT on-site examinations on cambios and that money remitters were registered with the FIU as the POCAA includes remittance business as listed businesses. At present, the Central Bank has revised its AML/CFT Guidelines to include sector specific guidance to cambios. It was indicated in the last report that the Central Bank had acquired the services of a technical expert from the Office of the Technical Assistance, United States Department of the Treasury to assist with the finalizing and implementation of a regulatory framework for money remitters and a supervisory framework for insurance brokers, cambios and money remitters. Information on the number of onsite AML/CFT inspections of cambios and money remitters carried out by the Central Bank should be submitted as soon as the supervisory framework is implemented.

120. The other outstanding recommendations requiring money transfer companies to maintain a current list of agents and the authorities to implement measures set out in the Best Practice Paper for SR VI remain as reported in the follow-up report dated October 2010.. At the time authorities advised that the National Anti-Money Laundering Committee and the Compliance Unit of the Ministry of National Security were reviewing them and would be proposing an appropriate amendment.

## **IV. Conclusion**

121. As noted in the last Follow-Up Report, the measures put in place since the Fifth Follow-Up Report, have dealt with the continuing efforts of the FIU to achieve effective operations and implement a supervisory regime for DNFBPs through identifying and registering listed business and commencing an on-site inspection function. While these measures have been put in place, some of them are problematic, such as the supervisory function of the FIU which from the start is ineffective given present resources and the number of listed businesses. It is also noted that there is no initiative with regard to measures for ensuring that criminal elements are not involved in the ownership or management of private members clubs which conduct casino operations.

122. Statistics have been submitted in relation to MLAT requests, international exchange of information, on-site AML/CFT inspections, and money laundering investigations, cash seizures, restraint orders and STR reporting. These demonstrate continuing implementation in the areas of international co-operation and the functions of the law enforcement authorities and the Central Bank. The commencement of a money laundering prosecution is encouraging.

123. As noted in the last follow-up report, developments with proposed legislation the Credit Union Bill and the Securities Bill have slowed and are still outstanding. This is particularly important in relation to supervision for compliance with AML/CFT obligations for credit unions and the securities sector. Finally while a confiscation/forfeiture regime with regard to terrorist financing has been legally established, there is need to demonstrate implementation. Based on the foregoing it is recommended that Trinidad and Tobago remain on expedited follow-up and be required to report back to the Plenary in May 2013.

**Matrix with Ratings and Follow Up Action Plan 3rd Round Mutual Evaluation  
Trinidad and Tobago**

Forty Recommendations	Rating	Summary of factors underlying rating	Recommended Actions	Undertaken Actions
<b>Legal systems</b>				
1.ML offence	NC	<ul style="list-style-type: none"> <li>For money laundering offences the POCA only recognizes property as being the proceeds of crime where a person has been convicted of a predicate offence.</li> <li>Terrorism, including terrorist financing and piracy is not covered under Trinidad and Tobago legislation as predicate offences;</li> <li>Predicate offences for ML do not extend to conduct occurring in another jurisdiction that would have constituted an offence had it occurred domestically.</li> <li>The Mission concluded that AML offences are not effectively investigated, prosecuted and convicted. There were no ML convictions to date of the on site visit.</li> <li>The money laundering legislation does not appear to be effective as there have been no convictions in 6 years.</li> </ul>	<ul style="list-style-type: none"> <li>Consider defining the term money laundering in the POCA and also, for completeness sake, broadening the scope of section 43 beyond drug trafficking to include "or a specified offence".</li> <li>Terrorism, including terrorist financing, and piracy should be covered under Trinidad and Tobago legislation.</li> </ul>	<ul style="list-style-type: none"> <li>The examiners' recommendation regarding the definition of the term money laundering being included in the Proceeds of Crime Act, 2000 (POCA) and broadening the scope of section 43 beyond drug trafficking to include "a specified offence" has been incorporated in the POCAA.</li> <li>Section 43 of the Proceeds of Crime Act 2000 is amended by deleting the words "drug trafficking" and substituting the words "a specified offence", thereby broadening the scope of section 43 beyond drug trafficking. Accordingly, Section 43 of Proceeds of Crime Act 2000 has been amended by virtue of Section 22 of the Proceeds of Crime (Amendment) Act 2009 and states the following: <ul style="list-style-type: none"> <li>"A person is guilty of an offence who conceals, disposes, disguises, transfers, brings into Trinidad and Tobago or removes from Trinidad and Tobago and money or other property knowing or having reasonable grounds to suspect that the money or other property is derived, obtained or realized, directly or indirectly from a specified offence"</li> </ul> </li> <li>A specified offence has been defined in the POCAA to include an indictable offence and any act committed or omitted to be done outside of Trinidad and Tobago.</li> <li>With regard to piracy, section 2 of the Criminal Offences Act Chapter 11:01 states that every offence which if done or committed in England, would amount to an offence in common law shall, if done or committed in Trinidad and Tobago, be taken to be an indictable offence and shall be punished in the same manner as it would be in England, under or by virtue of any special or general statute providing for the punishment of such offence, or if there be no such statute, by</li> </ul>

				<p>common law. In the UK, piracy is criminalized as the common law offence of piracy <i>jure gentium</i> and under section 2 of the Piracy Act 1837 as noted in the UK MER. In accordance with section 2 of the Criminal Offences Act, these provisions make piracy an indictable offence in Trinidad and Tobago. Additionally, section 6 of the Civil Aviation (Tokyo Convention) Act Chapter 11:21 provides for the jurisdiction of a Court in Trinidad and Tobago with respect to piracy committed on the high seas to be extended to piracy committed by or against an aircraft.</p> <ul style="list-style-type: none"> <li>• The financing of terrorism is criminalized under Section 22A. (1-4) of the Anti-Terrorism (Amendment) Act,2010 as follows:  22A. (1) <i>Any person who by any means, directly or indirectly, willfully provides or collects funds, or attempts to do so, with the intention that they should be used or in the knowledge that they are to be used in whole or in part-</i>  (a) <i>in order to carry out a terrorist act; or</i>  (b) <i>by a terrorist; or</i>  (c) <i>by a terrorist organisation, commits the offence of financing of terrorism.</i></li> </ul> <p>(2) <i>An offence under subsection (1) is committed irrespective of whether –</i>  (a) <i>the funds are actually used to commit or attempt to commit a terrorist act;</i>  (b) <i>the funds are linked to a terrorist act ; and</i>  (c) <i>the person alleged to have committed the offence is in the same country or a different country from the one in which the terrorist or terrorist organisation is located or the terrorist act occurred or will occur.</i></p> <p>(3) <i>A person who contravenes this section commits an offence and is liable on conviction on indictment –</i>  (a) <i>in the case of an individual, to imprisonment for twenty five years; or</i>  (b) <i>in the case of a legal entity, to a fine of two million dollars.</i></p> <p>(4) <i>A director or person in charge of a legal entity</i></p>
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			<ul style="list-style-type: none"> <li>• Predicate offences for ML in the POCA should also be extended to conduct occurring in another jurisdiction that would have constituted an offence had it occurred domestically.</li> <li>• Include in the POCA that where it is proven that property is obtained from the proceeds of crime it should not be necessary that a person be convicted of a predicate offence in order for the court to make a confiscation order in relation to such property.</li> </ul>	<p><i>who commits an offence under this section is liable on conviction on indictment be to imprisonment for twenty-five years</i></p> <ul style="list-style-type: none"> <li>• Predicate offences for money laundering under the POCA no.55 of 2000 are extended to conduct occurring in another jurisdiction that would have constituted an offence had it occurred domestically by expanding the meaning of specified offence under section 5 (g) to include, among other things; Any act committed or omitted to be done outside of Trinidad and Tobago which would constitute an indictable offence in Trinidad and Tobago;</li> <li>• POCA as drafted meets the perceived deficiency. This conclusion is based on the fact that confiscation of proceeds can only occur on the basis of conviction for a specified offence. While this procedure does recognize proceeds of crime on the basis of a conviction, this is only absolutely necessary for confiscation purposes.</li> <li>• Sections 18 to 20 of POCA allows for restraint and charging orders to be made against realizable property prior to a person being charged with an offence under POCA. There is no specific provision in POCA requiring conviction of a specified offence as a precondition for the application for a restraint or charging order to be made against realizable property i.e. criminal proceeds. Applications for such orders are required to be supported by affidavits which may contain statements of information or belief with sources and grounds.</li> <li>• The above provisions would suggest that for money laundering offences under POCA it is not necessary that a person be convicted of a predicate offence to recognize property as being the proceeds of crime and thereby dealing with the deficiency which forms the basis for the recommended action.</li> <li>• The Trafficking in Persons Act was assented to on the 9<sup>th</sup> June 2011. This Act gives effect to the UN Protocol to Prevent, Suppress and Punish</li> </ul>
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				<p>Trafficking in Persons, Especially Women and Children, Supplementing the UN Convention Against Transnational Organized Crime. This Act will now make the trafficking in persons a specified offence and is therefore a predicate offence to money laundering. See Appendix 1</p> <p>No further action is required under this recommendation. Statistics in respect of ML are addressed in recommendation 10 and the attached appendices.</p>
2.ML offence – mental element and corporate liability	PC	<ul style="list-style-type: none"> <li>• There is no dissuasive criminal or administrative sanctions for money laundering against a company directly</li> <li>• The Mission concluded that AML offences are not effectively investigated, prosecuted and convicted. There were no ML convictions up to date of the on site visit.</li> </ul>	<ul style="list-style-type: none"> <li>• Fast track the Proceeds of Crime (Amendment) Bill 2005, which will seek to strengthen the application of the POCA.</li> <li>• Introduce the Financial Obligations Regulations to strengthen their AML regime.</li> </ul>	<ul style="list-style-type: none"> <li>• The Proceeds of Crime (Amendment) Act 2009 came into effect on 9<sup>th</sup> October, 2009</li> <li>• The Financial Obligation Regulations were made by the Minister of Finance in January 2010. There is dissuasive criminal or administrative sanctions for money laundering against a company directly.</li> <li>• The corresponding underlying deficiency identified by the examiners in respect of a lack of dissuasive criminal or administrative sanctions for money laundering against a company directly has been addressed.</li> <li>• Section 68(3) of the Interpretation Act provides that where in any written law more than one penalty linked by the word “and” is prescribed, the penalties can be imposed alternatively or cumulatively. This provision therefore allows for the imposition of the stipulated fines in the penalties in POCA separately on companies. The penalties applicable under the POCAA through amendment of section 53(1) are for offences under sections 43, 44, 45 and 46 of POCA on conviction on indictment to a fine of twenty-five million TT dollars approximately US\$3,950,000 and imprisonment for fifteen years and for offences under section 51 on summary conviction to a fine of five million TT dollars approximately US\$790,000 and imprisonment for five years and offences under section 52 to a fine of TT\$250,000 approximately US\$39,500 and</li> </ul>

				<p>imprisonment for three years.</p> <p>No further action is to be taken under this recommendation. Statistics are included in recommendation 10 and the attached appendices.</p>
3. Confiscation and provisional measures	PC	<ul style="list-style-type: none"> <li>Confiscation is limited to persons convicted of predicate offence. Therefore, the courts cannot make a confiscation order where the property in question is found to be the proceeds of crime unless there is a conviction with respect to such property (s. 3 of POCA).</li> <li>Provision for confiscation under the POCA is not widely used/implemented. There has been no confiscation of assets under POCA for ML offences.</li> <li>Law enforcement agencies are limited in their powers to obtain production orders and search warrants under POCA in order to identify and trace property that may become subject to confiscation. Such orders can only be obtained for offences under the Dangerous Drug Act or Part 2 of POCA (ML offences) [pursuant to the definition of "specified offence" contained in section 2 of the POCA].</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities should consider expanding/widening the scope of offences that are subject to production orders and search warrants by expanding the definition of a "specified offence" contained in section 2(1) of the POCA.</li> </ul>	<ul style="list-style-type: none"> <li>The definition of "a specified offence" in section 2 of POCA has been amended to include as noted above, an indictable offence thereby extending the range of offences subject to production and search orders.</li> </ul> <p>The scope of offenses that are subject to production orders and search warrants has been widened by expanding the definition of "specified offence" under section 2 POCA no55 2000.</p> <p>"Specified offence" now means:  <i>(a) an indictable offence committed in Trinidad and Tobago whether or not the offence is tried summarily; No. 10 Proceeds of Crime (Amendment) 2009 5</i>  <i>(b) any act committed or omitted to be done outside of Trinidad and Tobago, which would constitute an indictable offence in Trinidad and Tobago; or</i>  <i>(c) or an offence specified in the Second Schedule."</i></p> <p>It is submitted that under this recommendation confiscation without conviction is an additional element. At this point in time there is no civil forfeiture regime in Trinidad and Tobago. However the utility of implementing a civil forfeiture regime in Trinidad and Tobago is actively being researched by the Compliance Unit of the Ministry of National Security. The ICRG has accepted the legal opinion in respect of this matter and is no longer a deficiency.</p> <p>At the March 2012 meeting of the National AML/CFT Cabinet Appointed Committee, it was decided that a</p>

				<p>policy to guide the drafting of legislation for the implementation of a civil forfeiture regime in Trinidad and Tobago should be drafted.</p> <p>At the May 2012 meeting, this draft policy was reviewed by the Committee and a decision was taken to focus on two types of civil forfeiture regimes (Unexplained Wealth Orders and Civil Asset Recovery). The AML/CFT Committee directed the Compliance Unit to conduct further research on the suitability of these two regimes within the constitutional framework of Trinidad and Tobago. This research is on-going.</p>
<b>Preventive measures</b>				
4. Secrecy laws consistent with the Recommendations	PC	<ul style="list-style-type: none"> <li>▪ While most of the competent authorities have access to information, there are no measures allowing for the sharing of information locally and internationally.</li> <li>▪ There are no measures for the sharing of information between financial institutions as required by Recommendations 7 and 9 and Special Recommendation VII.</li> </ul>	<ul style="list-style-type: none"> <li>• The mission recommends that the relevant competent authorities in Trinidad and Tobago be given the ability to share locally and internationally, information they require to properly perform their functions.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Section 8 of the Financial Intelligence Unit of Trinidad and Tobago Act No. 11 of 2009, facilitates efficient execution of information sharing duties on the part of the competent authorities of Trinidad and Tobago. The sharing of information is achieved at the domestic and international level. This will be elaborated upon.</li> </ul> <p>Please see Appendix 1 for the number of requests received and sent by the FIUTT for the period Jan – June, 2012.</p> <ul style="list-style-type: none"> <li>▪ Section 8 (3) (e) of Act no. 11 2009, empowers the FIU to engage in the exchange of financial intelligence with members of the Egmont Group</li> <li>▪ Section 8 (3) (f) of Act no. 11 2009, empowers the FIU to disseminate at regular intervals, financial intelligence and information to local and foreign authorities and affiliates within the intelligence community, including statistics on recent money laundering practices and offences.</li> <li>• Sec 26. of the FIU Act 2009 states 'Notwithstanding any other law pertaining to the disclosure of personal information, the power of the FIU to collect, disseminate or exchange information under this Act, shall prevail. This in effect overrides any existing law regarding</li> </ul>

			<ul style="list-style-type: none"> <li>▪ It is recommended to amend the legislation to specifically require that no financial institution secrecy law will inhibit the implementation of the FATF Recommendations (or a similar requirement).</li> </ul>	<p>disclosure of information and ensures that the FATF recommendations can be implemented without inhibition</p> <ul style="list-style-type: none"> <li>• Section 8(2) of the Financial Institutions Act empowers Central Bank of Trinidad and Tobago to engage in information sharing practices with international regulatory bodies as well as the designated authority i.e. the FIU under Proceeds of Crime Act No 55 of 2000. Similar sharing of information provisions have been included in the new Insurance Bill and the draft Credit Union Bill.</li> <li>• Section 6 of the Insurance Act 1980 was amended by the Insurance Amendment Act of 2009 to facilitate sharing of information with any local or foreign regulatory agency or body that regulates financial institutions for purposes related to that regulation.</li> <li>• <b>Trinidad and Tobago Securities and Exchange Commission (TTSEC)</b> is currently awaiting the enactment of the Securities Bill. This Bill was being considered in the Parliament of Trinidad and Tobago; however the Bill lapsed when Parliament was prorogued. It is presently under the consideration of the Legislation Review Committee and will also provide for the sharing of information.</li> </ul> <p>In order to comply with the IOSCO standards for becoming full MOU signatories, the Bill was comprehensively reviewed internally and upgrades were made by external consultants. A re-drafted Bill is now before a Technical Committee of the Ministry of Finance for review.</p> <p>Public consultations were held on the TTSEC Draft Securities Bill 2012 on June 12, 2012 in Trinidad and on June 13, 2012 in Tobago to solicit comments from public and private stakeholders.</p> <p>The Minister of Finance met with staff of TTSEC on the Bill and has indicated that all changes arising out of</p>
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				the consultation must be completed for Thursday 26th July and will be taken to Cabinet thereafter. The Securities Exchange Commission expects that the Bill will be laid in Parliament no later than October, 2012. It is estimated that it will be passed by December 2012.
5.Customer due diligence	NC	<ul style="list-style-type: none"> <li>None of the CDD requirements are included in legislation, regulations or other enforceable means and existing requirements are only applicable to financial institutions supervised by the CENTRAL BANK OF T&amp;T.</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities may wish to consider to set out measures in laws or implementing regulations with sanctions for non-compliance for the following: <ul style="list-style-type: none"> <li>Financial institutions should not be permitted to keep anonymous accounts or accounts in fictitious name</li> <li>Financial institutions should be required to undertake customer due diligence measures when establishing business relations, carrying out occasional or linked transactions above US 15,000, carrying out occasional wire transfers as covered in Special Recommendation VII, when there is suspicion of ML or FT regardless of exemptions or amounts, and when there is doubt about the veracity or adequacy of previously obtained customer identification data.</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>Regulation 19 (1) of the Financial Obligation Regulations, 2010, prohibits the keeping of anonymous accounts or accounts in fictitious names by financial institutions. Such institutions are compelled to identify and record the identity of customers.</li> <li>Regulation 11 (1) of the Financial Obligation Regulations, 2010, requires financial institutions to apply customer due diligence procedures in the following instances: <ul style="list-style-type: none"> <li>(a) pursuant to an agreement to form a business relationship;</li> <li>(b) as a one-off or occasional transaction of ninety thousand dollars or more;</li> <li>(c) as two or more one-off transactions, each of which is less than ninety thousand dollars but together the total value is ninety thousand dollars or more and it appears, whether at the outset of each transaction or subsequently that the transactions are linked; or</li> <li>(d) as a one-off or occasional wire transfer of six thousand dollars or more or two or more one-off transactions, each of which is less than six thousand dollars, but together the total value is six thousand dollars or more and it appears, whether at the outset of each transaction or subsequently that the transactions are linked,</li> </ul> </li> <li>Additionally sub regulation (11)(2) specifies that whenever a financial institution or listed business has reasonable grounds to suspect that the funds used for a transaction are or may be the proceeds of money laundering or any other specified offence, procedures and policies identified in the regulation should be applied. The procedures and policies referred to are requirements for customer due diligence as detailed in Part III of</li> </ul>

