

Fourth Follow-Up Report

Anguilla November 27, 2013

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ANGUILLA: FOURTH FOLLOW-UP REPORT

I. Introduction

- 1. This report represents an analysis of Anguilla's report back to the CFATF Plenary concerning the progress that it has made with regard to correcting the deficiencies that were identified in its third round Mutual Evaluation Report. The third round Mutual Evaluation Report of Anguilla was adopted by the CFATF Council of Ministers in July 2010, using the Round Robin process. Based on the review of actions taken by Anguilla since its Mutual Evaluation to meet the outstanding recommendations made by the Examiners, the Virgin Islands Plenary decided that Anguilla would remain in regular one year follow-up and report back to Plenary in November 2013, at which time a determination would be made as to whether Anguilla would remain regular follow-up.
- 2. Anguilla received ratings of PC on five (5) of the sixteen (16) Core and Key Recommendations as follows:

Rec.	1	3	4	5	10	13	23	26	35	36	40	I	II	III	IV	V	
Rating	LC	LC	LC	PC	LC	PC	PC	PC	LC	С	С	LC	LC	LC	PC	LC	

3. With regard to the other non - Core or Key Recommendations, Anguilla was rated partially compliant or non-compliant, as indicated below.

Partially Compliant (PC)	Non-Compliant (NC)
R. 9 (Third parties and Introducers)	R. 20 (Other NFBP & secure transaction
	techniques)
R. 12 (DNFBPs – R. ,6,8-11)	SR. VIII (Non profit organisations)
R. 14 Protection & no Tipping-off	
R. 16 (DNFBP-R. 13-15 &21)	
R. 17 (Sanctions)	
R. 21 (Special attention for higher risk	
countries)	
R. 24 (DNFBP-regulation, supervision and	
monitoring)	
R. 25 (Guidelines and feedback)	
R. 29 (Supervisors)	
R. 30 (Resources)	
R. 32 (Statistics)	
SR. VI (AML requirements for MVTS)	
SR. VII (Wire transfer rules)	
SR. IX (Cross border declaration & disclosure)	

4. The following table is intended to assist in providing an insight into the level of risk in the main financial sectors in Anguilla.

Size and integration of the jurisdiction's financial sector¹

¹ (1) Credit Institutions include the Anguilla Mortgage Finance Company (AMFC), the Anguilla Development Board (ADB) and the Telecommunications Employees Cooperative Credit Union (TECCU).

Figures as of 30 June 2013

		Banks	Other Credit Institutions*	Securities	Insurance	TOTAL
Number of institutions	Total #	7	3	1	314	325
Assets	US\$	1278	15	N/A	N/A	1293M
	Total: US\$	985	.12	N/A	N/A	985.12M
Deposits	% Non- resident	50%	0	N/A	N/A	50%
International	% Foreign- owned:	8%	0	N/A	N/A	8%
Links	#Subsidiaries abroad	0	0	N/A	3	3

II. Scope of the current report

5. Based on the decision of Plenary² Member countries in Regular and Expedited follow-up are required to have full compliance with their Core and Key Recommendations and substantial progress in their other outstanding Recommendations for the current Plenary (i.e. November 2013). Anguilla, had two Key Recommendations rated 'C' as follows: R. 36 and 40. Additionally, there are Core and Key Recommendations that have become fully compliant due to action taken by the Anguillan Authorities as follows: R. 1, 3, 4, and 10³. Where the measures to make these Recommendations fully compliant have only been addressed in this matrix or have to be addressed on an ongoing basis, they will be presented in this Report. Core Recommendations 5, 13, SR. II and IV and Key Recommendations 23, 26, 35, SR. I, III and V will be reviewed with regard to the measures that need to be taken to ensure a level of full compliance.

III. Summary of progress made by Anguilla since November 2012.

6. With regard to legislation, the Financial Services Commission (Amendment) Act 2013, the Administrative Penalties Regulations, 2013 (issued pursuant to section 47 of the Financial Services Commission Act, R.S.A. c. F28); the Proceeds of Crime (Amendment) Act, 2013, the AML/CFT (Amendment) Regulations, 2013 (enabled under section 158 of the Proceeds of Crime Act R,S.A. c. P 98 and the Externally and Non-Regulated Service Providers (ENRSPs) Regulations 2013 (enabled under section 152F of the Proceeds of Crime Act, R.S.A. c. P. 98) were all enacted on 25 September 2013. The AML/CFT (Amendment) Code enabled under section 159 of the Proceeds of Crime Act, R.S.A. c. P98 is to be presented to

AMFC and ADB are not regulated by the Commission. (2) The FSC is in the process of compiling a database to capture the insurance data. (3) Insurance includes 285 captive companies administered through insurance managers.

² See. The ICRG Co-Chairs Report (CFATF-Plen-XXXVI-2012-15), which was adopted by Plenary at the November 2012 Plenary in the Virgin Islands. Specific reference is at 'Review of the CFATF Follow-Up Procedures at the top of page 8.