			<ul style="list-style-type: none"> <li>Financial institutions should be required to identify the customer (whether permanent or occasional, and whether natural or legal persons or legal arrangements) and verify that customer's identity using reliable, independent source documents, data or information.</li> </ul>	<p>the FOR.</p> <ul style="list-style-type: none"> <li>Regulation 11(2) does not deal explicitly with terrorist financing as required by E.C. 5.2, however the term specified offence with its definition in POCA including an indictable offence would incorporate terrorist financing.</li> <li>The threshold of TT\$90,000 for occasional transactions and TT\$6,000 for occasional wire transfers are equivalent to US\$14,285 and US\$950 respectively. The stipulated thresholds are within the Methodology limits of US\$15,000 and US\$1,000.</li> <li>With regard to the remaining requirement for customer due diligence whenever financial institutions have doubts about the veracity or adequacy of previously obtained customer identification data, regulation 18(1) of the FOR which requires financial institutions and listed businesses to perform due diligence procedures when there is doubt about the veracity of any information previously given by a customer, complies with the requirement.</li> <li>The recommendation for financial institutions to identify the customer and verify that customer's identity using reliable, independent source documents is incorporated in regulation 11(3) which requires evidence of the identity of the customer in accordance with the compliance program established under regulation 7(a). This regulation requires that procedures governing customer identification, documentation and verification of customer information and other customer due diligence measures form part of a financial institution and listed business' compliance program. Specific information and documentation requirements for individuals, corporate entities and trust fiduciaries are detailed in regulations 15, 16 and 17. Regulation 15 requires full name, address and proof thereof, date and place of birth, nationality, nature and place of business/occupation where applicable,</li> </ul>
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			<ul style="list-style-type: none"> <li>• Financial institutions should be required to verify that any person purporting to act on behalf of a legal person or legal arrangement is so authorised, and identify and verify the identity of that person.</li> </ul>	<p>occupational income, purpose of proposed business relationship or transaction and source of funds and any other appropriate information. A valid photo identification document is also required as well as a bank reference for foreign customers. Only certified copies of unavailable original documents are acceptable.</p> <ul style="list-style-type: none"> <li>• Regulation 16 outlines the requirements for business customers. It is noted that regulation 16 states that the requirements in regulation 15 shall also be applicable to a business customer. Additionally, the regulation requires financial institutions and listed businesses to verify the identity of the directors and other officers of a company, partners of a partnership, account signatories, beneficial owners and sole traders by means of documentary evidence. Thus, Financial institutions and listed businesses are also required to obtain; <ul style="list-style-type: none"> <li>- Certificates of Incorporation or Certificates of Continuance</li> <li>- Articles of Incorporation</li> <li>- Copy of the by-laws, where applicable</li> <li>- Management accounts for the last three years for self-employed persons and businesses in operation for more than three years</li> <li>- Information on the identity of shareholders holding more than ten per centum of the paid up share capital</li> <li>- Where management accounts are not available, other forms of proof of the integrity of the source of funds to be used for transactions can be requested.</li> </ul> </li> <li>• With regard to trustees, nominees or fiduciary customers, regulation 17 stipulates in addition to the requirements outlined in regulation 15, financial institutions or listed businesses must obtain evidence of the appointment of the trustees by means of a certified copy of the Deed of Trust, information on the nature and purpose of the trust and verification of the identity of the trustee. Trustee in this regulation is defined to include the settlor, protector, person providing</li> </ul>
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				<p>the trust funds, controller or any person holding power to appoint or remove the trustee.</p> <ul style="list-style-type: none"> <li>• The criterion for financial institutions to verify that any person purporting to act on behalf of a legal person or legal arrangement is so authorized, and identify and verify the identity of that person forms part of the customer due diligence (CDD) procedures for customers who are legal persons or legal arrangements. This criterion is addressed in regulation 12(2), which states that where a beneficial owner or customer is a legal person or where there is a legal arrangement, the financial institution or listed business shall: <ul style="list-style-type: none"> <li>• verify that any person purporting to act on behalf of the legal person or legal arrangement is so authorized and identify and verify the identity of that person;</li> <li>• verify the legal status of the legal person or legal arrangement;</li> <li>• understand the ownership and control structure of the legal person or legal arrangement; and</li> <li>• determine who are the natural persons who have effective control over a legal person or legal arrangement.</li> </ul> </li> <li>• Legal arrangement has been defined for this regulation to include an express trust in accordance with the Methodology.</li> <li>• In relation to the examiners' recommendation concerning the identification of beneficial owners, regulation 12(1) states that a financial institution or listed business should record the identity of the beneficial owner of any account held at the financial institution or listed business or potential account and shall request original identification documents, data or other information from an applicant for business.</li> </ul>
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			<ul style="list-style-type: none"> <li>Financial institutions should be required to identify the beneficial owner, and take reasonable measures to verify the identity of the beneficial owner using relevant information or data.</li> </ul>	<ul style="list-style-type: none"> <li>With regard to the examiners' recommendation for financial institutions to conduct due diligence on business relationships regulation 12 (3) requires a financial institution to conduct on going due diligence on or continuous review of the business relationship and monitor transactions undertaken during the course of the relationship, to maintain up to date records of information and ensure consistency with their business and risk profile and where necessary its source of funds..</li> <li>Regulation 11 (5) specifies measures that should be taken when there is doubt about the veracity or adequacy of previously obtained customer identification data. In such cases the Financial Institution or listed business is compelled to discontinue the transaction and report same to the Compliance Officer in accordance with Regulation 7 (1) (b), (c) and (d).</li> <li>Regulation 7 speaks of the following: <ul style="list-style-type: none"> <li>(a) procedures governing customer identification, documentation and verification of customer information, and other customer due diligence measures.</li> <li>(b) methods for the identification of suspicious transactions and suspicious activities</li> <li>(c) guidelines for internal reporting of suspicious transaction and suspicious activities</li> <li>(d) guidelines for adopting the risk-based approach to monitoring financial activity. This includes categories of activities or business that are considered to be of a high risk.</li> </ul> </li> <li>Regulation 12 (2) considers that where the beneficial owner of an account is a legal person or a person acting pursuant to a legal arrangement, the Financial Institution or listed business shall: <ul style="list-style-type: none"> <li>(a) verify that any person purporting to act on behalf of the legal person or legal arrangement is so authorized and identify and verify the identity of that person;</li> <li>(b) verify the legal status of the legal person or legal</li> </ul> </li> </ul>
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			<ul style="list-style-type: none"> <li>• Financial institutions should be required to determine the natural persons who ultimately own or control customers that are legal persons or legal arrangements.</li>   <li>• Financial institutions should be required to conduct due diligence on the business relationship.</li> </ul>	<p>arrangement;</p> <p>(c) understand the ownership and control structure of the legal person or legal arrangement; and</p> <p>(d) Determine who are natural persons who have effective control over a legal person or legal arrangement.</p> <p>Note that for the purpose of this Regulation, “beneficial owner” means the person who ultimately owns and controls an account, or who exercises ultimate control over a legal person or arrangement.</p> <p>Regulation 15 of the Financial Obligation Regulations, 2010, states that relevant identification records shall be obtained by the Financial Institution or listed business upon the initiation of a business relationship. The detailed information to be recorded are as follows:</p> <p>(a) full name of the applicant(s)</p> <p>(b) permanent address and proof thereof</p> <p>(c) date and place of birth</p> <p>(d) nationality</p> <p>(e) nature and place of business/ occupation where applicable, occupational income</p> <p>(f) signature</p> <p>(g) purpose of the proposed business relationship or transaction or source of funds</p> <p>(h) any other information deemed appropriate by the Financial Institution or listed business.</p> <ul style="list-style-type: none"> <li>• The following points are noteworthy: <ul style="list-style-type: none"> <li>- a valid photo bearing identification shall be subject to scrutiny. For this purpose, identification documents may include a passport, a national identification card or a license to drive a motor vehicle.</li> <li>- where the above documents are not available in its original form, copies shall be acceptable only where they are certified. Further identification documents, which are easily obtainable (example birth certificates) shall not be accepted as a sole means of identification.</li> <li>- where there is foreign customer involvement reference shall be sought from the foreign customer’s bank.</li> </ul> </li> <li>• Section 10 of the FIA 2008 allows the Central Bank to issue guidelines to aid compliance in POCA, Anti-Terrorism Act 2005 and the FOR 2010. Section 12 of the FIA allows the Central</li> </ul>
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			<ul style="list-style-type: none"> <li>The T&amp;T authorities may set out the following measures in laws, regulations or enforceable guidelines with sanctions for non-compliance:</li> </ul> <p>Financial institutions should be required to implement the other criteria of Recommendation 5 concerning remaining CDD measures, risk, timing of verification, failure to satisfactorily complete CDD and existing customers</p>	<p>Bank to take action, for example, issue of compliance directions, for contravention of any guidelines issued under Section 10. Non-compliance with a compliance direction is an offence.</p> <ul style="list-style-type: none"> <li>Section 65 of the Insurance Act 1980 as amended by the Insurance Amendment Act of 2009 allows the Central Bank to issue compliance directions to an insurer, intermediary, controller, officer, employee or agent for inter alia that has violated or is about to violate any of the provisions of any law or Regulations made thereunder; if it has failed to comply with any measure imposed by the Central Bank in accordance with the Act or Regulations; or if committing or pursuing unsafe and unsound practices. Consequently, the Central Bank can issue compliance directions to an insurer or intermediary for non-compliance with AML/ CFT requirements. A person who fails to comply with a compliance direction is liable on summary conviction to a fine of \$5 million.</li> <li>Part VII of the Financial Obligation Regulations, 2010, addresses the issue of penalties. Regulation 42 states that where a financial institution or listed business fails to comply with specific mandatory obligations (as outlined below), it shall be subject to penalties.</li> </ul> <p>These penalties are provided for by virtue of Section 57 (1) of the Proceeds of Crime Act No.55 of 2000, and carries the effect of imposing sanctions on any person who knowingly contravenes or fails to comply with the provisions.</p> <ul style="list-style-type: none"> <li>These mandatory obligations are as follows: <ul style="list-style-type: none"> <li>Regulation 3 makes the designation of a compliance officer mandatory. Detailed guidance regarding associated procedure is provided by the various sub-regulations.</li> <li>Regulation 7 makes the establishment of a compliance programme mandatory. Detailed guidance regarding measures and guidelines to be included in such a compliance programme is provided in the sub-regulations.</li> <li>Regulation 8 makes internal reporting</li> </ul> </li> </ul>
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				<p>mandatory. Detailed guidance regarding the precise rules which should underpin this exercise is provided in the sub-regulations that follow.</p> <ul style="list-style-type: none"> <li>○ Part III of the Financial Obligation Regulations, 2010, makes customer due diligence practice mandatory.</li> <li>○ Part IV of the Financial Obligation Regulations, 2010, provides for customer due diligence provisions that are applicable to the insurance sector.</li> <li>○ Part V of the Financial Obligation Regulations, 2010, makes sound and reliable record-keeping practice mandatory.</li> <li>○ Regulation 8 (2) of the Financial Obligation Regulations, 2010, states that the Financial Institution or listed business shall also ensure that the compliance officer and other employees, have timely access to customer identification data and other records and relevant information, to enable them to produce reports in a timely manner.</li> <li>○ Part III of the Financial Obligation Regulations, 2009, addresses the application of customer due diligence in all ascertainable customer categories encompassed within the overall spectrum of customers.</li> </ul>
6. Politically exposed persons	NC	<ul style="list-style-type: none"> <li>• None of the requirements are included in legislation, regulations or other enforceable means and existing requirements are only applicable to financial institutions supervised by the CENTRAL BANK OF T&amp;T.</li> </ul>	<ul style="list-style-type: none"> <li>• Financial institutions should be required to put in place appropriate risk management systems to determine whether a potential customer, a customer or the beneficial owner is a PEP.</li> </ul>	<ul style="list-style-type: none"> <li>• Regulation 20 of the Financial Obligation Regulations, 2010, 20. (1) defines “politically exposed person” as a person who is or was entrusted with important public functions in a foreign country such as — <ul style="list-style-type: none"> <li>(a) a current or former senior official in the executive, legislative, administrative or judicial branch of a foreign government, whether elected or not;</li> <li>(b) a senior official of a major political party;</li> <li>(c) a senior executive of a foreign government-owned commercial enterprise;</li> <li>(d) a senior military official;</li> <li>(e) an immediate family member of a person mentioned in paragraphs (a) to (d) meaning the spouse, parents, siblings or children of that person and the parents, siblings and additional children of the person’s</li> </ul> </li> </ul>

			<ul style="list-style-type: none"> <li>• Financial institutions should be required to obtain senior management approval for establishing or continuing business relationships with a PEP.</li> <li>• Financial institutions should be required to take reasonable measures to establish the source of wealth and funds of PEPs</li> </ul>	<p>spouse; and (f) any individual publicly known or actually known to the relevant financial institution to be a close personal or professional associate of the person mentioned in paragraphs (a) to (d).</p> <ul style="list-style-type: none"> <li>• In particular, the following sections are noteworthy: <ul style="list-style-type: none"> <li>○ Regulation 20(2) of the Financial Obligation Regulations, 2010 ensures that appropriate measures shall be put in place on the part of the financial institution or listed business to ascertain whether an applicant is in fact a Politically Exposed Person.</li> <li>○ Regulation 20(3) of the Financial Obligation Regulations, 2010 imposes mandatory obligation to impose Enhanced Due Diligence Procedures when dealing with a politically exposed person.</li> </ul> </li> <li>• The sub-regulations provide detailed guidance regarding the various groups of persons that may be deemed high-risk and may warrant the application of customer due diligence procedures.</li> <li>• In addition, Section 12.3.2 of the Central Bank's Guideline on Anti-Money Laundering and the Combating of Terrorist Financing suggests that financial institutions should consider extending enhanced due diligence to persons considered local PEPs in addition to foreign PEPs. See Appendix I for the Central Bank of Trinidad and Tobago Guidelines on AML/CFT</li> <li>• Regulation 20 (4) of the Financial Obligation Regulations, 2010, stipulates that before entering into a business relationship with a politically exposed person, a financial institution or listed business must obtain the permission of a senior management official within the said institution.</li> <li>• Regulation 20 (5) of the Financial Obligation Regulations, 2010, stipulates that where the</li> </ul>
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			<ul style="list-style-type: none"> <li>Financial institutions should be required to conduct enhanced ongoing monitoring of business relationships with PEPs.</li> </ul>	<p>institution or business has entered into a business relationship with the politically exposed person, reasonable measures should be taken to ascertain the source of wealth.</p> <ul style="list-style-type: none"> <li>Regulation 20 (5) of the Financial Obligation Regulations, 2010, stipulates that where the institution or business has entered into a business relationship with the politically exposed person, it shall conduct enhanced on-going monitoring of that relationship.</li> </ul> <p>No further action is to be taken under this recommendation</p>
7. Correspondent banking	NC	<ul style="list-style-type: none"> <li>None of the requirements are included in legislation, regulations or other enforceable means and existing requirements are only applicable to financial institutions supervised by the CENTRAL BANK OF T&amp;T.</li> </ul>	<ul style="list-style-type: none"> <li>Financial institutions should be required to gather sufficient information about a respondent institution to understand fully the nature of the respondent's business and to determine the reputation of the institution and the quality of the supervision,</li> <li>including whether it has been subject to a ML or TF investigation or regulatory action.</li> <li>Financial institutions should assess the respondent institution's AML/CFT controls, and ascertain that they are adequate and effective.</li> </ul>	<ul style="list-style-type: none"> <li>Regulation 21 (2) (a) of the Financial Obligation Regulations, 2010, imposes mandatory obligations upon a correspondent bank to collect sufficient information about its respondent bank to understand fully the nature of the business which it is required to undertake and shall only establish correspondent accounts with a foreign bank, after determining that it is effectively supervised by the competent authorities in its</li> <li>Regulation 21 (4) states that A correspondent bank shall also ascertain whether the respondent bank has been the subject of money laundering investigations or other regulatory action in the country in which it is incorporated or in any other country. It is to be noted that this provision does not include terrorist financing investigations; however this will be addresses in Anti-Terrorism Regulations. The policy in respect of the Anti-Terrorism Regulations is to be presented to Cabinet and when approved thereafter they will be drafted.</li> <li>Regulation 21 (2) (b) of the Financial Obligation Regulations, 2010, imposes mandatory obligations obligation upon a correspondent bank to collect sufficient information about its respondent bank to assess the anti-money laundering controls of the respondent bank.</li> </ul>

			<ul style="list-style-type: none"> <li>Financial institutions should obtain approval from senior management for establishing new correspondent relationships.</li> <li>Financial should document the respective AML/CFT responsibilities of each institution in the correspondent relationship.</li> <li>In the case of “payable-through accounts”, financial institutions should be satisfied that the respondent institution has performed all the normal CDD measures set out in Rec. 5 on customers using the accounts of the correspondent and the respondent institution is able to provide relevant customer identification data upon request to the correspondent.</li> </ul>	<ul style="list-style-type: none"> <li>Regulation 21 (3a) of the Financial Obligation Regulations, 2010, imposes mandatory obligations on a correspondent bank to obtain approval from senior management before establishing new correspondent relationships.</li> <li>Regulation 21 (3b) of the Financial Obligation Regulations, 2010, imposes mandatory obligation on a correspondent bank to record the respective responsibilities of the correspondent and respondent banks.</li> <li>Regulation 21 (3d) of the Financial Obligation Regulations, 2010, imposes mandatory obligation on a correspondent bank to satisfy itself that the respondent bank has verified the identity of and performed on-going due diligence on the customer with respect to “payable-through accounts”.</li> <li>Section 12.4 of the Central Bank’s revised Guideline on Anti- Money Laundering and the Combatting of Terrorist Financing lists correspondent banking and payable through accounts as high-risk activities and recommends that financial institutions conduct enhanced due diligence on such activities.</li> </ul> <p>A discussion on implementation concerns arising from Regulation 21 of the FOR is scheduled to occur at the next Supervisory Working Group Meeting in August 2012.</p>
8.New technologies & non face-to-face business	NC	<ul style="list-style-type: none"> <li>None of the requirements are included in legislation, regulations or other enforceable means and existing requirements are only applicable to financial institutions supervised by the CENTRAL BANK OF T&amp;T.</li> </ul>	<ul style="list-style-type: none"> <li>Financial institutions should be required to have policies in place or take such measures to prevent the misuse of technological developments in ML or TF schemes.</li> </ul>	<ul style="list-style-type: none"> <li>Regulation 23 (1) of the Financial Obligation Regulations, 2010, imposes mandatory obligation on a financial institution or listed business to pay special attention to any money laundering patterns that may arise with respect to technological developments in the following respects: <ul style="list-style-type: none"> <li>(a) new or developing technology that might favor anonymity</li> <li>(b) use of such technology in money laundering offences, and shall take appropriate measures to treat such patterns.</li> </ul> </li> </ul>

			<ul style="list-style-type: none"> <li>Financial institutions should be required to have policies and procedures in place to address specific risks associated with non-face to face business relationships or transactions. These policies and procedures should apply when establishing customer relationships and conducting ongoing due diligence.</li> <li>Financial institutions should be required to have measures for managing risks including specific and effective CDD procedures that apply to non-face to face customers.</li> </ul>	<ul style="list-style-type: none"> <li>Regulation 23 (2) of the FOR 2010 states that A financial institution or listed business shall put special know-your-customer policies in place to address the specific concerns associated with non-face-to-face business relationships or transactions.</li> <li>The Financial Obligations (financing of terrorism) Regulations 2011 have been made by the Honourable Minister of National Security and have been laid in Parliament. These Regulations prescribe the policies that financial institutions must require to have in place to pay attention to any TF patterns that may arise as a result of new technological advancements. Regulations are attached</li> </ul> <p>Section 12.3.2 (v) of the Central Bank's Guideline on AML/ CTF requires financial institutions to have policies and procedures in place to prevent the misuse of technology for money laundering or terrorist financing schemes.</p> <p>Institutions offering internet based and/or telephone products and services are required to ensure that reliable and secure methods to verify the identity of customers are instituted. Further financial institutions are required to ensure that their policies and procedures address non face to face transactions which have an inherent risk of fraud or forgery.</p> <p>A discussion on implementation concerns arising from Regulation 23 of the FOR is scheduled to occur at the next Supervisory Working Group Meeting in August 2012. Thereafter, the results of this discussion will feed into the comprehensive review of the FOR which is now being undertaken. It is anticipated that this review will be completed by October 2012.</p>
9.Third parties and introducers	NC	<ul style="list-style-type: none"> <li>The requirements in place are not mandatory and are applicable only to the financial institutions supervised by the Central Bank.</li> </ul>	<p>The T&amp;T authorities may set out the following measures in laws, regulations or enforceable guidelines with sanctions for non-compliance:</p> <ul style="list-style-type: none"> <li>Financial institutions relying upon a third party</li> </ul>	<ul style="list-style-type: none"> <li>Regulation 13 and 14 of the Financial Obligations Regulations were drafted to meet Recommendation 9 of the FATF.</li> <li>However, it has been recognized that the scope of</li> </ul>

			<p>should be required to immediately obtain from the third party the necessary information concerning the elements of the CDD process in criteria 5.3 to 5.6.</p> <ul style="list-style-type: none"> <li>• Financial institutions should be required to take adequate steps to satisfy themselves that copies of identification data and other relevant documentation relating to CDD requirements will be made available from the third party upon request without delay.</li> <li>• Financial institutions should be required to satisfy themselves that the third party is regulated and supervised and had measures in place to comply with the CDD requirements set out in Recommendations 5 and 10.</li> <li>• Competent authorities should determine in which countries third parties meet the conditions by taking into account information available on whether these countries adequately apply the FATF Recommendations.</li> <li>• The ultimate responsibility for customer identification and verification should remain with the financial institution relying on the third party.</li> </ul>	<p>these regulations are unclear and as such they are being reviewed by the Compliance Unit of the Ministry of National Security.</p> <p>Regulation 13 was discussed by the Supervisory Working Group and it was decided that consideration will be given to redrafting Regulation 13 to comply with FATF revised recommendation 10 (b) (4). To clarify subsection 3, it was suggested that regulations 15 (2) and 16 (2) be used as reference. To clarify subsection 4, it was suggested that this be split into two to deal separately with individuals and persons who are financial institutions or listed businesses.</p> <p>Regulation 14 was also discussed and it was concluded that consideration will be given to redrafting Regulation 14 to comply with FATF revised recommendation 17 (a) and (b).</p> <p>These proposals feed into the comprehensive review of the FOR which is now being undertaken. It is anticipated that this review will be completed by October 2012.</p>
10.Record keeping	NC	<ul style="list-style-type: none"> <li>▪ The requirements in place are not mandatory and are applicable only to the financial institutions supervised by the Central Bank.</li> </ul>	<ul style="list-style-type: none"> <li>• The T&amp;T authorities may wish to introduce the proposed Financial Obligation Regulations as soon as possible and include the following;</li> <li>• Financial institutions should be required to maintain all necessary records on transactions, both domestic and international, for at least five years following the completion of the transaction (or longer if requested by a competent authority in specific cases and upon proper authority). This requirement applies regardless of whether the account or business relationship is ongoing or has been terminated.</li> <li>• Transaction records should be sufficient to permit reconstruction of individual transactions so as to provide, if necessary, evidence for prosecution of criminal activity.</li> </ul>	<ul style="list-style-type: none"> <li>• Regulation 31 (1) of the Financial Obligation Regulations, 2010, imposes a mandatory obligation on a Financial Institution or listed business to retain records of- (a) all domestic and international transactions; (b) identification data updated through the customer due diligence process.</li> </ul> <p>These records shall be maintained in either electronic format or in written form for a period of six years. This enables the financial institution or listed business to immediately and efficiently action lawful requests for information from auditors, other competent authorities and law enforcement authorities that request these records. These records may be used for the purpose of criminal investigations or the prosecution of persons charged with criminal offences.</p> <ul style="list-style-type: none"> <li>• Regulation 32(1) specifies the contents of transaction and identification records to be maintained including original documents and details of a transaction such as amount and type</li> </ul>

			<ul style="list-style-type: none"> <li>• Financial institutions should be required to maintain records of the identification data, account files and business correspondence for at least five years following the termination of an account or business relationship ( or longer if requested by a competent authority in specific cases upon proper authority).</li>   <li>• Financial institutions should be required to ensure that all customer and transaction records and information are available on a timely basis to domestic competent authorities upon appropriate authority.</li> </ul>	<p>of currency and copies of evidence of identity as required under regulations 15 to 17. The above records are to be maintained to allow financial institutions and listed businesses to comply with requests for information from auditors, other competent authorities and law enforcement authorities.</p> <ul style="list-style-type: none"> <li>• Regulation 32 (2) of the Financial Obligation Regulations, 2010, requires that records be retained for a period of six years. The six year period is calculated as follows: <ul style="list-style-type: none"> <li>(a) In the case where a financial institution or listed business and an applicant for business have formed a business relationship, at least six years from the date on which relationship ended.</li> <li>(b) in the case of a one-off transaction, or a series of such transactions, at least six years from the date of the completion of the one-off transaction or, as the case may be, the last of the series of such transactions.</li> </ul> </li> <li>• Regulation 31 (3) of the Financial Obligation Regulations, 2010, states that all transaction records shall be- <ul style="list-style-type: none"> <li>(a) kept in the format specified by the FIU, and with sufficient detail to permit reconstruction of individual transactions.</li> </ul> </li> <li>• Regulation 31 (3) (b) of the Financial Obligation Regulations, 2010, imposes obligations on a financial institution or listed business to make transaction records available to the FIU upon its request. This capability to ensure availability and efficient transfer of records to the FIU upon request is achieved by virtue of Regulation 8 (2) of the Financial Obligation Regulation, 2009, which ensures that the Compliance Officer and other employees of the financial institution or listed business have timely access to customer identification data and other records and relevant information. This enables them to produce reports in a timely manner.</li> </ul> <p>No further action is to be taken under this recommendation.</p>
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				Supervisory authorities have not identified this requirement as being an issue in any of the onsite inspections. Similarly, law enforcement authorities have not encountered situations in which requested information to which this recommendation refers has not been available to them.
11.Unusual transactions	PC	<ul style="list-style-type: none"> <li>▪ There is no requirement for financial institutions to examine the background and purpose of all complex, unusual large transactions or unusual patterns of transactions that have no apparent or visible economic or lawful purpose, to set forth their findings in writing, and to keep such findings for competent authorities and auditors for at least five years.</li> </ul>	<ul style="list-style-type: none"> <li>• The POCA should be amended to require financial institutions to examine and record their findings in writing on the background and purpose of all complex, unusual large transactions, or unusual patterns of transactions, that have no apparent or visible economic or lawful purpose, and to keep such findings available for competent authorities and auditors for at least five years.</li> </ul>	<ul style="list-style-type: none"> <li>• The Proceeds of Crime (Amendment) Act 10 of 2009, amends Section 55 of the Proceeds of Crime Act No 55 of 2000. By virtue of Section 30 (2)(a) (ii) every financial institution or listed business shall pay special attention to all complex, unusual, or large transactions, whether completed or not, to, all unusual patterns of transactions and to insignificant but periodic transactions which have no apparent economic or visible lawful purpose. Further, Section 30 (2)(b) states that all complex, unusual or large transactions shall be reported to the FIU.</li> <li>• There is a requirement under section 55(2)(c) for the examination of the background and purpose of all transactions which have no economic or visible legal purpose.  However a drafting error occurred as this section refers to transactions covered in (a)(i) rather than (a)(ii) which deals with complex, unusual large transactions .  This drafting error is presently being reviewed by the Compliance Unit of the Ministry of National Security, with a view to addressing this error.</li> </ul> <p>This concern will be addressed in the revision of the POCA.</p>
12.DNFBP – R.5, 6, 8-11	NC	<ul style="list-style-type: none"> <li>• The DNFBP's are not supervised or regulated for AML compliance.</li> <li>• Lawyers, notaries, other independent legal professionals, accountants and trust and company service providers are not subject to AML/CFT obligations.</li> <li>• Casino's, real estate agents, and</li> </ul>	<ul style="list-style-type: none"> <li>• Lawyers, notaries, other independent legal professions, accountants and trust and company service providers should be subject to AML/CFT FATF requirements.</li> <li>• DNFBPs and persons engaged in relevant business activities should be supervised for AML/CFT</li> </ul>	<ul style="list-style-type: none"> <li>• The first schedule of the Proceeds of Crime Act No 55 of 2000 provided a limited list of businesses which conduct relevant business activity to be subject to AML/CFT FATF requirements.  This list was later revised, by virtue of the Proceeds of Crime (Amendment) Act 10 of 2009,</li> </ul>

		<p>jewellers have been designated under the law, but none of the requirements set out in Recommendations 5 – 10 have been implemented.</p> <ul style="list-style-type: none"> <li>• No requirement to examine the background and purpose of the transactions and no requirement to keep the findings for DNFBP's.</li> <li>• No requirement to pay special attention to complex – unusual large transactions or unusual patterns of transactions for DNFBP's.</li> </ul>	<p>compliance</p> <ul style="list-style-type: none"> <li>• The requirements of Recommendations 5 to 10 should be imposed on all DNFBPs as stipulated in the circumstances detailed in Recommendation 12.</li> </ul>	<p>to include a wider spectrum of listed businesses to be subject to AML/CFT FATF compliance. Accordingly, The relevant business activity are now ascertained as follows:</p> <p>Real Estate Business  Motor Vehicle Sales  Gaming Houses  Jewelers  Pool Betting  National Lottery On-line betting games  Money or Value Transfer Services  A Private Members' Club  An Accountant, an Attorney-at-Law or other independent legal professional  An Art Dealer  Trust and Company Service Provider</p> <p>It is proposed that:  Under the interpretation section referring to an Accountant, an Attorney-at-Law or other independent Legal Professional, the following will be included when the Schedule is amended :-</p> <ul style="list-style-type: none"> <li>• management of securities account and the creation, operation or management of legal persons or arrangements by accountants,</li> <li>• attorneys at law and independent legal professionals, and</li> <li>• under Trust And Company Service Providers, acting as (or arranging for another person to act as) a trustee of an express trust</li> </ul> <p>be included in amendments to the First Schedule of POCA.</p> <p>For this Amendment to be done on the First Schedule of POCA, the Minister may by Order subject to an affirmative resolution of Parliament, amend the Schedule. The Compliance Unit is in the process of preparing the policy to guide the amendment of the schedule for the approval of Cabinet. This will be submitted to Cabinet by November 2012.</p> <ul style="list-style-type: none"> <li>• Section 34 of The Proceeds of crime (Amendment) Act10 of 2009 states that until regulations are made under section 56 for the</li> </ul>
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			<ul style="list-style-type: none"> <li>Government should put more effort in educating and informing the DNFBPs and persons engaged in relevant business activities about their responsibilities under the legislation and about other relevant AML/CFT issues and developments.</li> </ul>	<p>selection of the Supervisory Authority, the FIU shall be the supervisory authority for financial institutions (only Co-operative Societies; Cash Remittance Services and Postal Service) and listed businesses.</p> <ul style="list-style-type: none"> <li>The FIU Regulations, 2011 came into force in February 2011 and was made under Section 27 of the FIU Act. Part VIII of the FIU Regulations; Regulation 28 is a requirement for supervised entities to register with the FIU. The total number of registrants for the review period Oct. 2010 to Jan. 31st, 2012 is 1,527 (see Appendix II for details).</li> <li>Currently, the overall threshold value of ninety-five thousand dollars and over is extrapolated in the context of pool betting, National Lottery On-line betting games and Private Members' Clubs.</li> <li>The FATF requirement that casinos should be subject to above Recommendations when their customers engage in financial transactions equal to or above USD3000 has not been included in the enacted legislation and at present the applicable transaction threshold for gaming houses, pool betting, national lotteries on-line betting games and private members' clubs is the same as all financial institutions and listed businesses i.e. TTS95,000 and over or US\$14,285 for one-off transactions.</li> <li>This is presently under review and policy direction in this respect is expected from the AML/CFT Compliance Unit of the Ministry of National Security in November 2010.</li> <li>The FIU is tasked with the education and training of DNFBP's. A training session was conducted with the Association of Real Estate Agents in April 2010 by the FIU in collaboration with the Compliance Unit of the Ministry of National Security. In May 2010 and June 2010 the FIU conducted training with a money remittance company and real estate company respectively.</li> </ul>
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			<ul style="list-style-type: none"> <li>The requirements of Recommendations 11 and 21 should be imposed on all DNFBPs as stipulated in the circumstances detailed in Recommendations 12 and 16.</li> </ul>	<p>Post the passage of the legislation the FIU has trained 1816 participants which includes 5 insurance companies, 1 Bank, 3 Investment companies, 2 Real Estate Agencies, 1 Remittance Company</p> <p>Post the passage of the legislation the FIU (February 2011 to August 2011) has trained 1933 participants which includes 5 insurance companies, 1 Bank, 5 Investment companies, 2 Real Estate Agencies, 1 Remittance Company, 1 Motor Vehicles Sales and 1 Private Members Club.</p> <p>With regards to outreach to the Listed Business (DNFBPs) the FIU had newspapers ads (6<sup>th</sup> 9<sup>th</sup> and 16<sup>th</sup> of May 2010) informing them of their obligations under the POCA and FOR concerning Compliance and STR/SAR reporting.</p> <p>The Ministry of National Security hosted the International Governance and Risk Institute (GovRisk) Regional Symposium from 12th – 16th August, 2010. This symposium was aimed at building institutional capacity and knowledge in the field of money laundering.</p> <p>Technical assistance was sought by the Ministry of National Security from <b>the United Nations Office on Drugs and Crime (UNODC)</b> and a specialized workshop on the Prevention and fight against Terrorism Financing was held from 24 to 27 August 2010. This workshop targeted listed businesses, financial institutions, prosecutors and judges in Trinidad and Tobago.</p> <p>On September 14, 2010 the FIU hosted an AML/CFT training seminar specifically geared at Private Members' Clubs (PMCs).</p> <p>The FIUTT has undergone an outreach, awareness and training drive to make designated non-financial businesses and professionals and other listed entities that they regulate aware of</p>
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				<p>their responsibilities under the various AML/CFT legislation that currently exists in Trinidad and Tobago. Attached at Appendix III is the AML/CFT Outreach and training conducted by the FIUTT for the period February to August 2011.</p> <p>Please see Appendix V for updated information on awareness training conducted by the FIU</p> <ul style="list-style-type: none"> <li>• DNFBP's are defined as "listed business" and have been subjected to the same AML/CFT requirements as financial institutions in POCA, the FIUTTA, the FOR, FIU Regulations and the ATAA. Thus, the requirements of Recommendations 5, 6 and 8-11 are applicable to all the listed businesses</li> <li>• The FIU has published on its website a list of countries which do not or insufficiently comply with FATF Recommendations.</li> </ul>
13.Suspicious transaction reporting	NC	<ul style="list-style-type: none"> <li>• The reporting agency is the designated authority rather than the FIU and suspicion is based on illicit activities rather than all predicate offences</li> <li>• No requirement to report suspicious transactions related to terrorist financing</li> <li>• No requirement to report suspicious transactions regardless of whether they involve tax matters.</li> </ul>	<ul style="list-style-type: none"> <li>• The POCA should be amended to require reporting to the FIU rather than the designated authority of suspicious transactions related to the proceeds of all ML predicate offences as defined in FATF Recommendation1.</li> </ul>	<ul style="list-style-type: none"> <li>• The recommendation for suspicious transaction reporting to the FIU is set out in section 55(3) of POCA as amended in POCAA and in section 22C (3) of the ATA as amended in ATAA, requires financial institutions and listed businesses on knowing or having reasonable grounds to suspect that funds being used for the purpose of a transaction to which subsection (2) refers are the proceeds of a specified offence, to make a suspicious transaction or suspicious activity report to the FIU. Specified offence is defined under the POCAA as an indictable offence committed in Trinidad and Tobago whether or not the offence is tried summarily.</li> </ul> <p>The enactment of the ATAA criminalized the financing of terrorism making it an indictable offence and therefore a predicate offence for money laundering. As noted with regard to the examiners' recommended action under Recommendation 1, piracy has also been criminalized as an indictable offence.</p>

			<ul style="list-style-type: none"> <li>The requirement to report should be applied regardless of the amount of the transaction and if it involves tax matters.</li> </ul>	<p>The Proceeds of Crime (Amendment) Act No 10 of 2009, deletes the words “Designated Authority” as mentioned under POCA No 55 of 2000 wherever they occur and substitutes it with the word “FIU”.</p> <ul style="list-style-type: none"> <li>Sec 55 (3D) of the POCA Amendment states a report shall be made irrespective of the type of specified offence from which the funds may be generated including offences under the income Tax Act, the Corporation Tax Act and the Value Added Tax Act.</li> </ul> <p>In reviewing the above, we recognize that the legislative requirement in respect of Suspicious transaction reporting does not include one-off transactions. This is presently under the review of the AML/CFT Compliance Unit of the Ministry of National Security and recommendations will be made to address this discrepancy.</p> <p>This concern is before the Supervisory Working Group of the AML/CFT Committee for discussion. Pending the outcome of these discussions, appropriate provisions will be made to amend the FOR to include the reporting of suspicious one-off transactions.</p> <p>Please see attached at Appendix II for entities that have submitted SARs to the FIU for the period Jan-June, 2012.</p>
14. Protection & no tipping-off	PC	<ul style="list-style-type: none"> <li>No prohibition of disclosure of the reporting of a suspicious transaction to the designated authority/FIU.</li> </ul>	<ul style="list-style-type: none"> <li>The POCA should be amended to prohibit the disclosure of reporting to the designated authority/FIU as stipulated in Section 55 (3) of the POCA.</li> </ul>	<ul style="list-style-type: none"> <li>The recommendation for POCA to be amended to prohibit the disclosure of reporting to the designated authority/FIU as stipulated in section 55(3) of POCA has been enacted in POCAA by inserting section 55(3A) which makes the disclosure by the director or staff of a financial institution or listed business of the submission of a suspicious transaction or suspicious activity report to the FIU an offence liable on summary conviction to a fine of TT\$250,000 approximately US\$39,500 and imprisonment for three years.</li> </ul>

			<ul style="list-style-type: none"> <li>The POCA should be amended to ensure that the confidentiality requirement in Subsections 55(8) and (9) also applies to the personnel of the FIU.</li> </ul>	<p>The Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2009 addresses the ramifications of disclosure of information in two key respects:- on the part of any person and-on the part of an FIU officer. These will be elaborated upon.</p> <p>With respect to the disclosure of information on the part of any person other than an FIU officer, Section 23 (1) of Act NO 11 of 2009 states that any person other than an FIU officer, who, in the course of his business obtains or receives information from the FIU about the commission of an offence, commits an offence if he knowingly discloses—</p> <p>(a) the information to any person; or</p> <p>(b) the fact that an analysis has been recommended by the FIU, is liable on summary conviction to a fine of two hundred and fifty thousand dollars and to imprisonment for three years.</p> <ul style="list-style-type: none"> <li>With respect to the disclosure of information on the part of a FIU officer, Section 24 of Act No 11 of 2009 states that a FIU officer or other person who discloses the fact that an investigation into a suspicious transaction or suspicious activity report has been recommended by the FIU or that an investigation has commenced, otherwise than in the proper exercise of his duties, is guilty of an offence, and is liable on summary conviction, to a fine of two hundred and fifty thousand dollars (\$ 250,000) and to imprisonment for three (3) years.</li> <li>Section 22 (1) of the Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2009 states that a FIU Officer who discloses information that has come into his possession as a result of his employment in the FIU to a person otherwise than in the proper exercise of his duties, commits an offence and is liable on summary conviction to a fine of two hundred and fifty thousand</li> </ul>
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				dollars and imprisonment for three years.  No further action is to be taken under this recommendation
15.Internal controls, compliance & audit	PC	<ul style="list-style-type: none"> <li>• Internal controls requirements are too general and do not include FT.</li> <li>• No requirement for the designation of a compliance officer at management level</li> <li>• No requirement for AML/CFT compliance officer and other appropriate staff to have access to relevant information</li> <li>• Employee training is limited to the identification of suspicious transactions</li> <li>• No requirement for financial institutions to place screening procedures when hiring employees.</li> </ul>	<p>The T&amp;T authorities may wish to amend legislative provisions for internal controls and other measures to include the following:</p> <p>Internal procedures, policies and controls to prevent ML and FT covering inter alia CDD, record retention, detection of unusual and suspicious transactions and the reporting obligation.</p> <ul style="list-style-type: none"> <li>• Appropriate compliance management arrangements should be develop to include at a minimum the designation of an AML/CFT compliance officer at management level.</li> <li>• The AML/CFT compliance officer and other appropriate staff should have timely access to customer identification data and other CDD information, transaction records, and other relevant information.</li> </ul>	<ul style="list-style-type: none"> <li>• These recommendations have been addressed in regulations 3 to 8 of the FOR.</li> <li>• Regulation 7 provides for the establishment of a compliance programme to include procedures, methods and guidelines covering CDD, record retention, identification of suspicious transactions and suspicious activities and internal reporting obligations.</li> <li>• Regulation 3(1) requires financial institutions and listed businesses to designate a manager or official at managerial level as Compliance Officer. Regulation 4 details the functions of the Compliance Officer.</li> <li>• Regulation 8(2) requires financial institutions and listed businesses to ensure that the Compliance Officer and other employees have timely access to customer identification data and other records and relevant information to enable them to produce reports in a timely manner. Regulation 6 requires training for directors and all members of staff. Training is specified for obligations under the POCA, the FIUTTA, the FOR, the ATA and guidelines on the subject of money laundering issued in accordance with the FOR and understanding the techniques for identifying suspicious activity. Information on new developments in methods and trends in money laundering and financing of terrorism is not included.</li> <li>• Regulation 5(1) requires financial institutions and listed businesses to utilize the industry best practices in determining their staff recruitment policy in order to hire and retain staff of the highest level of integrity and competence. The above provisions comply with a substantial</li> </ul>

				<p>number of the examiners' recommendations. However, as noted the training obligation does not cover new developments in method and trends in money laundering and terrorist financing.</p> <ul style="list-style-type: none"> <li>• Regulation 4 (1) of the Financial Obligations Regulations 2010 imposes obligations on the designated compliance officer to ensure that the necessary compliance programme procedures and controls required by these regulations are in place with the financial institution or listed business.</li> <li>• Regulation 3 (1) of the Financial Obligations Regulations 2010, addresses the setting up of a sound compliance programme within an organization. Accordingly, a financial institution or listed business shall for the purpose of securing AML/CFT compliance, designate a manager or official employed at managerial level as the Compliance Officer of that institution or business. <ul style="list-style-type: none"> <li>- With respect to the designation of the compliance officer, the following criteria must be satisfied.</li> <li>- Where the financial institution or listed business employs five persons or less, the employee who occupies the most senior position, shall be the Compliance Officer.</li> <li>- Where the financial institution or listed business is an individual who neither employs nor acts in association with another person, that individual shall be the Compliance Officer. The Compliance Officer shall be trained by the financial institution or listed business.</li> </ul> </li> <li>• Regulation 4 (4) of the Financial Obligation Regulations, 2010, requires that guidelines to financial institutions be issued. The guidelines shall indicate the circumstances that may be considered, in determining whether a transaction</li> </ul>
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			<ul style="list-style-type: none"> <li>Employee training should include information on new developments including current ML and FT techniques, methods and trends, clear explanations of all aspects of AML/CFT laws and obligations and requirements concerning CDD and suspicious transaction reporting.</li> </ul>	<p>or activity is suspicious.</p> <ul style="list-style-type: none"> <li>Regulation 6 of the Financial Obligation Regulations, 2010, provides guidance on specific training issues to be adequately covered by directors and by extension all members of staff. These are as follows: <ul style="list-style-type: none"> <li>the Proceeds of Crime Act No 55 of 2000; the Proceeds of Crime (Amendment) Act No 10 of 2009</li> <li>the Financial Intelligence Unit of Trinidad and Tobago Act, 2009;</li> <li>these regulations; and</li> <li>guidelines on the subject of money laundering</li> </ul> </li> </ul> <p>In addition to this, Regulation 6 (1) (b) ensure that subsequent to the training staff should develop an overall understanding of the techniques for identifying any suspicious transactions or suspicious activities.</p> <p>Regulation 6 (2) outlines the envisaged effect of training. The essential idea here is that employees at all levels of the financial institution or listed business would become capable of detecting suspicious transactions and other suspicious activities.</p> <p>Regulation 6 (3) requires that records of the training programmes administered to its employees shall be kept.</p> <p>The requirement that training in current ML and FT should include information on new developments techniques, methods and trends was included in the CBTT Guidelines 2011 for Financial Institutions.</p> <p>Section 22.3 of the Guidelines requires Financial Institutions to “Develop an appropriately tailored training and awareness programme consistent with their size, resources and type of operation to enable their employees to be aware of the risks associated with ML and TF. The training should also ensure employees understand how the institution might be used for ML or TF; enable them to recognise and handle potential ML or TF transactions; and to be aware of new techniques and trends in money</p>
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			<ul style="list-style-type: none"> <li>• Financial institutions should be required to put in place screening procedures to ensure high standards when hiring employees</li>   <li>• The AML/CFT compliance officer and other appropriate staff should have timely access to customer identification data and other CDD information, transaction records, and other relevant information.</li> </ul>	<p>laundering and terrorist financing”</p> <p>Consideration will be given when the FOR is amended to capture all supervised entities (financial institution and listed business) as discussed above.</p> <ul style="list-style-type: none"> <li>• Regulation 5 (1) of the Financial Obligation Regulations, 2010, requires that the best practices of industry to be utilized with a view of determining its staff recruitment policy. It is intended that this approach ensures that staff of the highest levels of integrity and competence shall be hired and retained.</li> </ul> <p>In an attempt to achieve high standards regarding screening procedures of staff to be potentially hired, Regulation 5 (2) requires the following specific information to be maintained for a period of six years and made available to the Central Bank, the FIU and any Supervisory Authority when necessary:</p> <ul style="list-style-type: none"> <li>- the name</li> <li>- addresses</li> <li>- position titles and</li> <li>- other official information pertaining to staff appointed or recruited by the financial institution or listed business.</li> </ul> <ul style="list-style-type: none"> <li>• Regulation 8 (2) of FOR 2010 states that The financial institution or listed business shall also ensure that the Compliance Officer and other employees have timely access to customer identification data and other records and relevant information to enable them to produce reports in a timely manner.</li> </ul> <p>The <b>Financial Obligations (financing of terrorism) Regulations</b> have been made by the Honourable Minister of National Security and have been laid in Parliament.</p> <p>The Financial Obligations (financing of terrorism) Regulations applies mutatis mutandis to the Financial Obligations Regulations and as</p>
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				such the requirements for internal controls and other measures under the FOR now extend to the financing of terrorism.
16.DNFBP – R.13-15 & 21	NC	<ul style="list-style-type: none"> <li>No SAR's from DNFBP's have been submitted to the Designated Authority/FIU.</li> <li>No evidence that the DNFBP's are complying with legislated requirements of Rec. 15.</li> <li>See section 3.7.3 for factors relevant to Recs. 13 and 14.</li> <li>See section 3.8.3 for factors relevant to Rec. 15.</li> </ul>	<ul style="list-style-type: none"> <li>The requirements of Recommendations 13 and 14 as detailed in section 3.7.2 of this report should be imposed on all DNFBPs as stipulated in the circumstances detailed in Recommendation 16.</li> <li>The requirements of Recommendations 15 as detailed in section 3.8.2 of this report should be imposed on all DNFBPs as stipulated in the circumstances detailed in Recommendation 16</li> </ul>	<ul style="list-style-type: none"> <li>The first schedule of the Proceeds of Crime Act No 55 of 2000 provides a limited list of businesses which conduct relevant business activity to be subject to AML/CFT FATF requirements. The relevant business activity are ascertained as follows: <ul style="list-style-type: none"> <li>- Real Estate Business</li> <li>-Motor Vehicle Sales</li> <li>-Courier Services</li> <li>-Gaming Houses</li> <li>-Jewellers</li> <li>-Pool Betting</li> <li>-National Lottery On-line betting games</li> </ul> </li> <li>This list was later revised, by virtue of the Proceeds of Crime (Amendment) Act 10 of 2009, to include a wider spectrum of listed businesses to be subject to AML/CFT FATF compliance. Accordingly, the following listed businesses is included for the purposes of compliance with AML/CFT FATF requirements: <ul style="list-style-type: none"> <li>- Money or Value Transfer Services</li> <li>- A Private Members' Club</li> <li>-An Accountant, an Attorney-at-Law or other independent legal professional</li> <li>-An Art Dealer</li> <li>-Trust and Company Service Provider</li> </ul> </li> </ul> <p>As previously stated listed businesses are subject to the same AML requirements as financial institutions and as such the requirements detailed in Recommendations 13, 14 and 15 apply equally to DNFBP's</p> <ul style="list-style-type: none"> <li><u>Number of SAR's submitted post passage of the FIU Act 2009:- 94 200</u></li> </ul> <p><u>Breakdown of Submission</u></p> <ul style="list-style-type: none"> <li><u>99 Banks</u></li> <li><u>13 Mortgage Companies</u></li> <li><u>3 Credit Union</u></li> <li><u>26 Investment Companies</u></li> </ul>

				<ul style="list-style-type: none"> <li>• <u>1 Securities</u></li> <li>• <u>49 Money Remitters</u></li> <li>• <u>7 Insurance Companies</u></li> </ul> <p>Listed businesses will be mandated to register with the FIU. See regulations attached.</p> <p>The FIU Regulations, 2011 came into force in February 2011 and was made under Section 27 of the FIU Act. Non-regulated financial institutions and Listed businesses (Supervised Entities) are mandated to register with the FIU in accordance with regulation 28 of the FIU Regulations, 2011.</p> <p>POCA Chap. 11:27 : Section 55 (5) states :  “Every financial institution or listed business shall develop and implement a written compliance programme approved by the FIU.”</p> <p><b>FIU Regulations 2011 : Part IX</b>  <b>Reg. 31 (1)</b> requires both financial institution and listed business to submit a compliance programme with the FIU.</p> <p><b>2011: covers the period Oct. 2010 to Sept. 30, 2011.</b>  <b>2012 : covers the period Oct. 2011 to Dec. 31, 2011 and includes Jan. 2012</b></p> <p><b>159</b> compliance programmes were received by the FIU. <b>96</b> were received from <b>Financial institutions and 63 from Listed Businesses.</b></p> <p>Number of SAR’s submitted for the FIUs for the reviewed period for financial institutions and listed businesses, is shown in the table below.  <b>Note: 2011 refers to the period: Oct 1<sup>st</sup>, 2010 to Sept. 30<sup>th</sup> 2011. 2012 refers to the period: Oct. 01, 2011 to Jan. 31<sup>st</sup> 2012.</b></p> <p><b><u>Financial Institutions : Breakdown of Submission</u></b></p> <table border="1" data-bbox="1624 1220 2060 1340"> <thead> <tr> <th><u>Financial Institutions</u></th> <th><u>No. of STR/SARs 2011</u></th> <th><u>No. of STR/SARs 2012</u></th> </tr> </thead> <tbody> <tr> <td>Banks</td> <td>151</td> <td>54</td> </tr> </tbody> </table>	<u>Financial Institutions</u>	<u>No. of STR/SARs 2011</u>	<u>No. of STR/SARs 2012</u>	Banks	151	54
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17.Sanctions	NC	<ul style="list-style-type: none"> <li>No provisions in legislation to withdraw restrict or suspend the license of the financial institution for non-compliance with AML/CFT requirements.</li> <li>The requirements set out in Rec. 17 are included in the POCA 2000, but there are no provisions in the legislation to withdraw, restrict or suspend the license of the DNFBP.</li> </ul>	<ul style="list-style-type: none"> <li>The authorities should consider amending the provisions for sanctions in the POCA to allow for penalties to be applied jointly or separately.</li> </ul>	<ul style="list-style-type: none"> <li>The recommendation for considering the amendment of the provisions for sanctions in the POCA to allow for penalties to be applied jointly or separately was due to the examiners' concern that all penalties in the POCA include both a term of imprisonment and a fine with no indication that the penalties could be applied separately. This raised questions as to the applicability of the penalties to legal persons. As noted before, section 68(3) of the Interpretation Act provides that where in any written law more than one penalty linked by the word "and" is prescribed, the penalties can be imposed alternatively or cumulatively. This provision therefore allows for the imposition of the stipulated fines in the penalties in POCA separately on companies.</li> </ul>																																				

			<ul style="list-style-type: none"> <li>The authorities should consider increasing the range of sanctions for AML/CFT non-compliance to include disciplinary sanctions and the power to withdraw, restrict or suspend the financial institution's license, where applicable.</li> </ul>	<ul style="list-style-type: none"> <li>The Financial Obligation Regulations, 2010, ensures that any financial institution or listed business which does not comply with any of its obligations under these regulations commits an offence and is liable on summary conviction or on conviction on indictment, to the penalty prescribed in section 57 of the Proceeds of Crime Act No 55 of 2000.</li> <li>Regulation 40 of the Financial Obligations Regulations allows the Supervisory Authority be it the Central Bank, the TTSEC or the FIU to use the regulatory measures as outlined in the legislation that governs the supervised entities to bring about compliance with AML/ CFT requirements. Therefore the FIA enhances the powers of the Central Bank to enforce compliance with AML/ CFT legislation by allowing for the issuance of compliance directions. Non-compliance with the compliance direction can be enforced by court order and restraining order or other injunctive or equitable relief.</li> </ul> <p>Section 86 of the FIA gives the Inspector of Financial Institutions power to issue compliance directions or seek restraining orders for actions violating any provision of the FIA and associate regulations, measures imposed by the Central Bank or unsafe or unsound practice in conducting the business of banking. Unsafe and unsound practice is defined to include without limitation any action or lack of action that is contrary to generally accepted standards of prudent operation and behaviour. This definition allows for the Inspector of Financial Institutions to exercise the above power with regard to AML/CFT breaches.</p> <p>In addition, section 10 of the FIA gives the Central Bank the power to issues Guidelines to inter alia aid compliance with the POCA, ATA or any other written law relating to the prevention of money laundering and combating the financing of terrorism. Section 12 of the FIA also allows the Central Bank to issue a</p>
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				<p>compliance direction or take any other action under section 86 for contravention of a guideline referred to in section 10.</p> <ul style="list-style-type: none"> <li>Section 23 of the FIA mentions the restriction and revocation of a license. <ul style="list-style-type: none"> <li>(1) The Board may revoke a license where— <ul style="list-style-type: none"> <li>(g) the licensee fails to comply with a direction under section 24 or 27 or with a compliance direction issued by the Central Bank under section 86.</li> </ul> </li> </ul> </li> </ul> <p>Section 65 of the Insurance Act was amended by section 8 of the Insurance Amendment Act 2009. The amendment allows the Central Bank to issue compliance directions to a registrant, controller, officer, other employee, agent of a registrant etc under the Insurance Act where they have:-</p> <ul style="list-style-type: none"> <li>o committed, is committing, or is about to commit an act, or is pursuing or is about to pursue any course of conduct, that is an unsafe and unsound practice;</li> <li>o committed, is committing, or is about to commit, an act, or is pursuing or is about to pursue a course of conduct, that may directly or indirectly be prejudicial to the interest of policyholders;</li> <li>o violated or is about to violate any of the provisions of any law or Regulations made thereunder;</li> <li>o breaches any requirement or failed to comply with any measure imposed by the Central Bank in accordance with the Act or Regulations made thereunder.</li> </ul> <ul style="list-style-type: none"> <li>In addition to issuing compliance direction, the Central Bank may seek a restraining order or other injunctive relief.</li> </ul> <ul style="list-style-type: none"> <li>Disciplinary sanctions for AML\CFT non-compliance have been included in the Securities Bill 2010.</li> </ul> <p>The re-drafted Securities Bill 2012 provides that the Commission may refuse to register, renew or reinstate the registration of an applicant where such registration is not in the public interest.</p>
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				<ul style="list-style-type: none"> <li>Under the FIU (Amendment) (No. 2), 2011, Section 15, creates Part IIIA – “The Supervisory Authority.” Section 18G creates administrative sanctions for compliance. It states:  18G. (1) Notwithstanding any other action or remedy available under this Act, if in the opinion of the FIU, a non-regulated financial institution or listed business has violated or is about to violate the provisions of the Act, the Financial Obligations Regulations, 2010, the Anti-Terrorism Act, 2005, the Financial Intelligence Unit of Trinidad and Tobago Act, 2009, the Financial Intelligence Unit of Trinidad and Tobago Regulations, 2011 and any other guidelines issued by the FIU, it may issue a directive to such non-regulated financial institution or listed business to— (a) cease or refrain from committing the act or violation, or pursuing the course of conduct; or  (b) perform such duties as in the opinion of the FIU are necessary to remedy the situation or minimize the prejudice.  18G (9) Where a non-regulated financial institution or listed business to whom a directive is issued fails to comply with the said directive, the FIU may, in addition to any other action that may be taken under this Act, apply to the High Court for an Order requiring the non-regulated financial institution or listed business to comply with the directive, to cease the contravention or do anything that is required to be done.”.  The FIU in January 2012 issued written warning letters to Private Members Clubs, Accountants and Jewelers registered with the FIU, concerning their non-compliance with respect to Regulation 31 of the FIU Regulations 2011.  Please see Appendix IV and V for information on sanctions taken by the FIUTT and the CBTT for the period Jan-June, 2012.</li> </ul>
18.Shell banks	PC	<ul style="list-style-type: none"> <li>There are no provisions to prevent financial institutions to enter, or</li> </ul>	<ul style="list-style-type: none"> <li>Shell banks should be prohibited by law.</li> </ul>	<ul style="list-style-type: none"> <li>Trinidad and Tobago acknowledges that there is no express prohibition in the Financial</li> </ul>

		<p>continue, correspondent banking relationships with shell banks.</p> <ul style="list-style-type: none"> <li>• There are no provisions to require that financial institutions should satisfy themselves that respondent financial institutions in a foreign country do not permit their accounts to be used by shell banks.</li> </ul>	<ul style="list-style-type: none"> <li>• Financial institutions should not be permitted to enter into, or continue, correspondent banking relationships with shell banks;</li> <li>• Financial institutions should be required to satisfy themselves that respondent financial institutions in a foreign country do not permit their accounts to be used by shell banks.</li> </ul>	<p>Institutions Act 2008 against shell banks.</p> <ul style="list-style-type: none"> <li>• However, The Basel Committee on Banking Supervision defines shell banks as banks that have no physical presence (i.e. meaningful mind and management) in the country where they are incorporated and licensed and are not affiliated to any financial services group that is subject to effective consolidated supervision. Trinidad and Tobago therefore contends that the provisions in the FIA 2008 relating to the process of licensing and supervision of banks, whether locally incorporated or branches of foreign international banks implicitly prohibit shell banks. In this regard, we draw attention to the following:-</li> <li>• All licensed banks must have a physical presence in Trinidad and Tobago as a locally incorporated bank or subsidiary or as a foreign branch. For a foreign branch the principal representative must be ordinarily resident in Trinidad and Tobago and must be the branch of an international bank that is subject to effective supervision in its home country.</li> <li>• All licensed banks are subject to the same prudential requirements. A foreign branch must satisfy the same capital and other requirements as a locally incorporated bank or subsidiary.</li> <li>• The locally incorporated bank or foreign branch must maintain at its offices all records and books pertaining to its operations and must be able to immediately provide same to the Inspector upon his request.</li> <li>• All subsidiaries or foreign branches of banks must be subject to supervision of both home regulators in other jurisdictions and Trinidad and Tobago as host regulator.</li> <li>• Locally incorporated banks and foreign branches must submit all returns and annual audited financial statements to the Central Bank.</li> <li>• Where a licensee is part of a financial group the financial group must be so structured and managed that it may be supervised by the Central Bank or by an equivalent supervisor in its home jurisdiction.</li> <li>• Persons are prohibited from conducting banking business or business of a financial nature without a licence being issued in accordance with the</li> </ul>
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				<p>FIA.</p> <p>It is therefore our view that these provisions serve to prohibit shell banks in Trinidad and Tobago.</p> <ul style="list-style-type: none"> <li>• Further regulation 22. (1) of the FOR states that a bank shall not enter or continue a correspondent banking relationship with a bank—</li> </ul> <p>(a) incorporated in a jurisdiction in which it has no physical presence; or</p> <p>(b) Which is unaffiliated with a financial group regulated by a supervisory authority in a country where the Recommendations of the Financial Action Task Force are applicable.</p> <ul style="list-style-type: none"> <li>• Regulation 22 (2) of the Financial Obligation Regulations, 2010, states that a financial institution or listed business shall ensure that the respondent financial institution or business in a foreign country, does not permit a shell bank to use its accounts.</li> </ul> <p>No further action is to be taken under this recommendation</p>
19. Other forms of reporting	PC	<ul style="list-style-type: none"> <li>• No indication that the authorities considered implementing a system where financial institutions report all transactions in currency above a fixed threshold to a national central agency with a computerized database.</li> <li>• No indication that when the Customs Division discovers an unusual international shipment of currency, monetary instruments, precious metals or gems etc, it considers notifying, as appropriate, the Customs Service or other competent authorities of the countries from which the shipment originated and/or to which it is destined, and co-operates with a view toward establishing the source, destination, and purpose of such shipment and toward the taking of appropriate action.</li> </ul>	<ul style="list-style-type: none"> <li>• The authorities should consider the feasibility and utility of implementing a system where financial institutions report all transactions in currency above a fixed threshold to a national agency with a computerized data base.</li> </ul>	<ul style="list-style-type: none"> <li>• Regulation 31 and 32 of the FOR states that financial institutions and listed businesses retain records of all domestic and international transactions in electronic or written form.</li> <li>• The FIU is presently considering a regime for the systematic reporting of; <ul style="list-style-type: none"> <li>- Foreign exchange transactions</li> <li>- Cash transactions</li> <li>- Money transactions</li> </ul> </li> </ul> <p>The imposition of such a regime is outside the FIUs' statutory remit. The spirit and intention of the AML/CFT law in this jurisdiction is on reporting on <b>suspicion</b> regardless of the amount of money involved in the transaction. Any requirement to report otherwise will require legislative amendment.</p>

			<ul style="list-style-type: none"> <li>When the Customs Division discovers an unusual international shipment of currency, monetary instruments, precious metals or gems etc, it should consider notifying, as appropriate, the Customs Division or other competent authorities of the countries from which the shipment originated and/or to which it is destined, and should co-operate with a view toward establishing the source, destination, and purpose of such shipment and toward the taking of appropriate action.</li> <li>The Customs Division's computerized database of Customs Declaration Forms should be subject to strict safeguards to ensure proper use of the information that is recorded.</li> </ul>	<ul style="list-style-type: none"> <li>The Customs and Excise Division is a member of the World Customs Organization which has developed a global system for gathering data and information for intelligence purposes called the Customs Enforcement Network. As an active member of this network we regularly post information concerning unusual international shipment of currency and precious gems, etc to this database as the means of notifying the Customs service from which the shipment originated and/or is destined with a view to taking appropriate action in accordance with each country international obligations.</li> </ul> <p>Additionally as members of the Caribbean Customs Law Enforcement Council (CCLEC) we regularly update the CCLEC's seizure intelligence database (SID) for the aforementioned purposes, including establishing the source destination and purpose of such shipments. Both databases rely on encryption technology to protect communications and data transfers.</p> <p>All payment of duties and taxes to the Comptroller of Customs and Excise on any one day by any one consignee in excess of TT\$5,000.00 can only be made by a certified Manager's cheque.</p> <ul style="list-style-type: none"> <li>The Customs and Excise database also relies on encryption technology to protect communication and data transfer and access is limited to only specific Officers</li> </ul>
20. Other NFBP & secure transaction techniques	LC	<ul style="list-style-type: none"> <li>The only measure taken by the Government of Trinidad and Tobago to encourage the development and use of modern and secure techniques for conducting financial transactions that are less vulnerable to ML has been not issuing large denomination banknotes.</li> </ul>	<ul style="list-style-type: none"> <li>Authorities should consider applying the relevant FATF Recommendation to non-financial businesses and professions (other than DBFBP's) that are at the risk of being misused for ML or TF.</li> </ul>	<ul style="list-style-type: none"> <li>The AML/CFT regime in Trinidad and Tobago is applicable to financial institutions and listed business. Listed business is defined in the POCAA to mean a business or profession listed in the First Schedule. Section 35 of the POCAA has amended the First Schedule to include not only DNFBPs but also motor vehicle sales and</li> </ul>

			<ul style="list-style-type: none"> <li>Measures should be taken to encourage the development and use of modern and secure techniques for conducting financial transactions that are less vulnerable to ML</li> </ul>	<p>the business of an art dealer which are now subject to AML obligations. This provision satisfies the examiners' recommended action above.</p> <ul style="list-style-type: none"> <li>To further strengthen this system, the Government of Trinidad and Tobago has requested technical assistance from the International Monetary Fund to undertake a risk assessment of its relevant sectors to ascertain their risk of being misused for ML or TF.</li> </ul> <p>This was to be conducted in tandem with the Fourth Round Mutual Evaluation which has been postponed.</p> <ul style="list-style-type: none"> <li>The AML/CFT Compliance Unit of the Ministry of National Security is currently conducting the national risk assessment of the SIP framework. The aim of this exercise is to measure the risks of non-financial businesses and professions being used for ML &amp; TF.</li> </ul>
21.Special attention for higher risk countries	NC	<ul style="list-style-type: none"> <li>Financial institutions are not required to give special attention to business relationships and transactions with persons (including legal persons and other financial institutions) from or in countries, which do not or insufficiently apply the FATF Recommendations.</li> <li>There is no legal requirement for the background and purpose of transactions having no apparent economic or visible lawful purpose with persons from or in countries which do not or insufficiently apply the FATF Recommendations to be examined and written findings made available to assist competent authorities and auditors.</li> <li>Only the Central Bank circulates the NCCT list to the financial institutions it supervises.</li> </ul>	<ul style="list-style-type: none"> <li>The POCA should be amended to require financial institutions to give special attention to business relationships and transactions with persons (including legal persons and other financial institutions) from or in countries which do not or insufficiently apply the FATF Recommendations</li> <li>Effective measures should be put in place to ensure that financial institutions are advised of concerns about weaknesses in the AML/CFT systems of other countries.</li> </ul>	<ul style="list-style-type: none"> <li>Section 55 of POCA has been amended by POCAA by substituting section 55(2) (a) (i) which requires financial institutions and listed businesses to pay special attention to all business transactions with persons and financial institutions in or from other countries which do not or insufficiently comply with the recommendations of the FATF</li> <li>Section 17(1)(a) of the FIUTTA requires the FIU to publish as frequently as necessary, by notices in the Gazette and in at least two newspapers in daily circulation in Trinidad and Tobago, a list of countries identified by the FATF as non-compliant or not sufficiently compliant with their recommendations. Section 55(2) (c) requires financial institutions and listed businesses to examine the background and purpose of all transactions which have no economic or visible legal purpose under paragraph (a)(i) and make available to the Supervisory Authority, written</li> </ul>

			<ul style="list-style-type: none"> <li>• The background and purpose of transactions having no apparent economic or visible lawful purpose with persons from or in countries which do not or insufficiently apply the FATF Recommendations should be examined and written findings made available to assist competent authorities and auditors.</li> <li>• That the Government Trinidad and Tobago have in place arrangements to take the necessary countermeasures where a country continues not to apply or insufficiently applies the FATF Recommendations.</li> </ul>	<p>findings after its examination where necessary.</p> <p>The FIU has published on its website, FATF Public Statement dated 16 Feb, 2012.</p> <p>The FATF Public Statement and Improving Global AML/CFT Compliance: on-going process statement - 22 June 2012 was published on the FIU website and can be found on <a href="http://www.fiu.gov.tt">www.fiu.gov.tt</a></p> <ul style="list-style-type: none"> <li>• Section 55 (2) C of POCA as amended states  55 (2) Every financial institution or listed business shall- (c) examine the background and purpose of all transactions which have no economic or visible legal purpose</li> <li>• The Financial Obligation Regulations, 2010, and the Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2009 both address the issue of special attention.</li> </ul> <p>Accordingly, special attention is afforded to business relationships and transactions with persons (including legal persons and other financial institutions) from or in countries which do not or insufficiently apply the FATF Recommendations. These will be elaborated upon.</p> <p>Regulation 7 of the Financial Obligation Regulations, 2010, states that any ascertainable compliance programme shall contain measures which include the compilation of a listing of countries which are non-compliant, or do not sufficiently comply with the recommendations of the Financial Action Task Force.</p> <p>Financial institutions have indicated that transactions from countries which are non-compliant, or do not sufficiently comply with the FATF Standards are carefully scrutinized to ensure that the reasons given for the transactions are valid before a decision is taken to permit the transaction. In some instances transactions are stopped. In addition enhanced due diligence is also applied when dealing with</p>
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				<p>transactions involving severe risk territories.</p> <p>Section 17 (1) of the Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2010, imposes</p> <ul style="list-style-type: none"> <li>a) as frequently as is necessary, the obligation of publishing notices in the Gazette and in at least two newspapers in daily circulation in Trinidad and Tobago, a list of the countries identified by the Financial Action Task Force, as noncompliant or not sufficiently compliant with its recommendations; and</li> <li>b) periodically, information on trends and typologies of money laundering, locally and internationally, as well as appropriate statistics and any other information that would enhance public awareness and understanding of the nature of money laundering and its offences.</li> </ul> <p>- In Section 17 (2) of Act No 11 of 2000, the need for the FIU to set out measures that may be utilized by a financial institution or listed business, against such countries is addressed. These measures may be set out by Order.</p> <p>The FIU website currently contains a list of jurisdictions that do not sufficiently comply with the FATF 40+9 Recommendation.</p>
22.Foreign branches & subsidiaries	NC	<ul style="list-style-type: none"> <li>• No legal requirements for financial institution to ensure that their foreign branches and subsidiaries observe AML/CFT measures consistent with FATF standards.</li> </ul>	<p>The T&amp;T authorities may wish to introduce legislation or enforceable regulations to include the requirements for financial institutions to:</p> <ul style="list-style-type: none"> <li>• pay particular attention that their branches and subsidiaries in countries which do not or insufficiently apply the FATF Recommendations observe the AML/CFT requirements consistent with home country requirements and the FATF</li> </ul>	<p>There is currently no specific requirement in law or regulations that address this issue. However, the Central Bank is currently revising its AML/ CFT Guideline and this matter will be addressed therein. Central Bank's AML/ CFT Guidelines are considered other enforceable means. In addition, the Bank's licensing procedures are being updated to reflect this Recommendation.</p> <p>A branch is not a separate legal entity from the locally incorporated financial institution and therefore the laws of the home country would also apply to the branch in a foreign jurisdiction. To the extent that the host country also has laws with which the foreign branch</p>

			<p>Recommendations;</p> <ul style="list-style-type: none"> <li>• apply the higher standard, to the extent that local (i.e. host country) laws and regulations permit, where the minimum AML/CFT requirements of the home and host countries differ;</li> <li>• inform their home country supervisor when a foreign branch or subsidiary is unable to observe appropriate AML/CFT measures because this is prohibited by local (i.e. host country) laws, regulations or other measures.</li> </ul>	<p>must comply the entity must also meet those standards. Therefore if the home country has higher AML/ CFT standards, the branch would be required to meet the higher standard in the host jurisdiction to the extent that the local (i.e host country laws) permit.</p> <p>With respect to foreign subsidiaries, there is currently no specific requirement in law or regulations that address this issue.</p> <p>The Central Bank has issued a revised draft AML/ CFT Guideline and the requirements of Rec 22 are addressed in section 4.4 of the draft Guideline. The draft Guideline is published on the Bank’s website and is due to be finalized by end September 2011.</p> <p>These guidelines have been revised and reissued as of October 2011 and can be found on the Central Bank website.</p>
23.Regulation, supervision and monitoring	NC	<ul style="list-style-type: none"> <li>• Relevant supervisory agencies have not been designated as responsible for ensuring the compliance of their supervised financial institutions with AML/CFT requirements.</li> <li>• The TTSEC does not apply the requirements of the IOSCO Principles for the supervision of the securities sector with regard to AML/CFT.</li> <li>▪ Only the financial institutions supervised by the CENTRAL BANK OF T&amp;T are subject to AML/CFT regulation and supervision.</li> <li>▪ Only financial institutions under the FIA are subject to all measures necessary to prevent criminals and their associates from gaining control or significant ownership of financial institutions.</li> <li>▪ The securities sector, credit unions, money transfer companies and cash couriers are not subject to AML/CFT supervision.</li> <li>▪ Money transfer companies and cash couriers are not licensed, registered or appropriately regulated</li> </ul>	<ul style="list-style-type: none"> <li>• Authorities should formally designate the relevant supervisory agencies with the responsibility for ensuring compliance by their licensees with AML/CFT obligations.</li> </ul>	<ul style="list-style-type: none"> <li>• In POCAA, supervisory authority has been defined as the competent authority for ensuring compliance by financial institutions and listed businesses with requirements to combat money laundering.</li> </ul> <p>Regulation 2(1) of the FOR specifies the supervisory authority for different types of financial institutions as follows;</p> <ol style="list-style-type: none"> <li>a) Central Bank – financial institutions licensed under the FIA, insurance companies and intermediaries under the Insurance Act, authorized dealers (cambios and bureaux de change) under the Exchange Control Act, or a person who is registered to carry on cash remitting services under the Central Bank Act</li> <li>b) TTSEC – persons licensed as a dealer or investment advisor under the Securities Industries Act.</li> <li>c) FIU – other financial institutions and listed business.</li> <li>d) The Commissioner of Co-operative Development has the powers of general</li> </ol>

				<p>supervision of the affairs of societies and shall perform the duties of registrar of societies (including credit union societies). (Cooperative Societies Act 1971).</p> <p>With respect to (a) above the ambit of the Central Bank is to supervise money transmission or remittance business generally and is not limited to cash remitting services. This is a drafting error in the Financial Obligations Regulations and is in need of amendment.</p> <p>We have recognized that the above definition does not include the combating of terrorism, but this will be addressed in the Anti-Terrorism Regulations. The policy to guide the Anti-Terrorism Regulations is currently being drafted by the Compliance Unit of the Ministry of the National Security and will be submitted to Parliament.</p> <p>Trinidad and Tobago Securities and Exchange Commission (TTSEC) is the supervisory body for the securities sector. For the purposes of AML/CFT compliance in the securities sector, the Proceeds of Crime (Amendment) Act No 10 of 2009, provides a definition of “security” as including the following:</p> <ul style="list-style-type: none"> <li>- any document,</li> <li>- instrument or</li> <li>- writing evidencing ownership of, or</li> <li>- any interest in the capital,</li> <li>- debt property,</li> <li>-profits,</li> <li>- earnings or</li> <li>-royalties of any person or</li> <li>- enterprise and</li> <li>- without limiting the generality of the foregoing, includes any—</li> </ul> <ul style="list-style-type: none"> <li>- bond, debenture, note or other</li> <li>- evidence of indebtedness;</li> <li>- share, stock, unit or unit certificate,</li> <li>- participation, certificate, certificate of share or interest;</li> <li>- document, instrument or writing</li> <li>- commonly known as a security; document, instrument or writing evidencing an option, subscription or other interest in respect of—</li> </ul>
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			<ul style="list-style-type: none"> <li>• The TTSEC should apply the requirements of the IOSCO Core Principles for the supervision of the securities sector with regard to AML/CFT.</li> </ul>	<ul style="list-style-type: none"> <li>- a financial institution;</li> <li>- a credit union within the meaning of the Co-operative Societies Act; or</li> <li>- an insurance company;</li> <li>- investment contract;</li> <li>- document, instrument or writing constituting evidence of any interest or participation in—</li> <li>- a profit-sharing arrangement or agreement;</li> <li>- a trust; or</li> <li>- (iii) an oil, natural gas or mining lease, claim or royalty or other mineral rights</li> </ul> <p>The FIU is currently in the process of approving compliance programmes that are submitted by the listed businesses and entities that they supervise. Eighty-two (82) compliance programmes have already been submitted to the FIU.</p> <p>In August 2011, the FIU completed its Compliance Examination Manual and commenced Onsite examinations.</p> <p>The FIU has targeted four (4) Listed Businesses (LBs) to conduct on-site examinations. The examination is carded for August 2011 (2 LBs) and in September 2011 (2 LBs). The FIU's target is to conduct two (2) on-site examinations per month. Appendix IV provides further information of the work plan of the FIUTT.</p> <p>The examinations completed by the FIU are as follows:  August 2011: 2 listed businesses (Attorneys at law)  October 2011: 2 (1 Motor Vehicles sales and 1 Real Estate)  December 2011: 2 Private member clubs</p> <p>Please see Appendix III for the Number of Onsite Visits conducted by the FIU for the period Jan-June, 2012.</p> <ul style="list-style-type: none"> <li>• The IOSCO Core principles have been included in the Securities Industries Bill which is presently before the Technical Committee of the Ministry of Finance. The TTSEC Bill has been revised to further comply with IOSCO requirements and it</li> </ul>
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			<ul style="list-style-type: none"> <li>The measures in the FIA to prevent criminals or their associates from gaining control or significant ownership of financial institutions should be duplicated in the relevant legislation governing the supervision of other financial institutions under the POCA.</li> </ul>	<p>is estimated that the revised Bill would be laid in Parliament and be debated in due course.</p> <p>The Minister of Finance met with staff of the Commission on the Bill and has indicated that all changes arising out of the consultation must be completed for Thursday 26th July and will be taken to Cabinet thereafter. The Securities Exchange Commission expects that the Bill will be laid in Parliament no later than October, 2012. It is estimated that it will be passed by December 2012.</p> <p>The draft Bill also considers the incorporation of sections to specifically address AML-CFT and to give the Commission greater powers to sanction as required under FATF revised Rec.35.</p> <ul style="list-style-type: none"> <li>Section 33(2) of the FIA state that; <ul style="list-style-type: none"> <li>A person who— <ol style="list-style-type: none"> <li>has been convicted by a court for an offence involving fraud, dishonesty, a contravention of the Proceeds of Crime Act or any regulations made thereunder or such other statutory provision in relation to the prevention of money laundering and the combating of terrorist financing as may be in force from time to time;</li> <li>is or was convicted of an offence under this Act; or</li> <li>is not a fit and proper person in accordance with the criteria specified in the Second Schedule, shall not act or continue to act as a director or officer of, or be concerned in any way in the management of a licensed Institution or financial holding company.</li> </ol> </li> </ul> </li> <li>Insurance companies under the Insurance Act are also required to notify the Central Bank of any change to controllers (i.e. controlling shareholders or significant shareholders owning 33 1/3% of more, CEO etc). Controllers are required to be fit and proper on an ongoing basis and must satisfy Central Bank's requirements in this regard. Section 20 of the Insurance Act refers.</li> </ul>
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			<ul style="list-style-type: none"> <li>• Money or value transfer services are provided for as financial institutions and listed business in the first schedule of the Proceeds of Crime (Amendment) Act No 10 of 2009. The Central Bank was given the power to supervise the operations of money transmission and remittance business via an amendment to the Central Bank Act in 2008.</li> </ul> <p>The Central Bank with assistance from a technical expert from the Office of Technical Assistance, United States Department of Treasury is in the process of finalizing a draft Regulations and a licensing regime it's for the regulation and supervision of Money Remitters in Trinidad and Tobago. Further, since December 2011 the Central Bank has commenced meetings with money remitters to discuss their AML/ CTF regimes and advise on the regulatory regime being developed by the Central Bank.</p> <p>In May 2011 the FIU (Amendment) (No. 2), 2011, Section 15, created Part IIIA – “The Supervisory Authority,” which gives the FIU the authority to carry out supervisory functions. This includes the registration of all Listed Businesses and non-regulated financial institutions, the supervision of supervised entities for AML/CFT, and the authority to apply administrative sanctions for compliance.</p> <p>As part of the implementation of its supervisory regime, the FIU has registered 1,592 Listed Businesses and non-regulated financial institutions. (<i>See appendix II</i>).</p> <p>The FIU has also conducted 24 sessions in AML/CFT Awareness /Training during the period Feb. to August 2011, the total amount of participants was 1,204. (<i>See appendix III</i>).</p> <p>Please see Appendix V for updated information on awareness training conducted by the FIU</p> <p>Please see Appendix VI for information on the Number of Entities trained by the FIUTT for the period Jan-June, 2012.</p>
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			<ul style="list-style-type: none"> <li>The securities sector and credit unions should be subject to AML/CFT supervision. Money transfer companies and cash couriers should be licensed, registered, appropriately regulated and subject to AML/CFT supervision.</li> </ul>	<p>The FIU utilised ICT to inform and educate its Supervised Entities on their requirement. Publications made thus far includes:</p> <ul style="list-style-type: none"> <li>Reporting forms (<i>STR/SAR, FIU Registration form, Quarterly Terrorist Property Report forms</i>)</li> <li>Typologies reports</li> <li>List of NCCTs</li> <li>Guide to developing an AML/CFT Compliance Programme</li> <li>Notice to Supervised Entities to register with the FIU</li> </ul> <p>Further, the FIU reviewed 8 compliance programmes and approved 2. Reviews are on-going.</p> <p>One (1) on-site examination of a Listed Business (Law firm) was conducted on 22 Aug. 2011. A second on-site examination of a listed business is scheduled for 26 August. (<i>See appendix IV</i>).</p> <p>A feedback link has been established on the FIU website to encourage Supervised Entities and the public to communicate with the FIU (<b>fiufeedback@gov.tt</b>).</p> <p>A draft framework for the regulation of money remitters is at an advanced stage of development. Work is on-going on the development of the framework for the regulation of money remitters</p> <p>According to Section 36(cc) of the Central Bank Act, the Central Bank of Trinidad and Tobago has the power to supervise the operations of payment systems in Trinidad and Tobago generally, interbank Payment Systems in accordance with the Financial Institutions Act and the transfer of funds by electronic means including money transmission or remittance business. Therefore, the Central Bank has supervisory authority of Money or Value Transfer Services.</p>
24. DNFBP – regulation, supervision and monitoring	NC	<ul style="list-style-type: none"> <li>There is no legal requirement to ensure that the gaming houses (or private member clubs), pool betting and the</li> </ul>	<ul style="list-style-type: none"> <li>Gaming houses (or private member clubs), pool betting and the national lottery on line betting games should be subject to a comprehensive regulatory and</li> </ul>	<ul style="list-style-type: none"> <li>Regulation 2(1) of the FOR specifies the FIU as the supervisory authority for other financial institutions and listed businesses. Listed</li> </ul>

		<p>national lottery on line betting games are subject to a comprehensive regulatory and supervisory regime that ensures they are effectively implementing the AML/CFT measures required under the FATF Recommendations.</p> <ul style="list-style-type: none"> <li>• There are no legal or regulatory measures to prevent criminals or their associates from holding or being the beneficial owner of a significant or controlling interest, holding a management function in, or being an operator of a Gaming House (or Private Member Club), Pool Betting and the National Lottery on line Betting Games.</li> <li>• There is no designated competent authority or SRO responsible for monitoring and ensuring compliance of DNFBPs with AML/CFT requirements.</li> </ul>	<p>supervisory regime that ensures they are effectively implementing the AML/CFT measures required under the FATF Recommendations</p> <ul style="list-style-type: none"> <li>• Legal or regulatory measures should be taken to prevent criminals or their associates from holding or being the beneficial owner of a significant or controlling interest, holding a management function in, or being an operator of a gaming house (or private member club), pool betting and the national lottery on line betting games.</li> <li>• A competent authority or SRO should be designated as responsible for monitoring and ensuring compliance of DNFBPs with AML/CFT requirements.</li> </ul>	<p>businesses as defined in POCA include DNFBPs. The FIU is presently responsible for supervising DNFBPs but only for AML compliance</p> <ul style="list-style-type: none"> <li>• FIU (Amendment) (No. 2), 2011, Section 15, created Part IIIA – “The Supervisory Authority;” Section 18E (1) states: The FIU shall effectively monitor non-regulated financial institutions and listed businesses for which it is the Supervisory Authority and shall take the necessary measures to secure compliance with this Act and the following written laws: (a) the Proceeds of Crime Act; (b) the Anti-Terrorism Act; (c) the Financial Obligations Regulations, 2010; (d) the Financial Intelligence Unit of Trinidad and Tobago Regulations, 2011; (e) the regulations made under the Anti-Terrorism Act; and (f) any other written laws by which the recommendations of the Financial Action Task Force are implemented as well as guidelines issued in pursuance of this Act and the laws identified in paragraphs (a) to (e).</li> </ul> <p>Section 2 of POCA has been amended by POCAA to include gaming houses (or private member clubs), pool betting and the national lottery on line betting games as listed businesses and thereby subject to AML requirements.</p> <p>Under Section 34 of POCAA the FIU has been named as the Supervisory Authority for listed businesses until regulations for the selection of a Supervisory Authority are made. The Supervisory Authority has been defined in the POCAA as the competent authority responsible for ensuring compliance by financial institutions and listed business with AML obligations.</p> <p>The process of identifying and registering listed businesses has begun and is ongoing. The first advertisement mandating registration of listed businesses has been published in the local newspapers. The Inland Revenue VAT registration office and the Port of Spain High</p>
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			<ul style="list-style-type: none"> <li>Competent authorities should establish guidelines that will assist DNFBP's to implement and comply with their respective AML/CFT requirements</li> </ul>	<p>Court is providing assistance in this process. Once this has been completed an appropriate supervisory and regulatory regimes will be established and implemented.</p> <p>Advertisement mandating registration of listed businesses was published in the local newspapers and placed on the FIU website. The total number of registrants for the period Jan to Aug 11, 2011 is 1592. The FIU has so far received 82 compliance programmes and has begun onsite inspection of its Supervised Entities.</p> <ul style="list-style-type: none"> <li>The Financial Intelligence Unit Regulations 2011 that have been enacted allows for the FIU to issue guidelines accordingly. See FIU Regulations attached.</li> <li>Under Section 34 of POCAA the FIU has been named as the Supervisory Authority for listed businesses until regulations for the selection of a Supervisory Authority are made. The Supervisory Authority has been defined in the POCAA as the competent authority responsible for ensuring compliance by financial institutions and listed business with AML obligations.</li> </ul> <p>Regulation 2(1) of the FOR specifies the FIU as the supervisory authority for other financial institutions and listed businesses. Listed businesses as defined in POCA include DNFBPs. The FIU is presently responsible for supervising DNFBPs but only for AML compliance. In respect of Counter financing of terrorism compliance this will be addressed in the Anti-Terrorism Regulations.</p> <p>The FIU (Amendment) (No. 2), 2011, Section 15, created Part IIIA gives the FIU the responsibility for supervising non-regulated financial institutions and listed businesses for AML and CFT compliance.</p> <ul style="list-style-type: none"> <li>Further section 55 of POCA states that <i>'Every financial institution or listed business shall</i></li> </ul>
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				<p><i>develop and implement a written compliance program, approved by the FIU'. Therefore all DNFB's are required to submit a compliance programme to the FIU which they are to adhere and comply.</i></p> <ul style="list-style-type: none"> <li>• The Financial Intelligence Unit Regulations 2011 have been enacted. The Regulations mandate the registration of listed businesses with the FIU within three (3) months of the coming into effect of the Regulations. See FIU Regulations attached.</li> <li>• The Financial Obligations (financing of terrorism) Regulations have been made by the Honourable Minister of National Security and have been laid in Parliament. These Regulations prescribe the policies that financial institutions must require to have in place to pay attention to any TF patterns that may arise as a result of new technological advancements.</li> </ul> <p>The FIU has created guidelines for the following supervised entities:</p> <ul style="list-style-type: none"> <li>• Motor Vehicles Dealers</li> <li>• Real Estate</li> <li>• Private Members club</li> </ul> <p>These guidelines have been published on the FIU website <a href="http://www.fiu.gov.tt">www.fiu.gov.tt</a></p>
25. Guidelines & Feedback	NC	<ul style="list-style-type: none"> <li>• The Designated Authority/FIU does not provide feedback to financial institutions that are required to report suspicious transactions.</li> <li>• The CENTRAL BANK OF T&amp;T AML/CFT Guidelines are applicable only to banks and insurance companies.</li> <li>• There are no guidelines to assist DNFBPs to implement and comply with their respective AML/CFT requirements".</li> </ul>	<ul style="list-style-type: none"> <li>• The designated authority/FIU should have a structure in place to provide financial institutions that are required to report suspicious transactions, with adequate and appropriate feedback.</li> </ul>	<ul style="list-style-type: none"> <li>• Section 10 of the Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2009, imposes a requirement on the FIU that feedback shall be provided in writing to the financial institution or listed business regarding suspicious transaction or suspicious activity report received from the same.</li> </ul> <p>For the period October 1st, 2010 to Sept. 30<sup>th</sup> 2011, and Oct. 01, 2011 to Jan. 31<sup>st</sup> 2012, the FIU provided 403 feedback responses to financial institutions and Listed businesses upon their submission of STRs/SARs. From the total number of feedback sent to FIs and LBs, 8 were related to specific issues arising out of STR/SAR submissions.</p>

			<ul style="list-style-type: none"> <li>The CENTRAL BANK OF T&amp;T AML/CFT Guidelines should be enforceable and have sanctions for non-compliance.</li> </ul>	<p>Section 8(3)(d) of the FIU Act requires the FIU to set reporting standards to be followed by financial institutions and listed businesses in furtherance of section 55(3) of the POCA. The FIU has drafted the required standards and has published same on their website for stakeholders' comments which was received and is currently making amendments to the reporting standard before seeking further stakeholder comments.</p> <ul style="list-style-type: none"> <li>Section 10 of the FIA states that the Central Bank may issue guidelines on any matter it considers necessary to, inter alia, aid compliance with POCA, the ATA, or any law relating to AML/CFT. Although contravention of a guideline referred to in section 10 does not constitute an offence, the Central Bank or the Inspector of Financial Institutions may take action under section 86 of the FIA. Section 86 of the FIA gives the Inspector of Financial Institutions power to issue compliance directions or seek restraining orders for actions violating any provision of the FIA and associate regulations, measures imposed by the Central Bank or unsafe or unsound practice in conducting the business of banking. Unsafe and unsound practice is defined to include without limitation any action or lack of action that is contrary to generally accepted standards of prudent operation and behaviour. The Insurance Act also allows for compliance directions to be issued for unsafe and unsound practices.</li> </ul> <p>While the above provisions create a legal basis for the enforceability of the CENTRAL BANK OF T&amp;T AML/CFT Guidelines, effective implementation of this enforceability still has to be demonstrated by the Central Bank.</p> <p>Please see Appendix V for information on Sanctions taken by the CBTT for the period Jan-June, 2012.</p> <ul style="list-style-type: none"> <li>Further it should be noted that many of the present requirements in the Central Bank's 2005</li> </ul>
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			<ul style="list-style-type: none"> <li>Guidelines similar to the CENTRAL BANK OF T&amp;T AML/CFT Guidelines should be issued by the relevant authorities for all financial institutions and persons engaged in relevant business activity stipulated in the POCA.</li> </ul>	<p>Guideline have been codified in law in the FOR 2010. As a consequence, the Central Bank is in the process of revising its Guidelines from a principles based guideline (i.e based on FATF's principles) to a more process based guideline that would provide clarification to banks, insurance companies, insurance intermediaries, money remitters, bureau de change etc on what is required to fulfil the requirements of the FOR, ATAA, POCAA and FIUATT etc.</p> <p>The Central Bank guidelines have been revised and reissued as of October 2011.</p> <ul style="list-style-type: none"> <li>This Financial Intelligence Unit Regulations 2011 deals with this issue. See FIU Regulations attached.</li> <li>Central Bank's existing AML/ CFT Guidelines applies to licensed financial institutions under the FIA, insurance companies and intermediaries under the Insurance Act and bureau de change under the Exchange Control Act. The revised draft Guideline also includes money remittance businesses.</li> <li>The Board of Commissioners of the TTSEC has approved guidelines for the Securities Industry and these will be issued shortly.</li> </ul> <p>The TTSEC guidelines were publicly launched on April 23, 2012. These guidelines are available on their website at <a href="http://www.ttsec.org.tt">www.ttsec.org.tt</a></p>
<b>Institutional and other measures</b>				
26.The FIU	NC	<ul style="list-style-type: none"> <li>There is no (legally established) FIU that receives, analyses and disseminates financial information (FIU legislation not introduced to clearly indicate the powers of this entity).</li> <li>The FIU lacks the legal authority to obtain and disseminate financial information.</li> <li>Operational independence and more</li> </ul>	<ul style="list-style-type: none"> <li>Proceed quickly to enact FIU legislation. The required Legislative framework should be implemented with the view to gain membership to the Egmont Group of FIUs.</li> </ul>	<ul style="list-style-type: none"> <li>The FIUTTA has been enacted. Part III of the FIUTTA provides for the functions and powers of the FIU. These include the collection, analysis and dissemination of financial intelligence and information among local and foreign law enforcement authorities, the ability to request necessary financial information from reporting entities, the ability to share financial intelligence with local and foreign authorities, the establishment of reporting standards and the</li> </ul>

		<p>autonomous structure (reconsider "designated authority structure) of the FIU is needed</p> <ul style="list-style-type: none"> <li>The FIU does not prepare and publish periodic reports of operations, typologies, trends and its activities for public scrutiny.</li> </ul>	<ul style="list-style-type: none"> <li>Introduce Periodic reports prepared by the FIU in relation to its operation in order to test its growth and effectiveness. This report should also serve to show ML and TF trends.</li> </ul>	<p>publication of annual and periodic reports.</p> <p>Concerning the Egmont membership procedure the FIU is at stage 7 having been invited as an Observer to the Egmont Group (LWG &amp; OWG) Meeting in Aruba 14-17 March 2011.</p> <p>At the Egmont Plenary in March 2011 the FIUTT was recommended by the Outreach Working Group (OWG). However, the Legal Working Group (LWG) did not have sufficient time to fully review FIUTT response to the LWG initial questions as such the LWG deferred their recommendation. Subsequently, the LWG have requested additional information from FIUTT which is being prepared for Egmont January 2012 meeting.</p> <p>Report from the FIUTT Sponsors indicates that the responses by the FIU on the outstanding issues submitted were duly clarified by the LWG. However, the LWG and OWG has further indicated that two (2) issues remains outstanding i.e. (i) the permanent appointment of the Director, FIU and (ii) FIU measures to freeze without delay terrorist property.</p> <p>FIUTT is awaiting the LWG for the specifics of the outstanding issue in order to respond.</p> <p>The current application for Egmont Membership was not approved by the Legal Working Group. In light of this, the FIU has submitted a request through their sponsors to obtain further information on the deficiencies identified so they can be addressed.</p> <ul style="list-style-type: none"> <li>Section 18(1) of the FIUTTA requires the Director of the FIU to submit an annual report to the Minister of Finance on the performance of the FIU, including statistics on suspicious activity reports, the results of any analyses of these reports, trends and typologies of money laundering activities or offences.</li> <li>On January 27, 2012 the FIU annual reports for 2010 and 2011 were laid in the parliament of</li> </ul>
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			<ul style="list-style-type: none"> <li>Consider strengthening and restructuring the staff of the FIU so as to encourage self-sufficiency and operational independence.</li> </ul>	<p>Trinidad and Tobago in accordance with section 18(2) of the FIU Act and made available to the public. The reports are also published on the FIU website <a href="http://www.fiu.gov.tt">www.fiu.gov.tt</a></p> <ul style="list-style-type: none"> <li>With regard to staffing, section 3(2) of the FIUTTA states as follows: <ul style="list-style-type: none"> <li>The FIU shall consist of such number of suitably qualified public officers including a Director and Deputy Director as may be necessary, for the performance of its functions and may include- <ul style="list-style-type: none"> <li>public officers, appointed, assigned, seconded or transferred from another Ministry or statutory corporation to the FIU; and</li> <li>Officers and other persons appointed on contract by the Permanent Secretary of the Ministry of Finance.</li> </ul> </li> </ul> </li> </ul> <p>In order to demonstrate its growth and effectiveness, checks and balances are installed at three (3) levels. Four levels</p> <p><b>a) Maintenance of Statistics</b></p> <p>Section 9 of the Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2009, specifically requires the FIU to implement a system for monitoring the effectiveness of its anti-money laundering policies by maintaining comprehensive statistics on—</p> <ul style="list-style-type: none"> <li>(a) suspicious transaction or suspicious activity reports received and transmitted to law enforcement;</li> <li>(b) money laundering investigations and convictions;</li> <li>(c) property frozen, seized and confiscated; and</li> <li>(d) International requests for mutual legal assistance or other co-operation.</li> </ul> <p>The above statistics will provide information regarding ML and TF trends.</p> <p><b>b) The Installation of a Reporting Mechanism within the FIU</b></p>
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				<p>Section 18 (1) of the Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2009 requires that annual reports be prepared to capture the above information. Accordingly, the Director of the FIU shall submit within sixty days of the end of the financial year an annual report to the Minister on the performance of the FIU. This includes statistics on suspicious transaction and suspicious activities reports, the results of any analyses of these reports, trends and typologies of money laundering activities or offences.</p> <p><b>c) Accountability to Parliament</b></p> <p>Subsequently, Section 18 (2) imposes an obligation on the Minister to lay the report in Parliament within thirty days of receipt of a report from the Director.</p> <p>Section 17 (1) of the Financial Intelligence Unit of Trinidad and Tobago Act No 11 of 2009, imposes an obligation on the FIU to publish a list of the countries identified by the Financial Action Task Force, as noncompliant or not sufficiently compliant with its recommendations.</p> <p>This exercise shall be undertaken as frequently as is necessary, through the use of Notices placed in the Gazette and in at least two newspapers in daily circulation in Trinidad and Tobago</p> <p><b>d) Autonomy and Independence</b></p> <p>Section 22A (1) states, “The Director shall not disclose or cause to be disclosed to the Minister (Finance) or to any other person, except in accordance with this Act, the personal or financial details pertaining to an individual or business.</p> <p>The FIU budget is allocated by the Ministry of Finance for the year October 2010 to September 2011. Disbursement of funds is at the FIU’s discretion.</p> <p>From the budget year 2011 to 2012 the FIU’s budget will be reflected as a separate item in the Budget of the Ministry of Finance. Disbursement of funds is at the</p>
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			<ul style="list-style-type: none"> <li>The FIU should consider publicizing periodic reports for the wider public.</li> </ul>	<p>FIU's discretion. This will strengthen the FIU independence and autonomy.</p> <p>With regard to the strengthening and restructuring the staff of the FIU, Permanent positions of Director and Deputy Director have been advertised by the Public Service Commission (PSC), an independent body which has completed interviews at the end of June 2011. The PSC selection of FIU Director was vetoed and a Director has been seconded to the position of Director of the FIU for the extended period from 31st October 2011 to April 30 2012. On November 8, 2011 the PSC appointed a Deputy Director to FIUTT. The FIU has now currently has 3 analysts.</p> <p>Job descriptions for the new positions of Director Analyst, Intelligence research specialist and Analyst have been approved by the Public Service Commission (PSC).</p> <p>Job description and job questionnaire for the Senior Legal Officer have been completed as well as the job descriptions of Director; Supervisor and Compliance Officers for the Compliance &amp; Outreach division of the FIU has been completed and submitted to the Ministry of Finance in January 2012.</p> <p>In July and August, 2011 an Information Systems Manager and the Network Administrator were appointed to the FIU respectively.</p> <p>In August 2011 a Compliance Assistant was contracted to perform Supervisory Functions, bringing the total number of Compliance assistants to three (3)</p> <ul style="list-style-type: none"> <li>Section 17 (1) (b) enhances public awareness and understanding of the nature of money laundering and its offences. This section imposes an obligation on the FIU to publish, periodically, information on trends any typologies of money laundering, locally and internationally, as well as appropriate statistics and any other information.</li> </ul> <p>The FIU published its 2010 and 2011 Annual</p>
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				<p>Report which was made available to the public in January 2012 and is also available on the FIUs' website for the general public. The report contains trends and typologies and statistics on the operations of the FIU. In addition, there are trends and typologies of money laundering both local and foreign are also on the FIUs' website www.fiu.gov.tt</p>														
27.Law enforcement authorities	LC	<ul style="list-style-type: none"> <li>The lack of resources is hampering the ability of Law enforcement authorities to properly investigate ML and FT offences.</li> </ul>	<ul style="list-style-type: none"> <li>Pay more attention to pursuing Money-Laundering offences based on received and analysed SAR's.</li> <li>The effectiveness of the system to combat AML/(CFT) offences should be improved.</li> </ul>	<ul style="list-style-type: none"> <li>The FIB post passage of POCAA in October 2009: <ul style="list-style-type: none"> <li>Confiscation investigation (1)</li> <li>Money laundering investigations (2)</li> <li>Production Orders obtained under POCA (5)</li> <li>Search Warrants obtained under POCA (1)</li> </ul> </li> </ul> <p><u>On-going Money laundering and confiscation investigations 2010</u></p> <table border="1"> <tr> <td><u>On-Going ML Investigations</u></td> <td><u>On-going Confiscation Investigations</u></td> </tr> <tr> <td>9</td> <td>1</td> </tr> </table> <p><u>Production Orders, Search Warrants and Confiscation orders obtained from 1st September 2010 to 10<sup>th</sup> December 2010</u></p> <table border="1"> <tr> <td><u>Production Orders</u></td> <td><u>Search Warrants</u></td> </tr> <tr> <td>18</td> <td>Nil</td> </tr> </table> <p><b>On-going Money Laundering and Confiscation Investigations 2011</b></p> <table border="1"> <tr> <td><b>On-going ML Investigations</b></td> <td><b>On-going Confiscation Investigations</b></td> </tr> <tr> <td>1</td> <td>2</td> </tr> </table> <p><b>Production Orders, Search Warrants and Confiscation orders obtained for 2011</b></p> <table border="1"> <tr> <td><b>Production Orders</b></td> <td><b>Search</b></td> </tr> </table>	<u>On-Going ML Investigations</u>	<u>On-going Confiscation Investigations</u>	9	1	<u>Production Orders</u>	<u>Search Warrants</u>	18	Nil	<b>On-going ML Investigations</b>	<b>On-going Confiscation Investigations</b>	1	2	<b>Production Orders</b>	<b>Search</b>
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			<ul style="list-style-type: none"> <li>Enact the Police Service Reform Bill quickly in order to reform the Police Service with the view to improve efficiency and restore public trust.</li> </ul>	<table border="1" data-bbox="1659 236 2024 312"> <tr> <td></td> <td><b>Warrants</b></td> </tr> <tr> <td><b>16</b></td> <td><b>3</b></td> </tr> </table> <p>See Appendix III for statistical information from the FIB.</p> <p>Please see Appendix 7 for the Investigations conducted and currently on-going by the FIB for the period Jan-June, 2012.</p> <p>Further, a procedure has been established to Identify money laundering offences and other offences from which proceeds are generated. To this end a mandatory template has been created to obtain financial information of all persons charged with a specified offence as defined in POCA. This can be accessed via a direct online database by the Financial Investigations Branch.</p> <ul style="list-style-type: none"> <li>A formal administrative review of the laws, institutions and human resource needs of the security community is being undertaken to arrive at an assessment of where assets and personnel should be deployed. This review taken in conjunction with this Recommendation would be used to strengthen the resources needed by law enforcement.</li> <li>The AML/CFT Compliance Unit of the Ministry of National Security is currently conducting an assessment of the AML/CFT architecture of Trinidad and Tobago by the use of the SIP framework. The aim of this exercise is to measure the risks of institutions being used for ML &amp; TF as well as what crime types are most likely to lead to ML and TF threats.</li> <li>The Financial Investigations Branch is the designated Unit to investigate AML/CFT matters. The FIB is now established as a unit within the Trinidad and Tobago Police Service.</li> <li>The Police Service Act was amended in 2006 (Police Services (Amendment) Act, 2007). The amended Act helps improve the efficiency within</li> </ul>		<b>Warrants</b>	<b>16</b>	<b>3</b>
	<b>Warrants</b>							
<b>16</b>	<b>3</b>							

			<ul style="list-style-type: none"> <li>• Increase involvement of the Customs and Excise Division in combating money laundering and terrorist financing</li>   <li>• The Customs and Excise Division should consider reviewing its policy in relation to the sharing of data.</li>   <li>• The DPP office should continue to implement its special project on ML prosecutions.</li> </ul>	<p>the Police Service.</p> <p>The enactment of the Police Complaints Authority Act, 2006, establishes the Police Complaints Authority to regulate the members of the police service against corruption and misconduct and is an attempt to restore public trust.</p> <ul style="list-style-type: none"> <li>• Throughout the year members of the Customs and Excise Division have been invited and attending workshops, training and conferences to understand their role in the AML/CFT regime and also increase their involvement in combating money laundering and terrorist financing. <ul style="list-style-type: none"> <li>- GovRisk Conference 9<sup>th</sup>-13<sup>th</sup> August 2010</li> <li>- UNODC Workshop 24-27<sup>th</sup> August.</li> <li>- Strategic Implementation Planning Framework Workshop held on 12-15 October 2010</li> </ul> </li> </ul> <p>In addition, the Comptroller of Customs and Excise is currently a member of the National AML/CFT Committee. This allows the Customs and Excise Division to have a great input into the structuring, organizing and implementation of Trinidad and Tobago's AML/CFT Regime.</p> <ul style="list-style-type: none"> <li>• The policy of the Customs and Excise Division includes the sharing of information and intelligence with approved law enforcement agencies nationally, regionally and internationally. The sharing of data is governed by existing laws and best practice, including forwarding to the Financial Intelligence Unit for analysis, all data collected from arriving passengers who have declared currency and bearer-negotiable instruments in excess of the specified sum.</li> <li>• <b>Under Law enforcement authorities</b>, The DPP office has implemented its special project on Money Laundering prosecutions. The office of the DPP is engaged on an on-going basis in the prosecution of money laundering matters.</li> <li>• Subsequent to the change in government in 2010</li> </ul>
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				<p>there has been a change in the policy of the business plan for the DPP which included Proceeds of Crime/ Money Laundering Unit. However, having regard to the need to advance investigations and prosecutions related to financial crime /money laundering, the DPP is in the process of setting up a financial crime/money laundering unit within the Office of the DPP.</p> <p>This unit will inter alia, act as a point of contact and advice for the police in respect of financial investigations and will conduct applications under POCA. The unit will consist of approximately six officers and will be formed by the end of the first quarter of 2012.</p>
29.Supervisors	NC	<ul style="list-style-type: none"> <li>The Credit Union Supervisory Unit do not have the power to compel production of or to obtain access to all records, documents or information relevant to monitoring compliance.</li> <li>The CUSU do not have the authority to conduct inspections of relevant financial institutions including on-site inspection to ensure compliance.</li> <li>Supervisors do not have adequate powers of enforcement and sanction against financial institutions and their directors or senior management for failure to comply with AML/CFT requirements.</li> </ul>	<ul style="list-style-type: none"> <li>The CUSU should have the power to compel production or to obtain access to all records, documents or information relevant to monitoring compliance</li> <li>The CUSU should have the authority to conduct inspections of relevant financial institutions including on-site inspection to ensure compliance.</li> </ul>	<ul style="list-style-type: none"> <li>The decision has been made for the supervision of Credit Unions to fall under the remit of the Central Bank of T&amp;T. A Credit Union Bill has been drafted and is under review. It is envisaged that once this has occurred the Central Bank of T&amp;T will have the power : <ul style="list-style-type: none"> <li>To compel production or to obtain access to all records, documents or information relevant to monitoring compliance.</li> <li>To conduct inspections of relevant financial institutions including on-site inspection to ensure compliance.</li> </ul> <p>Until the Credit Union Bill is passed, Credit Unions fall under the purview of FIUTT. The Credit Union Bill is still under review</p> <p>The FIUTT has indicated that it has registered approximately 175 entities within the Cooperative Society which includes Credit Unions and onsite visit is scheduled.</p> <li>The CUSU ceased operation in 2006. However, the FIU Act as amended gives the FIU supervisory powers for Credit Unions. The FIU pursuant to this mandate has undertaken training seminars with Credit Unions. Please see Appendix VI.</li> </li></ul>

				<ul style="list-style-type: none"> <li>Progress has also been made by the Securities &amp; Exchange Commission with the drafting of the Securities Bill and will specifically address the absence of adequate powers of enforcement and sanctions and an effective AML/CFT supervisory compliance regime of the TTSEC (This Bill was previously scheduled for debate in Parliament, however given the change in government, the Bill lapsed and was then revised and it is now before the Technical Committee of the Ministry of Finance).</li> <li>Section 2(1) of the FOR, 2010 defines Supervisory Authority as Central Bank of T&amp;T responsible for financial institutions and persons licensed under the FIA, IA, Exchange Control Act and Central Bank Act; T&amp;T Securities and Exchange Commission for persons licensed under the FIA and the FIU responsible for other financial institutions (Credit Unions) and listed business. This is for AML/CFT compliance.</li> <li>Section 34 of POCAA identifies the FIU as the supervisory authority for Credit Unions and as such, 175 Co-operatives has since registered with the FIU. Ten (10) Outreach sessions were conducted. See table below.</li> <li>For Compliance programmes received by the FIU from credit unions, see appendix IV. Since the enactment of the FIU Regulations, 2011. Compliance programmes are still being received from credit unions. The FIU propose to conduct two (2) onsite inspections of credit unions in Feb. 2012.</li> </ul> <p>OUTREACH SESSIONS FOR CO-OPERATIVE SOCIETIES</p> <table border="1"> <thead> <tr> <th><b>PERIOD</b></th> <th><b>No. of Attendees</b></th> <th><b>No. of Sessions</b></th> </tr> </thead> <tbody> <tr> <td>2011</td> <td>318</td> <td>6</td> </tr> <tr> <td>Jan. 2012</td> <td>242</td> <td>4</td> </tr> <tr> <td><b>TOTAL</b></td> <td><b>560</b></td> <td><b>10</b></td> </tr> </tbody> </table> <p>Please see Appendix VI for information on the</p>	<b>PERIOD</b>	<b>No. of Attendees</b>	<b>No. of Sessions</b>	2011	318	6	Jan. 2012	242	4	<b>TOTAL</b>	<b>560</b>	<b>10</b>
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			<ul style="list-style-type: none"> <li>All supervisors should have adequate powers of enforcement and sanction against financial institutions and their directors or senior management for failure to comply with the AML/CFT requirements.</li> <li>All supervisory authorities of financial institutions need to have systems in place for combating ML and FT and should review the effectiveness of these systems.</li> </ul>	<p>number of credit unions trained for the period Jan-June 2012.</p> <ul style="list-style-type: none"> <li>The FIU Amendment Act (FIU Act (No. 2) 8 of 2011) PART IIIA created a supervisory regime for listed businesses and non-regulated financial institutions (May 5, 2011). In July 2011, the FIUTT began supervision of its supervised entities by reviewing Compliance Programmes and preparing for onsite examinations. The FIUTT has issued guidelines to its supervised entities such as: Compliance programme guidelines, CDD guidelines and proposed a draft STR/SAR reporting standards in the consultation stage. In August 2011, the FIUTT completed its Compliance Examination Manual and commenced onsite examinations. The FIUTT has for the period August to December 2011 conducted six (6) onsite examinations of Listed Businesses. Based on the on-site findings, recommendations are issued to the Supervisee to address the deficiency found within the given timeframe.</li> <li>Regulation 40 of the Financial Obligations Regulations allows Supervisory Authorities, (the Central Bank, the TTSEC or the FIU) to use the regulatory measures as outlined in the legislation that governs the supervised entities to bring about compliance with AML/ CFT requirements.</li> </ul> <p>Therefore the FIA enhances the powers of the Central Bank to enforce compliance with AML/ CFT legislation by allowing for the issuance of compliance directions. Non-compliance with the compliance direction can be enforced by court order and restraining order or other injunctive or equitable relief.</p> <p>Section 86 of the FIA gives the Inspector of Financial Institutions power to issue compliance directions or seek restraining orders for actions violating any provision of the FIA and associate regulations, measures imposed by the Central Bank or unsafe or unsound practice in conducting the business of banking. Unsafe and</p>
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				<p>unsound practice is defined to include without limitation any action or lack of action that is contrary to generally accepted standards of prudent operation and behaviour. This definition allows for the Inspector of Financial Institutions to exercise the above power with regard to AML/CFT breaches.</p> <ul style="list-style-type: none"> <li>• Regulation 10 (1) of the Financial Obligations Regulations inter alia requires an external auditor to review the compliance programme and in so doing evaluate compliance with relevant legislation and guidelines. The Central Bank has issued six (6) warning notices and two (2) compliance directions for failure to submit external audit reports.</li> <li>• The Central Bank has a range of sanctions available for ensuring AML/ CFT compliance. For example, the FIA enhances the powers of the Central Bank by providing for administrative fines; the enforcement of directions by court order and restraining order or other injunctive or equitable relief. Section 86 of the FIA gives the Inspector of Financial Institutions power to issue compliance directions or seek restraining orders for actions violating any provision of the FIA and associate regulations, measures imposed by the Central Bank or unsafe or unsound practice in conducting the business of banking. Unsafe and unsound practice is defined to include without limitation any action or lack of action that is contrary to generally accepted standards of prudent operation and behaviour. This definition allows for the Inspector of Financial Institutions to exercise the above power with regard to AML/CFT breaches. In addition, section 10 of the FIA gives the Central Bank the power to issues Guidelines to inter alia aid compliance with the POCA, ATA or any other written law relating to the prevention of money laundering and combating the financing of terrorism. Section 12 of the FIA also allows the Central Bank to issue a compliance direction or take any</li> </ul>
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				<p>other action under section 86 for contravention of a guideline referred to in section 10.</p> <ul style="list-style-type: none"> <li>• Sections 23 and 24 of the FIA pertain to the restriction and revocation of a license.</li> <li>• (1) The Board may revoke a license where— (g) the licensee fails to comply with a direction under section 24 or 27 or with a compliance direction issued by the Central Bank under section 86.</li> <li>• Section 65 of the Insurance Act was amended by section 8 of the Insurance Amendment Act 2009. The amendment allows the Central Bank to issue compliance directions to a registrant, controller, officer, other employee, agent of a registrant etc under the Insurance Act where they have:- <ul style="list-style-type: none"> <li>- committed, is committing, or is about to commit an act, or is pursuing or is about to pursue any course of conduct, that is an unsafe and unsound practice;</li> <li>- committed, is committing, or is about to commit, an act, or is pursuing or is about to pursue a course of conduct, that may directly or indirectly be prejudicial to the interest of policyholders;</li> <li>- violated or is about to violate any of the provisions of any law or Regulations made thereunder;</li> <li>- breaches any requirement or failed to comply with any measure imposed by the Central Bank in accordance with the Act or Regulations made thereunder.</li> </ul> </li> </ul> <p>In addition to issuing compliance direction, the Central Bank may seek a restraining order or other injunctive relief. It should also be noted that compliance directions can also be issued to directors or shareholders of the banking institution or insurance company or insurance intermediary. Alternatively, the Central Bank can take action through the Court.</p>
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				<ul style="list-style-type: none"> <li>The Central Bank conducts on-site examination of licensed financial institutions under the FIA and insurance companies under the IA to verify inter alia their compliance with AML/ CFT requirements as mandated in law (ie. FOR and POCA) and Central Bank's guidelines. Since 2008 the Central Bank has increased its focus on AML/ CFT compliance of licensed and registered financial institutions and an AML/ CFT scope exam has been included in all on-site examinations. Based on the on-site findings, recommendations are issued to the final institution to address the deficiency found. The Central Bank is of the view that a penalties regime should be instituted for AML/ CFT compliance and is working through the National AML/ CFT Committee to determine where such a regime should be placed in law.</li> </ul>
30.Resources, integrity and training	PC	<ul style="list-style-type: none"> <li>Resources of the FIU, DPP, Customs and the Police Service are not sufficient for these agencies to perform their respective functions. More and continuous training is needed for these entities, including the Immigration service. <ul style="list-style-type: none"> <li>Staff resources of the TTSEC and CUSU are insufficient for their task.</li> <li>AML/CFT training available for supervisory staff is insufficient.</li> </ul> </li> <li>The strength and structure of the FIU is inadequate to meet its needs. <ul style="list-style-type: none"> <li>Ongoing training is necessary.</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>Introduce provisions for continuous training for the Designated Authority, the Training Officer and other staff within the FIU.</li> <li>Consider establishing a training program for staff of the FIU. Coordinating of workshops/ seminars.</li> </ul>	<ul style="list-style-type: none"> <li>The FIU has a training policy (document) which was created in December 2010. Additionally, financial provisions were made in the FIU's budget estimate for 2010 to 2011 for staff training, conferences and seminars.</li> <li>Since the establishment of the FIU on February 9, 2010 members of staff have attended training workshop and training seminars: <ol style="list-style-type: none"> <li>Market Oversight in the Caribbean by CARTAC, US SEC and T&amp;T SEC, March 2010.</li> <li>IMF-CFATF Pre Assessment Workshop, July 2010.</li> <li>Governance, Regulation and Financial Crime Prevention Forum for the Caribbean Region August 2010.</li> <li>Catastrophic Computer Fraud and Business Technology, August 2010.</li> <li>Specialized Training Workshop on Prevention and Fight Against Terrorism Financing, August 2010.</li> <li>In April 2011 4 staff members attended a Forensic and Fraud Seminar</li> <li>In May 2011 the Director attended a</li> </ol> </li> </ul>

			<ul style="list-style-type: none"> <li>• Improve budgetary, staffing and physical accommodation of the FIU in order to improve its</li> </ul>	<p>Tactical Analysis Course sponsored by Egmont.</p> <p>(viii) In July 2011 training commenced for FIU staff in Ownership and Control of business structures.</p> <p>(ix) In August 2011, the IT Manager attended a National Cyber Security Assessment Workshop hosted by CICTE and the Ministry of National Security.</p> <p>(x) In August 2011 an Analyst attended a Financial Investigations Course at REDTRAC, Jamaica</p> <p>(xi) Commonwealth Regulatory Workshop Caribbean Countries and Global Financial Regulation forum, August 2011, Trinidad and Tobago.</p> <p><b>Scheduled Training:</b> In September 2011, seven (7) FIU officers will attend a Financial Crimes training course in T&amp;T to be hosted by the Federal Investigation Bureau.</p> <p>Additionally, in September 2011, four (4) officers participated in training hosted by Trinidad and Tobago Securities and Exchange Commission in collaboration with United States Securities and Exchange Commission.</p> <p>In November 2011, four (4) FIU officers were part of an awareness session on the Anti-Gang and Data Protections Acts, held by the Law Association of Trinidad and Tobago. Further, two (2) officers participated in Symantec Endpoint awareness session.</p> <p>In December 2011, two (2) FIU personnel were exposed to awareness sessions relating to Information Technology.</p> <p>In January 2012, seven (7) FIU officers were part of the 7th Annual CFATF Conference session.</p> <p><b>Autonomy</b> The FIU budget is reflected as a separate item in the 2011/2012 budget of the Ministry of Finance which</p>
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			<p>capabilities.</p>	<p>establishes its autonomy.</p> <p>A Director has been seconded to the position of Director of the FIU on February 13, 2011 until October 30, 2011 in the first instant, and was extended further until April 30, 2012 by the PSC after which a permanent appointment would be made by the PSC.</p> <p>In July and August, 2011 an Information Systems Manager and Network Administrator was appointed. Also three (3) Compliance Assistant have been contracted.</p> <p><b>Pending :</b> An estimated cost for renovation works has been obtained and a Cabinet Note will be prepared for consideration and allocation for the next budget 2011 – 2012. Approval for the renovation (compartmentalising) of the office space of the FIU is expected to begin second quarter of 2012.</p> <ul style="list-style-type: none"> <li>• The FIU is located at the Level 25, Tower D, International Financial Centre (IFC), 1A Wrightson Road, Port-of-Spain. Cabinet approval is presently being sought for the organisational structure and staffing complement of FIU (May 2010).</li> <li>• There has been a change in government and consequently the organizational structure and staffing complement of the FIU is being reviewed. It is estimated that the structure will be approved by November 2010. On 25 November 2010, Cabinet approved the organizational structure and staffing complement of the FIU.</li> <li>• In August 2011 Cabinet approved the strengthening of staffing complement of the FIU with the creation of a Compliance and Outreach Division which has a staff complement of seven (7). The Analyst division of the FIU has an approved structure of six (6) analysts.</li> </ul>
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			<ul style="list-style-type: none"> <li>• Address quickly the current shortage of staff at the Customs Division to enhance efficiency.</li> <li>• Provide further training to Prosecutors, Magistrates and Judges to broaden their understating of the relevant legislations.</li> </ul> <ul style="list-style-type: none"> <li>• Give considerable attention to Staffing constraints faced by the Magistracy and the Office of the DPP.</li> </ul>	<ul style="list-style-type: none"> <li>• The Customs and Excise Division currently has the adequate training and internal capacity to carry out their functions.</li> <li>• A specialized workshop on the Prevention and fight against Terrorism Financing hosted by <b>the United Nations Office on Drugs and Crime (UNODC)</b> was held from 24 to 27 August 2010, this was attended by prosecutors and judges.</li> <li>• During March 2008, a business plan for reform in the DPP's office which contemplated the setting up of a specialist Proceeds of Crime/Money laundering Unit. This was submitted to the Attorney General and is receiving favourable consideration.</li> <li>• In May 2010 there was a change in government and there is now a review of the staffing requirements and appropriate training needed. It is expected to be completed by December 2010.</li> </ul> <p>From March 5th – 16th, 2012, a broad cross-section of AML/CFT public stakeholders participated in a Financial Investigative Technique Course. See appendix XI.</p> <ul style="list-style-type: none"> <li>• The DPP's office has been invited to participate in training to be conducted by the US Department of Treasury, OTA. Training of the prosecutors is expected to take place during the court vacation. The DPP has agreed that prosecutors who have been selected to form the financial crimes unit will be assigned to participate in this training course.</li> </ul> <p>Please see Appendix VIII for information on the staffing of the Magistracy as of Jan 2012.</p> <ul style="list-style-type: none"> <li>• The DPP's office has also been in contact with a representative from the DPP, Jamaica and has offered assistance to the DPP's office, Trinidad. Permission from the DPP Jamaica has been granted to invite two prosecutors from Trinidad</li> </ul>
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			<ul style="list-style-type: none"> <li>The TTSEC and CUSU should review their staffing requirements and consider appropriate AML/CFT training in the event of being designated the AML/CFT authority for their licensees.</li> </ul>	<p>to attend a Financial Crime/Proceeds of Crime training course in Jamaica in March 2012.</p> <ul style="list-style-type: none"> <li>The TTSEC is currently reviewing its organizational structure. A staffing assessment and training recommendations will flow from this exercise and will take into account the duties of the Commission as a Supervisory Authority</li> </ul> <p>Some of the members of staff of the TTSEC have been trained to perform on-site inspections.</p> <p>The TTSEC is governed by a Board of Commissioners exercising independent judgement over all matters. The Commission is currently engaged in a strategic planning exercise which will address issues such as staffing and structure. Members of staff received training from various sources on AML-CFT and the US Office of Treasury has approached the Commission with an offer of Technical Assistance which is being further explored. Technical ability is being developed.</p> <p>The mandate of maintaining AML/CFT compliance with the FATF Recommendations was transferred from the Strategic Services Agency to the AML/CFT Compliance Unit of the Ministry of National Security in March 2010. This unit is staffed with a Director, Deputy Director, Legal Officer, Research Officer and Operations officer.</p> <p>Members have completed training in ACAMS and also attained the Florida International Bankers Association (FIBA) Anti-Money Laundering Certified Associate (AML CA) qualifications.</p> <p>The following training conferences were attended by members of the Unit:</p> <ul style="list-style-type: none"> <li>UNODC workshop on international cooperation and terrorist financing, October 2010, Montego Bay</li> <li>Caribbean AML/CTF Financial Crime Conference: A PRACTICAL APPROACH February 3-4, 2011, San Juan, Puerto Rico</li> <li>ACAMS 10th Annual AML &amp; Financial Crime Conference ARIA Las Vegas, Nevada, September 19-21, 2011</li> </ul>
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31.National co-operation	PC	<ul style="list-style-type: none"> <li>NAMLC is not yet fully operational.</li> <li>No MOU's for cooperation between supervisors and other competent authorities, which affects the level of cooperation.</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities should consider instituting the legal framework necessary to formalise the National Anti- Money Laundering Committee. This Committee should be given legal responsibility to gather competent authorities regularly in order to develop and implement policies and strategies to combat ML and FT. The Committee should also be given responsibility for sensitising the general public about T&amp;T ML measures and encourage compliance with the relevant legislations.</li> </ul>	<ul style="list-style-type: none"> <li>Since its inauguration in May 2006 the AML/CFT committee has been reporting periodically to Cabinet on steps being taken during intercessional meetings to implement the Recommendations made in Trinidad and Tobago's Mutual Evaluation Report.</li> </ul> <p>During 2007 the focus of the Committee was in the area of legislative drafting with support from the Chief Parliamentary Office. Additionally, the FIU reported to the Committee on a regular basis on its outreach initiatives with banks, insurance companies and other members of the regulated sectors.</p> <p>In 2008 the Chair presented to the Committee for adoption and subsequent ratification by Cabinet:</p> <ol style="list-style-type: none"> <li>A suggested text for a National AML/CFT Policy</li> <li>A suggested text for a National AML/CFT Strategy comprising the elements of public outreach, national awareness and training, risk base approach, strengthening of law enforcement, promoting relationships with the CFATF and regional and international affiliates etc.</li> </ol> <p>The policy was approved by Cabinet and has been published.</p> <ul style="list-style-type: none"> <li>Canvassing with the relevant Ministerial Team for Government policy and legislative enactment.</li> </ul>

				<ul style="list-style-type: none"> <li>▪ Advocating on the committee's behalf with the Prime Minister and Prime Contact for expediency in recommendation implementation.</li> <li>▪ Making representations to Cabinet for the full staffing of the Prime Contact's Secretariat so that the Committee's work could be appropriately buttressed by a full time team of legal research experts.</li> <li>• Making appropriate representations with line Ministries for the strengthening of representation on the AML/CFT Committee.</li> <li>• Negotiating with the CFATF assistance from international bodies such as the IMF/World Bank and CARTAC.</li> <li>• Engagement of a full time legal drafting expert to promote the committee's legislative agenda in accordance with the Strategy priorities.</li> </ul> <p>The AML/CFT Committee have been reconstituted which includes a broader cross-section of stakeholders within the AML/CFT community. The Committee's terms of reference have been revised. This is attached for consideration.</p> <p>The AML/CFT Committee has conducted the following activities since being reconstituted in November 4th, 2010:</p> <ul style="list-style-type: none"> <li>• Contributed to the SIP framework which will assist by prioritising and sequencing the implementation of mutual evaluation report recommendations, on the basis of identified money laundering risks/vulnerabilities</li> <li>• Attended monthly Committee meetings where issues are addressed on implementation of Trinidad and Tobago AML/CFT regime.</li> <li>• Discussed and strategized on ways to deal with emerging money laundering trends.</li> <li>• Formed three working groups (Legal, Implementation/Analysis and Supervision) to coordinate and complete specified projects highlighted by the National AML/CFT Committee as agreed to in their monthly</li> </ul>
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			<ul style="list-style-type: none"> <li>Trinidad and Tobago should consider introducing MOU's between the Central Bank Of T&amp;T, the TTSEC and the Designated Authority / FIU of Trinidad and Tobago, which would enable them to cooperate, and where appropriate, coordinate domestically with each other concerning the development and implementation of policies and activities to combat money laundering and terrorist financing</li> </ul>	<p>meetings.</p> <ul style="list-style-type: none"> <li>Reviewed the Financial Intelligence Unit (FIU) Act, The Anti-Terrorism Act, and The Financial Obligations (Financing Terrorism) Regulations 2011</li> <li>Reviewed the Financial Obligations Regulations through the Committee Supervisory Working Group to discuss concerns raised by financial institutions and listed businesses and formulate guidance and policy where necessary.</li> <li>Secured AML/CFT technical assistance from the U.S. Treasury's Office of Technical Assistance (OTA) Economic Crimes program.</li> <li>Considered a draft policy for the adoption of a civil forfeiture regime in Trinidad and Tobago which was prepared by its Technical Arm, the AML/CFT Compliance Unit.</li> </ul> <ul style="list-style-type: none"> <li>Section 8(2) of the Financial Institutions Act 2008 allows the Central Bank Of T&amp;T to share information with the designated authorities under the POCA, as part of the fight against money laundering and terrorist financing. This will address the recommended action of setting up MOU's among the designated authorities.</li> <li>Section 8(3) of the FIA also stipulates that the Central Bank may enter into a Memorandum of Understanding (MOU) with the Deposit Insurance Corporation, other regulatory bodies and the designated authority (FIU) with respect to information sharing. The Central Bank already has in place a multilateral MOU in order to share information with other regional regulators. The Central Bank is also currently considering a draft MOU between the Central Bank and the FIU.</li> </ul> <p>Discussions on the formulation of the MOU are still on-going with both parties.</p> <ul style="list-style-type: none"> <li>The proposed Securities Bill provides for information sharing between the TTSEC and Central Bank or any other agency which exercises regulatory authority under law. It also permits information sharing with specified</li> </ul>
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			<ul style="list-style-type: none"> <li>• Co-operation amongst law enforcement and other competent authorities could be improved. Competent authorities need to be more proactive in their approach as contact is presently maintained in a haphazard manner, in particular when a need arises.</li> </ul>	<p>foreign entities.</p> <ul style="list-style-type: none"> <li>• The TTSEC is currently drafting an MOU which it will sign with the FIU. Additionally when the SEC Bill is passed the Commission will make its application to IOSCO to become an A-List signatory to the IOSCO MOU which governs information sharing with appropriate measures for confidentiality.</li> <li>• With the enactment of FIU (Amendment) (No. 2), 2011, the definition of “law enforcement authority” has been expanded to include: <ul style="list-style-type: none"> <li>- Comptroller of Customs and Excise</li> <li>- Chairman of the Board of Inland Revenue (BIR)</li> <li>- Chief Immigration Officer</li> </ul> </li> </ul> <p><b><u>NB.</u></b> The Commissioner of Police was identified as Law Enforcement Authority in the FIU Act of 2009.</p> <ul style="list-style-type: none"> <li>• Consultations have been held with the Comptroller of Customs and Excise, Chairman BIR and Financial Investigations Branch (FIB) with a view to holding regular monthly meetings. The first of such meetings was held in August 2011, with the FIB. The last Wednesday of every month has been set aside for this meeting. At the last meeting of the LEAs in January 2012 a decision was taken to have the monthly meetings on the first Wednesday of every month. Arrangements are being made to meet with the Chief Immigration Officer.</li> </ul> <p>For the period January to July 2012, the FIU, Customs, Immigration, DPP, FIB, Criminal Tax Investigations Unit and BIR held 3 meetings in which they discussed SARS and the coordination of work.</p> <ul style="list-style-type: none"> <li>• MOU's/Letters of Exchange between law enforcement authorities, have been drafted.</li> <li>• The FIU and the Central Bank held its first meeting in August 2011 to discuss the approval of compliance programme of Financial Institutions and proposed to have quarterly meeting of Supervisory Authorities.</li> </ul>
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			<ul style="list-style-type: none"> <li>The composition of the FIU could be expanded to include personnel from different relevant entities, which would not only strengthen cooperation but also enhance the human resource capability of the FIU.</li> </ul>	<ul style="list-style-type: none"> <li>Section 3(2)(a) and (b) of the FIU Act identifies the staff composition of the FIU as public officers, appointed, assigned, seconded or transferred from another Ministry or statutory corporation to the FIU; and officers and other persons appointed on contract by the Permanent Secretary of the Ministry of Finance.</li> </ul> <p>Members of the Counter Drug and Crime Task Force have been transferred to the FIU and FIB. At present the FIU is carrying out the administrative role (collection, analysis and dissemination of intelligence and information) and supervising non-regulated financial institutions and listed business for compliance with ML/FT while the FIB is currently dedicated to the investigation of all financial crimes, in particular, money laundering and terrorist financing.</p>
32.Statistics	PC	<ul style="list-style-type: none"> <li>There is no Review of effectiveness of AML/CFT systems on a regular basis.</li> </ul>	<ul style="list-style-type: none"> <li>Review of the effectiveness of the FIU systems to combat ML and FT should be more thorough and should produce more tangible results also with regard to other relevant stakeholders involved.</li> <li>Measures should be instituted to review the effectiveness of T&amp;T's money laundering and terrorist financing systems.</li> </ul>	<ul style="list-style-type: none"> <li>Section 9 of the FIUTTA for the FIU to implement a system for monitoring the effectiveness of its anti-money laundering policies by maintaining comprehensive statistics on suspicious transaction or suspicious activity reports received and transmitted, money laundering investigations and convictions, property frozen, seized and confiscated and international requests for mutual legal assistance or other cooperation</li> </ul> <p>Under the Miscellaneous Provisions (Financial Intelligence Unit of Trinidad and Tobago and Anti-Terrorism) Bill, 2012 provision has been made to amend Section 10 of the FIU Act to allow the FIU to receive suspicious transaction or suspicious activity reports or information from financial institutions or listed businesses under the Act or under the Anti-Terrorisms Act. By the inclusion of STRs and SARs on the Anti-Terrorism Act, the statistics on the financing of terrorism will be included and as such the FIU will be able to review the effectiveness of its</p>

			<ul style="list-style-type: none"> <li>Once all other supervisory authorities of financial institutions have implemented AML/CFT supervision, they should maintain comprehensive statistics on on-site examinations and requests for assistance.</li> <li>T&amp;T should also review the effectiveness of its system with regard to AML (CFT) extradition cases</li> </ul>	<p>systems to combat ML and FT.</p> <p>This Bill has been approved by Cabinet and will be laid shortly.</p> <ul style="list-style-type: none"> <li>Central Bank has developed a statistics report on its on-site visits during the period May to November 2008.</li> <li>The FIU Act (amendment No. 2) established a supervisory powers and sanctions to be exercised by the FIU in May 2011. The FIU developed procedures for examinations for AML/CFT compliance and began onsite examination of its Supervised Entities in August 2011. For the period August 2011 to February 2012 the FIU has conducted six (6) onsite examinations for AML/CFT compliance. An onsite examination of a listed business is scheduled for March 2, 2012.</li> <li>STR/SARs received: For the period Oct 1st, 2010 to Sept. 30th 2011: 303 were received. For the period: Oct. 01, 2011 to Jan. 31st 2012: 100 STRs/SARs were received, making a total of 403 STRs/SARs received.</li> <li>Jan. to July 2011 a total of 403 STRs/SARs were received, 274 were from Financial Institutions (FI) and 129 from Listed Businesses (Supervised Entities). Of the 171 received, all STRs/SARs were subject to preliminary analysis, 19 were passed to Law Enforcement for investigations and 104 Closed. Comprehensive analysis is being done on STRs/SARs presently.</li> </ul> <p>Please see Appendix I, II, III, IV, V and VI and IX for statistical information on the work of the FIUTT and CBTT.</p> <p>Please see Appendix XII for statistical information on the work of the Customs and Excise Division</p> <p>Please see Appendix X for information on Mutual Legal Assistance requests sent and received for the</p>
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			based on statistics and on a regular basis.	period Jan-June, 2012.
33. Legal persons – beneficial owners	PC	<ul style="list-style-type: none"> <li>Competent authorities have access to information stored by the Registrar of Companies, however it could not be ascertained if adequate, accurate and current information on beneficial ownership and control of legal persons is maintained in Trinidad and Tobago.</li> </ul>	<ul style="list-style-type: none"> <li>It is recommended that Trinidad and Tobago authorities undertake a comprehensive review to determine ways in which it can ensure itself that adequate and accurate information on beneficial ownership may be available on a timely basis.</li> </ul>	<ul style="list-style-type: none"> <li>Under Legal persons – beneficial owners, Input from the registrar of companies is being sought in considering the way forward. The FIB is able to access the Registrar General's Office for information by virtue of a MOU which was agreed upon by the FIB and the Registrar General.</li> <li>The FIU and the Registrar General's Office have entered into an MOU making the exchange of information in respect of beneficial owners easier and accessible on a timely basis. Furthermore, the Registrar General's has computerised their information system thereby making access to information easier.</li> </ul>
34. Legal arrangements – beneficial owners	NC	<ul style="list-style-type: none"> <li>There is no mechanism to prevent the unlawful use of legal arrangements in relation to money laundering and terrorist financing by ensuring that its commercial, trust and other laws require adequate transparency concerning the beneficial ownership and control of trusts and other legal arrangements.</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities should take steps to implement a mechanism to prevent the unlawful use of legal arrangements in relation to money laundering and terrorist financing by ensuring that its commercial, trust and other laws require adequate transparency concerning the beneficial ownership and control of trusts and other legal arrangements.</li> </ul>	<ul style="list-style-type: none"> <li>In the Financial Obligations Regulations 2010 “beneficial owner” means the person who ultimately owns and controls an account, or who exercises ultimate control over a legal person or legal arrangement; and “legal arrangement” includes an express trust.</li> <li>Section 12 (1), (2), (3) &amp; (4) of the Financial Obligations Regulations set out a mechanism in order to capture information on beneficial owners, maintain records and a reporting function to the FIU in the case of suspicious activity</li> </ul> <p>It is proposed that:</p> <p>Under the interpretation section referring to an Accountant, an Attorney-at-Law or other independent Legal Professional, the following will be included when the Schedule is amended :-</p> <ul style="list-style-type: none"> <li>management of securities account and the creation, operation or management of legal persons or arrangements by accountants,</li> <li>attorneys at law and independent legal professionals, and</li> <li>under Trust And Company Service Providers, acting as (or arranging for another person to act as) a trustee of an express trust</li> </ul>

				<p>be included in amendments to the First Schedule of POCA as discussed above.</p> <p>For this Amendment to be done on the First Schedule of POCA, the Minister may by Order subject to an affirmative resolution of Parliament, amend the Schedule. The Compliance Unit is preparing the policy for the approval of Cabinet. This will be submitted to Cabinet by November 2012.</p>
International Co-operation				
35.Conventions	NC	<ul style="list-style-type: none"> <li>The relevant international conventions have not been implemented extensively.</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities may wish to continue taking steps towards enacting an Anti-Terrorism Bill and sign and ratify the United Nations International Convention for the Suppression of the Financing of Terrorism.</li> </ul>	<ul style="list-style-type: none"> <li>The UN Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances was Ratified on 17 February 1995</li> <li>The United Nations International Convention for the Suppression of the Financing of Terrorism has been acceded on the 3 September 2009.</li> <li>The Anti-Terrorism (Amendment) Act,2010 was assented to on the 21st January 2010 and effect of criminalizing the financing of terrorism</li> </ul> <p>No further action is to be taken under this recommendation</p>
36.Mutual legal assistance (MLA)	LC	<ul style="list-style-type: none"> <li>There are no mechanisms currently in place that deals with conflicts of jurisdiction.</li> <li>Also, dual criminality is required in order to render mutual legal assistance. This would make mutual legal assistance on TF almost impossible</li> </ul>	<ul style="list-style-type: none"> <li>T&amp;T Should introduce legislation that deals with conflicts of jurisdiction. Also, dual criminality is required in order to render mutual legal assistance.</li> </ul>	<ul style="list-style-type: none"> <li>The concern of the examiner in respect of dual criminality is that dual criminality is required to render mutual legal assistance and as such in the absence of the criminalization of the financing of terrorism this is impossible. This concern is now addressed given the fact that the financing of terrorism is an offence by virtue of the Anti-Terrorism Amendment Act 2010.</li> </ul>
37.Dual criminality	LC	<ul style="list-style-type: none"> <li>Mutual legal assistance is not generally rendered in the absence dual criminality. However the authorities try and assist if they are able to obtain a voluntary statement.</li> </ul>	<ul style="list-style-type: none"> <li>Dual criminality is required in order to render mutual legal assistance (TF not available).</li> </ul>	<ul style="list-style-type: none"> <li>This concern is now addressed given the fact that the financing of terrorism is an offence by virtue of the Anti-Terrorism Amendment Act 2010.</li> </ul>

38.MLA on confiscation and freezing	LC	<ul style="list-style-type: none"> <li>Financing of terrorism is not an offence and therefore not a predicate offence<sup>1</sup>.</li> </ul>	<ul style="list-style-type: none"> <li>Trinidad &amp; Tobago should strongly consider implementing legislation that would give greater effect to confiscation, seizing and freezing ability with regard to requests for assistance from foreign countries.</li> <li>The asset forfeiture fund should be clearly established and utilized in T&amp;T.</li> </ul>	<ul style="list-style-type: none"> <li>Terrorist Financing is an indictable offence and the powers of seizing and freezing sets out under POCA amendment 2009 will apply  See Appendix VI for legal opinion on UNSC resolution 1373 which deals with the freezing of Terrorist Assets</li> <li>A Seized Assets fund is prescribed in POCA. This Fund is already in existence and is maintained by the Comptroller of Accounts. The outstanding implementation aspect is that of the administration of the Fund by the Seized Assets Committee.  In accordance with the provisions of POCA, the Minister with responsibility for Finance is engaged in the process of making regulations for the appointment of a seized assets committee which will administer the seized asset fund in accordance with POCA.  The policy to guide the Seized Assets Committee regulations has been approved by Cabinet. The Attorney General's Office is scheduled to begin drafting soon.</li> </ul>
39.Extradition	LC	<ul style="list-style-type: none"> <li>T&amp;T would be unable to extradite a fugitive for an offence relating to terrorist financing and piracy as such offences don't exist in T&amp;T legislation.</li> </ul>	<ul style="list-style-type: none"> <li>Dual criminality is required in order to affect extradition (TF not available).</li> </ul>	<ul style="list-style-type: none"> <li>As previously indicated, piracy is a common law offence and the financing of terrorism is an offence by virtue of the Anti-Terrorism Amendment Act 2010.</li> </ul>
40.Other forms of co-operation	PC	<ul style="list-style-type: none"> <li>The FIU has not established any effective gateways to facilitate the prompt and constructive exchange of information directly with its foreign counterparts.</li> <li>T&amp;T has not established any MOU's or other mechanism to allow financial supervisory bodies to cooperate with their foreign counterparts.</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities may wish to implement Legislations to enable Law Enforcement Agencies and other competent authorities to provide the widest range of international cooperation to their foreign counterparts in a timely and effective manner.</li> </ul>	<ul style="list-style-type: none"> <li>Section 8 of the Financial Intelligence Unit of Trinidad and Tobago Act No. 11 of 2009 empowers the FIU to provide the widest range of international cooperation to their foreign counterparts in a timely and effective manner.  Section 8 (3) (e) of the Financial Intelligence Unit of Trinidad and Tobago Act No. 11 of 2009, empowers the FIU to engage in the exchange of</li> </ul>

<sup>1</sup> Idem note 1

				<p>financial intelligence with members of the Egmont Group</p> <p>On the 4th March 2010, the Trinidad and Tobago FIU applied for membership with the Egmont Group. The application is being processed and will follow its due course.</p> <p>Section 8 (3) (f) of the Financial Intelligence Unit of Trinidad and Tobago Act No. 11 of 2009, allows the FIU to disseminate at regular intervals, financial intelligence and information to local and foreign authorities and affiliates within the intelligence community. This includes the dissemination of statistics on recent money laundering practices and offences</p> <p>Under the Miscellaneous Provisions (Financial Intelligence Unit of Trinidad and Tobago and Anti-Terrorism) Bill, 2012 provision has been made to amend Section 10 of the FIU Act to allow the FIU to receive suspicious transactions or suspicious activity reports or information from financial institutions or listed businesses under the Act or under the Anti-Terrorisms Act. By the inclusion of STRs and SARs on the Anti-Terrorism Act, the statistics on the financing of terrorism will be included.</p> <p>Under the current legislative regime -the Securities Industry Act, 1995("SIA 1995"), the Commission can co-operate with foreign regulators in connection with the investigation of a contravention of SIA 1995 or any "similar written law" whether the activities in question occurred in or outside of Trinidad and Tobago.</p> <p>The draft Securities Bill 2012 makes explicit provisions for the co-operation and sharing of information with local and foreign regulators by way of MOU or otherwise in order to satisfy the purposes of that Act or any matter under that Act. This will in effect remove the limitation on co-operation and broadening the Commission's powers to provide the widest range of international co-operation where necessary.</p> <p>Furthermore, with the passage of the Draft Bill, the</p>
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				<p>Commission will make its application to IOSCO to become an A-List signatory to the IOSCO MOU which governs information sharing with appropriate measures for confidentiality.</p> <p>The TTSEC is currently drafting an MOU which it will sign with the FIU.</p> <p>In August 2011 the FIU and the FID of Jamaica commenced the process of entering into an MOU agreement for the exchange of information. This MOU is expected to be signed soon.</p> <p>The FIU is at the final stages of entering into its first MOU, with the Jamaica FID. In the next reporting year the FIUTT intends to sign MOU's with two (2) other regional FIUs.</p> <p>Please see Appendix I which will highlight the FIU's cooperation and interaction with foreign FIU's and LEA's.</p> <p>Also, Appendix VII will highlight the FIB's assistance in external investigations for the period Jan-June, 2012.</p>
Nine Special Recommendations		Summary of factors underlying rating		
SR.I Implement UN instruments	NC	<ul style="list-style-type: none"> <li>The essential criteria have not been adhered to as Trinidad &amp; Tobago do not have the relevant legislation in place in order to comply with SR.I.</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities may wish to continue taking steps towards enacting an Anti-Terrorism Bill and sign and ratify the United Nations International Convention for the Suppression of the Financing of Terrorism.</li> </ul>	<p>Trinidad and Tobago acceded to the 1999 United Nations International Convention for the Suppression of the Financing of Terrorism on September 03, 2009.</p> <ul style="list-style-type: none"> <li>Implementation of UN Security Council Resolutions: S/RES/1267 (1999), S/RES/1269 (1999), S/RES/1333 (2000), S/RES/1373 (2001) and S/RES/1390 (2001) has been captured under the Anti-Terrorism (Amendment) Act, 2010 (It is to be noted that the Act was passed with 3/5 majority) in Section 22 C (1) which states that:</li> </ul> <p>Where a financial institution or listed business knows or has reasonable grounds to suspect that funds within the financial institution or listed business belong to an individual or legal entity</p>

				<p>who –</p> <p>(a) commits terrorist acts or participates in or facilitates the commission of terrorist acts or the financing of terrorism; or</p> <p>(b) is a person or entity designated by the United Nations Security Council</p> <p>The financial institution or listed business shall report the existence of such funds to the FIU”.</p>
SR.II Criminalise terrorist financing	NC	<ul style="list-style-type: none"> <li>There is no legislation in T&amp;T criminalising terrorist financing</li> </ul>	<ul style="list-style-type: none"> <li>Introduce diligently the proposed legislation criminalising the financing of terrorism, terrorist acts and terrorist organizations and make such offences money laundering predicate offences.</li> </ul>	<ul style="list-style-type: none"> <li>To capture the financing of terrorism Section 22A. (1-4) has been added to the Anti-Terrorism (Amendment) Act,2010 at section 5(c) as follows:</li> </ul> <p>22A. (1) Any person who by any means, directly or indirectly, willfully provides or collects funds, or attempts to do so, with the intention that they should be used or in the knowledge that they are to be used in whole or in part-</p> <p>(a) in order to carry out a terrorist act; or</p> <p>(b) by a terrorist; or</p> <p>(c) by a terrorist organisation, commits the offence of financing of terrorism.</p> <p>(2) An offence under subsection (1) is committed irrespective of whether -</p> <p>(a) the funds are actually used to commit or attempt to commit a terrorist act;</p> <p>(b) the funds are linked to a terrorist act ; and</p> <p>(c) the person alleged to have committed the offence is in the same country or a different country from the one in which the terrorist or terrorist organisation is located or the terrorist act occurred or will occur.</p> <p>(3) A person who contravenes this section commits an offence and is liable on conviction on indictment –</p> <p>(a) in the case of an individual, to imprisonment for twenty five years; or</p> <p>(b) in the case of a legal entity, to a fine of two million</p>

				<p>dollars.</p> <p>(4) A director or person in charge of a legal entity who commits an offence under this section is liable on conviction on indictment be to imprisonment for twenty-five years.</p> <p>It is to be noted that the financing of terrorism is an indictable offence and as such it is a predicate offence for the purpose of money laundering.</p> <ul style="list-style-type: none"> <li>Section 2 of the Anti-Terrorism Act 2005 has been amended in Anti-Terrorism (Amendment) Act,2010 to define funds as follows:</li> </ul> <p>“property” or “funds” means assets of any kind, whether tangible or intangible, moveable or immovable, [whether from legitimate or illegitimate sources or] however acquired [and] legal documents or instruments in any form, including electronic or digital, evidencing title to, or interest in, such assets, including but not limited to bank credits, travellers cheques, bank cheques, money orders, shares, securities, bonds, drafts, letters of credit whether situated in Trinidad and Tobago or elsewhere, and includes a legal or equitable interest, whether full or partial, in any such property”;</p> <p>No further action is to be taken under this recommendation</p>
SR.III Freeze and confiscate terrorist assets	NC	<ul style="list-style-type: none"> <li>There is no legislation that deals with freezing or confiscating terrorists’ funds in accordance with the relevant United Nations Resolutions</li> </ul>	<ul style="list-style-type: none"> <li>Introduce diligently the proposed legislation criminalising the financing of terrorism, terrorist acts, terrorist organizations and make such offences money laundering predicate offences.</li> </ul>	<ul style="list-style-type: none"> <li>Trinidad and Tobago through Section 9 of the Anti-Terrorism (Amendment) Act 2010 (ATA) has included a new Section 22 B to address the Essential Criteria of SR.III: These laws and procedures: <ul style="list-style-type: none"> <li>Freeze terrorist funds or other assets designated by the United Nations Taliban Sanction Committee (S/RES/1267/1999) 22B(1)</li> <li>Freeze terrorist funds or other assets of persons designated in the context of S/RES/1373/2001 (Section 34(1) ATA)</li> </ul> </li> </ul>

				<ul style="list-style-type: none"> <li>○ Ensure that freezing mechanisms extend to funds or assets wholly or jointly owned or other assets derived or generated from or other assets owned or controlled directly or indirectly by designated persons; Section 5 (c) and 22B(1)</li> <li>○ Communicate actions taken under the freezing mechanisms to the financial sector and the public upon taking such action (22B(5) ATA)</li> <li>○ Provide clear guidance to financial institutions and other persons or entities that may be holding targeted funds other assets concerning their obligations in taking action under freezing mechanisms;(22B(5)ATA)</li> <li>○ The Anti-terrorism Act Amendment 2011 Section 22AA and 22AB sets out the procedure for the distribution of the local list and the UNSC consolidated list of designated entities. Please see Appendix VII for further details.</li> <li>○ Ensure that there are legal procedures for considering de-listing requests and for unfreezing the funds or other assets of de-listed persons or entities in a timely manner consistent with international obligations;(22B(6) ATA)</li> <li>○ Ensure that a legal procedure exists for unfreezing, in a timely manner, the funds or other assets of persons or entities inadvertently affected by a freezing mechanism upon verification that the person or entity is not a designated person;(22B(6) ATA; 22 B(9) ATA)</li> <li>○ Ensure that a legislative procedure exists for authorising access to funds or other assets that were frozen pursuant to S/RES/1267(1999) and that have been determined to be necessary for basic</li> </ul>
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				<p>expenses; (22B(4) ATA)</p> <ul style="list-style-type: none"> <li>○ Ensure that there is an appropriate procedure through which a person or entity whose funds or other assets have been frozen can challenge that measure with a view to having it reviewed by a court.(22B(6)ATA; 22B(9) ATA)</li> </ul> <p>As a compliment to this process, Section 14 of the Financial Intelligence Unit Act allows the Director of the FIU the power to suspend the processing of a transaction for a period not exceeding three working days pending the completion of the analysis of a SAR.</p> <p>Section 22E(1) of the ATAA 2 of 2010 states:</p> <p>The FIU may instruct a financial institution or listed business in writing, to suspend the processing of a transaction for a period not exceeding three working days, pending the completion of an evaluation and analysis of a suspicious transaction or suspicious activity report.</p> <p>(2) Where those instructions are given, a financial institution, listed business or any other aggrieved person may apply to a judge to discharge the instructions of the FIU and shall serve notice on the FIU, to join in the proceedings, save however, that the instructions shall remain in force until the Judge determines otherwise.</p> <p>(3) After the FIU has concluded its evaluation and analysis of a suspicious transaction or suspicious activity report, and where the Director of the FIU is of the view that the circumstances warrant investigation, a report shall be submitted to the Commissioner of Police for investigation to determine whether an offence of financing of terrorism has been committed and whether the funds are located in Trinidad and Tobago or elsewhere.</p> <p>The definition of “terrorist act” in section 2 of the Anti-Terrorist Act, 2005 (the Act) refers also</p>
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			<ul style="list-style-type: none"> <li>• Sign and ratify the Terrorist Financing Convention.</li> </ul>	<p>section 35(1) of the Act which makes provision for forfeiture.</p> <p>Although there is no explicit provision for “confiscation”, It is to be noted the commission of a terrorist act is an indictable offence and as such the confiscation process as outlined in POCA applies mutatis mutandis to the commission of a terrorist act or any other indictable offence in respect of terrorism under the Anti-Terrorism Act.</p> <p>It is also to be noted that by virtue of the Interpretation Act Chapter 3:01 the attempt to commit a terrorist act is also included in the offence of committing a terrorist act and as such although it is not stated in the text of section 22B (b) it is included by virtue of the application of our laws.</p> <ul style="list-style-type: none"> <li>• 1999 United Nations International Convention for the Suppression of the Financing of Terrorism (Terrorist Financing Convention was ratified on September 3,2009</li> <li>• Trinidad and Tobago ratified the Inter-American Convention against Terrorism on December 02, 2005</li> </ul> <p>Under the Draft Miscellaneous Provisions (Financial Intelligence Unit of Trinidad and Tobago and Anti-Terrorism) Bill 2012, Section 22AB(c) of the Anti-Terrorism Act, is deleted from the Act. This proposed amendment seeks to rectify one of the deficiencies identified by the FATF and remove the perceived exception to the freezing of terrorist assets without delay.</p>
SR.IV Suspicious transaction reporting	NC	<ul style="list-style-type: none"> <li>• There are no requirements for financial institutions to report to the designated authority/FIU when they suspect or have reasonable grounds to suspect that funds are linked or related to, or to be used for terrorism, terrorist acts or by terrorist organisations, regardless of the amount of the transaction and including attempted</li> </ul>	<ul style="list-style-type: none"> <li>• The Anti-Terrorism Bill should be enacted as soon as possible to require financial institutions to report to the designated authority/FIU when they suspect or have reasonable grounds to suspect that funds are linked or related to, or to be used for terrorism, terrorist acts or by terrorist organisations, regardless of the amount of the transaction and including attempted transactions or if tax matters are involved</li> </ul>	<ul style="list-style-type: none"> <li>• The obligation of financial Institution and listed business to report STR's/SAR's which relate to terrorist financing, terrorism acts or by terrorist organisations or those who finance terrorism is captured in section 22 C (3) in Anti-Terrorism (Amendment) Act,2010 as follows:</li> </ul>

		transactions or if tax matters are involved.		<p>Where a financial institution or listed business knows or has reasonable grounds to suspect that funds are linked or related to, or to be used for terrorism, terrorist acts or by terrorist organizations or those who finance terrorism, the financial institution or listed business shall make a suspicious transactions or a suspicious activity report to the FIU in the forms as set out in the Third Schedule to the Proceeds of Crime Act.</p> <p>Financial Institutions and listed businesses have not reported Terrorist Financing SARS to the FIU. Financial Institutions have declared that there are no terrorist assets within their institutions in accordance with Section 33 (3) of the Anti-Terrorism Act No 26, 2005.</p>
SR.V International co-operation	NC	<ul style="list-style-type: none"> <li>Financing of Terrorism is not an offence in T&amp;T and therefore not an extraditable offence 2.</li> </ul>	<ul style="list-style-type: none"> <li>Terrorist-Financing legislation should be implemented.</li> </ul>	<ul style="list-style-type: none"> <li>Part VI (Section 28 to 31) of the Anti-Terrorism Act 2005 deals with Information Sharing, Extradition And Mutual Assistance</li> <li>Disclosure and Sharing Information. Part VII Sections 32-33 of the Anti-Terrorism Act 2005</li> </ul> <p>The Anti-Terrorism (Amendment) 2010, criminalises the financing of terrorism. <b>Part IIIA Section 22A (1)</b> states:</p> <ul style="list-style-type: none"> <li>Any person who by any means, directly or indirectly, wilfully provides or collects funds, or attempts to do so, with the intention or in the knowledge that such funds are to be used in whole or in part— <ul style="list-style-type: none"> <li>(a) in order to carry out a terrorist act;</li> <li>(b) by a terrorist; or</li> <li>(c) by a terrorist organization, commits the offence of financing of terrorism.</li> </ul> </li> <li>The Anti-Terrorism Act (<i>as amended by Act 16/2011</i>), Part VII Section 33 (1), directs that every person shall forthwith disclose to the</li> </ul>

2 Idem note 1

			<ul style="list-style-type: none"> <li>Financing of terrorism and Piracy should be made an offence in T&amp;T and therefore an extraditable offence.</li> </ul>	<p>authority, and has a duty to disclose information relating to property used for the commission of offences under the Anti-Terrorism Act.</p> <ul style="list-style-type: none"> <li>Part VII Section 33 (3) directs that every financial institution shall report, every three months, to the FIU, <ul style="list-style-type: none"> <li>(a) if it is not in possession or control of terrorist property, that it is not in possession or control of such property; or</li> <li>(b) if it is in possession or control of terrorist property, that it is in possession or control of such property, and the particulars relating to the persons, accounts and transactions involved and the total value of the property</li> </ul> </li> <li>Part VII 33 (6) states: "Every person who fails to comply with subsection 1 or 3, commits an offence...."</li> <li>With regard to piracy, section 2 of the Criminal Offences Act Chapter 11:01 states that every offence which if done or committed in England, would amount to an offence in common law shall, if done or committed in Trinidad and Tobago, be taken to be an indictable offence and shall be punished in the same manner as it would be in England, under or by virtue of any special or general statute providing for the punishment of such offence, or if there be no such statute, by common law. In the UK, piracy is criminalized as the common law offence of piracy jure gentium and under section 2 of the Piracy Act 1837 as noted in the UK MER. In accordance with section 2 of the Criminal Offences Act, these provisions make piracy an indictable offence in Trinidad and Tobago. Additionally, section 6 of the Civil Aviation (Tokyo Convention) Act Chapter 11:21 provides for the jurisdiction of a Court in Trinidad and Tobago with respect to piracy committed on the high seas to be extended to piracy committed by or against an aircraft.</li> </ul> <p>No further action is to be taken under this recommendation</p>
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<p>SR VI AML requirements for money/value transfer services</p>	<p>NC</p>	<ul style="list-style-type: none"> <li>• None of the requirements are included in legislation, regulations or other enforceable means.</li> </ul>	<ul style="list-style-type: none"> <li>• A competent authority should be designated to register and/or licence money transfer companies and maintain a current list of their names and addresses and be responsible for ensuring compliance with licensing and/or registration requirements.</li> <li>• All MVT service operators should be subject to the applicable FATF Forty Recommendations and FATF Eight Special Recommendations.</li> <li>• A system for monitoring money transfer companies and ensuring that they comply with the FATF Recommendations should be implemented. The mission also recommends that the CENTRAL BANK OF T&amp;T issue the AML/CFT Guidelines to the cambios and test compliance during onsite inspections.</li> <li>• Money transfer companies should be required to maintain a current list of its agents, which must be made available to the designated competent authority.</li> </ul>	<ul style="list-style-type: none"> <li>• Money value transfer services are, pursuant to the POCA 2000 as amended in 2009, listed business. As listed business they are subject to all the requirements of the FIU Act 2009, POCA and the FOR 2010.</li> <li>• In addition, the Central Bank currently licenses money changers such as cambios or bureau de change. Compliance with AML/ CTF requirements is one of the conditions of the license.</li> </ul> <p>Moreover, the Central Bank revised its guidelines on AML/ CFT to include sector specific guidance to cambios. The Central Bank was given the power to regulate and supervise money remitters via an amendment to the Central Bank Act in 2008.</p> <p>The Central Bank has acquired the services of a technical expert from the Office of the Technical Assistance, United States Department of the Treasury to assist with the finalizing and implementation of a regulatory framework for money remitters and a supervisory framework for insurance brokers, cambios and money remitters.</p> <p>The Central Bank conducts AML/ CFT on-sites examinations on cambios. The Central Bank is revising its guidelines on AML/ CFT and the revised Guidelines will also be issued to cambios and money remitters.</p> <p>The Central Bank licenses cambios and bureau de changes under the Exchange Control Act. The licensing and regulatory framework for money remitters is not yet in place. However, money remitters are currently registered with the FIU as the POCA names remittance business under financial institutions and listed business.</p> <p>An amendment to the Central Bank Act 2008 gave the Central Bank the ability to supervise money remitters and an appropriate regulatory</p>
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			<ul style="list-style-type: none"> <li>The measures set out in the Best Practices Paper for SR.VI should be implemented and Trinidad and Tobago authorities should take FATF R. 17 into account when introducing system for monitoring money transfer companies.</li> </ul>	<p>and supervisory framework has been drafted.</p> <p>This initiative is at an advanced stage of development. (on-going)</p> <p>The AML/CFT Committee and the Compliance Unit of the Ministry of National Security will take into consideration the guidance in the Best practice Paper for SR VI when formulating the money remitters' framework. (on-going)</p>
SR VII Wire transfer rules	NC	<ul style="list-style-type: none"> <li>The requirements in place are not mandatory and are applicable only to the financial institutions supervised by the Central Bank.</li> </ul>	<ul style="list-style-type: none"> <li>The T&amp;T authorities may wish to impose mandatory requirements on financial institutions dealing with the measures of SR VII covering domestic, cross-border and non-routine wire transfers, intermediary and beneficial financial institutions handling wire transfers and the monitoring of compliance with stipulated requirements.</li> </ul>	<ul style="list-style-type: none"> <li>The Financial Obligations Regulations 2010 sections 33-35 deal with wire transfers which states: <ul style="list-style-type: none"> <li>33. (1) The information listed in regulation 34 concerning the originator and recipient of the funds transferred, shall be included on all domestic and cross border wire transfers.</li> <li>(2) A financial institution or listed business that participates in a business transaction via wire transfer shall relay the identification data about the originator and recipient of the funds transferred, to any other financial institution participating in the transaction.</li> <li>(3) Where the originator of the wire transfer does not supply the transfer identification data requested by the financial institution or listed business, the transaction shall not be effected and a suspicious activity report shall be submitted to the FIU.</li> <li>34. (1) Domestic and cross-border wire transfers shall be accompanied by accurate and meaningful identification data on the originator of the transfer, which shall be kept in a format determined by the FIU.</li> <li>(2) Information accompanying a cross-border transfer shall consist of— <ul style="list-style-type: none"> <li>(a) the name and address of the originator of the transfer;</li> <li>(b) a national identification number or a passport number where the address of the originator of the transfer is not available</li> </ul> </li> </ul> </li> </ul>

				<p>(c) the financial institution where the account exists;</p> <p>(d) the number of the account and in the absence of an account, a unique reference number; and</p> <p>(3) Information accompanying a domestic wire transfer shall be kept in a format which enables it to be produced immediately, to the FIU.</p> <p>(4) The financial institution or listed business shall put provisions in place to identify wire transfers lacking complete originator information so that the lack of complete originator information shall be considered as a factor in assessing whether a wire transfer is or related transactions are suspicious and thus required to be reported to the FIU.</p> <p>35. A wire transfer from one financial institution to another, is exempted from the provisions of this Part, where both the originator and beneficiary are financial institutions acting on their own behalf.</p> <ul style="list-style-type: none"> <li>This requirement has been satisfied by amendments contained in the Proceeds of Crime (Amendment) Act No. 10 of 2009. Section 5C of the amendment defines listed business as a business listed in the First Schedule. Under the First Schedule, a listed business is defined to include money remittance entities. The listed businesses are therefore now subject to the Financial Obligations Regulations 2010.</li> </ul>
SR.VIII Non-profit organisations	NC	<ul style="list-style-type: none"> <li>There are no requirements in legislation, regulations or other enforceable means to comply with this recommendation.</li> </ul>	<ul style="list-style-type: none"> <li>Authorities should review the adequacy of laws and regulations that relate to non-profit organizations that can be abused for the financing of terrorism.</li> <li>Measures should be put in place to ensure that terrorist organizations cannot pose as legitimate non-profit organizations.</li> <li>Measures should be put in place to ensure that funds or other assets collected by or transferred through non-profit organizations are not diverted to support the activities of terrorists or terrorist organizations.</li> </ul>	<ul style="list-style-type: none"> <li>The Anti-Terrorism (Amendment) Act,2010 will address Non-Profit Organisations as follows :</li> </ul> <p>24C. (1) A police officer above the rank of sergeant may apply, ex parte to a judge for a monitoring order directing a financial institution, listed business or non-profit organization to provide certain information.</p> <p>(3) A monitoring order shall—</p> <p>(a) direct a financial institution, listed business or non-profit organization to disclose information</p>

				<p>it obtained relating to transactions conducted through an account held by a particular person with the financial institution, listed business or non-profit organization;</p> <p>Special Societies act will be amended to incorporated the provisions for non-profit organisations.</p>
<p>SR.IX Cross Border Declaration &amp; Disclosure</p> <p>i. Countries should have measures in place to <u>detect</u> the physical cross-border transportation of currency and bearer-negotiable instruments, including a <u>declaration</u> system or other <u>disclosure</u> obligation.</p> <p>ii. Countries should ensure that their competent authorities have the legal authority to <u>stop</u> or <u>restrain</u> currency or bearer-negotiable instruments that are suspected to be related to terrorist financing or money laundering, or that are falsely declared or disclosed.</p>	NA			<p>i. The Customs Act, Chapter 78:01, requires all arriving and departing passengers to make a declaration to Customs with respect to currency and bearer-negotiable instruments above a specified sum of US\$5,000.00 or its equivalent in any other foreign currency and any sum in excess of TT\$20,000.00</p> <p>ii. In addition to the powers under the Custom Act Chapter 78:01 to stop or restrain currency or bearer negotiable instruments, The Anti-Terrorism (Amendment) Act,2010 deals with the issue of seizing and detention of cash or other bearer negotiable instruments under subsection 38A.(1) which states;</p> <p>Any customs officer or officer above the rank of sergeant may seize and detain part of or the whole amount of any cash or other bearer negotiable instruments where there are reasonable grounds for suspecting that it is –</p> <p>(a) intended for use in the commission of an offence under this Act; or</p> <p>(b) is terrorist property</p> <ul style="list-style-type: none"> <li>• The following definitions of cash and bearer negotiable instrument under section 38A (10) of Anti-Terrorism (Amendment) Act,2010 are as follows: <ul style="list-style-type: none"> <li>(a) “cash” includes coins, notes and other bearer negotiable instruments in any currency;</li> <li>(b) “bearer negotiable instrument” includes monetary</li> </ul> </li> </ul>

<p>iii. Countries should <u>apply</u> effective, proportionate and dissuasive <u>sanctions</u> to deal with persons who make false declarations or disclosures. In cases which are related to terrorist financing or money laundering, countries should enable <u>confiscation</u> of such currency or instruments</p>				<p>instruments in bearer form such as travellers cheques, negotiable instruments (including cheques, promissory notes and money orders) that are either in bearer form, endorsed without restriction made out to a fictitious payee, or otherwise in such form that title thereto passes upon delivery; incomplete instruments including (cheques, promissory notes and money orders) signed, but with the payee's name omitted.</p> <p>iii. The Customs and Excise Division has always applied effective, proportionate and dissuasive sanction in every instance where the arriving and departing passenger makes false declaration or disclosure of cash or bearer-negotiable instruments.</p> <p>Notwithstanding the fact that we have never identified cases of false declarations or disclosers linked to terrorist financing, the penalty includes confiscation of the subject currency or instrument without the need of a criminal conviction</p> <p>Please see Appendix XIII &amp; XIV for statistical update</p>