³ These Recommendations were rated 'LC' and were addressed as updates in earlier follow-up reports. The Authorities have provided on-going updates on these Recommendations which will be presented in this Report.

the Executive Council on or before 31 October 2013. The Anguillan Authorities have also noted implementation of the Proceeds of Crime Act (POCA) and training of relevant stakeholder by the FSC and others during the relevant period. More specifically, the Commission on November 2, 2012 held its annual meeting with the financial services industry during which the topic 'Compliance in a Successful IFC' was discussed. In January 2013, the Commission discussed AML/CFT compliance with industry members. Additionally, the Parliamentary Crown Counsel and a RAPF investigator attended a workshop for prosecutors and investigators in Bermuda in March 2013. The workshop focused on the investigating and prosecuting of complex transnational crimes (ML, corruption, asset recovery, cross-border assistance, organised crime and cyber-crime). The FIU made presentations over the relevant period to two (2) financial institutions and two (2) registered MSBs covering topics such as TF and ML prevention, MSB – Identifying links to crime and PEPs. The FIU also made presentations at a seminar hosted by the FSC. The FSC also made three presentations in March, May and June 2013 to service providers, which included discussions on enhanced due diligence and domestic and foreign PEPs.

- 7. With regard to R. 1, 3, 4 and 10, the Authorities have provided updates as follows: Implementation of R. 1 and 3 continued with eight (8) ML convictions in February 2013. An appeal has been filed and is pending. There are also five (5) ML charges pending in the High Court. With regard to the freezing of assets, there is over US\$250,000 that has been restrained in a local financial institution pending the outcome of ML investigations that began in 2012. Authorities have also taken some action to proceed with a civil forfeiture case with regard to the restrained money. Anguilla has also indicated that since the last follow up report, the Reporting Authority through the FIU has made 164 requests pursuant to section 118(2)(b) of the POCA for information supplementary to SARs. They have noted a 98% compliance rate by institutions. With regard to the sharing of information, the Authorities indicated that since August 2012 there have been two (2) requests for information to assist foreign regulators made pursuant to section 20 of the FSC Act. There was full compliance by the requested service providers. Finally, the FSC (Administrative Penalties) Regulations 2013 provides for penalties for any service provider who fails to comply with the record-keeping and other requirements.
- 8. It should also be noted that R. 6, which was rated 'LC' has been fully met with the inclusion of PEPs into the domestic framework through the AML/CFT (Amendment) Regulations. The Authorities have also indicated that as an alternative to the mandatory registration of trusts, section 18 of the AML/CFT (Amendment) Code is in the process of being amended to enhance the identification of trustees and other parties (See. R. 34 in the attached matrix). The amended Code is to be presented to the Executive Council on or before 31 October 2013.

Core Recommendations

Recommendation 5

9. Based on the analysis in the previous follow-up report, R. 5 three of the Examiners' recommendations remained outstanding. A review of the current matrix shows that there has been substantial progress towards achieving compliance with the outstanding recommendations. More specifically, with regard to the inclusion of private banking; trusts that operate as personal holding vehicles and nominee arrangements in the AML/CFT Code, the Authorities have drafted section 11A of the AML/CFT (Amendment) Code to address this

issue. Since the corrective measure is still in draft, this recommendation remains not met. Provisions have been made for the imposition of administrative sanctions against domestic banks at Part 3 sections 10-17 of the ENRSPs Regulations, 2013. Further, sections 34-37 of the FSC Amendment Act, 2013 also provide measures such as the issuance of directives, late payment penalties and the power to remove directors and other persons. Pursuant to the Externally and Non-Regulated Service Providers Regulations (ENRSPs Regulations), the externally regulated service provider is defined in Schedule 3 of the AML/CFT (Amendment) Regulations 2013 as a person who holds a licence under the Banking Act and a person who holds a licence under Part 4 or Part 9 of the Securities Act. Further, under section 3(a)(ii) of the Financial Services Commission (Amendment) Act, 2013, one of the functions of the FSC is to monitor and enforce compliance by licensees and externally regulated service providers with their AML/CFT obligations. Accordingly, this recommendation has been met. With regard to numbered accounts, Section 14(b) of the AML/CFT (Amendment) Regulations 2013 amends section 15(2) of the AML/CFT Regulations, 2009s so that the provision now reads that "A service provider shall not set up or maintain a numbered account or an account in a name which it knows, or has reasonable grounds to suspect, is fictitious. Accordingly, this recommendation has been met. Although, the Anguillan Authorities had noted in the previous follow-up report that no action would be taken with regard to the provision of specific guidance as it related to the application of reduced or simplified due diligence measures and since it was a 'should consider' recommendation it had been deemed as met, it has now been indicated that the guidance notes at section 25 of the AML/CFT Code, which will be taken before the Executive Council on 31 October 2013, indicates that the exceptions to due diligence as set out in section 14 of the AML/CFT Regulations are the only exceptions. The guidance notes states 'There are no other circumstances in which a service provider is not required to apply customer due diligence measures. has been set out in the AML/CFT (Amendment) Code to make it clear that section 14 of the AML/CFT (Amendment) Regulations sets out the only basis for simplified due diligence. Based on the aforementioned, R. 5 is not fully compliant.

Recommendation 13 and SR. IV

10. The Examiners' recommendations remain partially outstanding. The Authorities have, as noted in the previous report made draft amendments to the AML/CFT Code, 2009 to include the issues relating to attempted transactions and the guidance for the requirement to report tax offences. The draft is currently being finalised and the AML/CFT Code is expected to be presented before the Executive Council on or before 31 October 2013. As indicated above at R.5, Part 3 of the ENRSPs Regulations 2013 "Administrative Penalties", section 10 -17 allows the FSC to impose administrative penalties on the externally regulated service providers which includes domestic banks. The Examiners' recommendations have been met with regard to the provision of a system of administrative sanctions.

Special Recommendation II

11. This SR was rated 'LC' by the Examiners and the summary factor dealt with the lack of effectiveness since at the time of the Evaluation, there had been no FT investigations or prosecutions. As noted in previous reports, in 2010, the Royal Anguillan Police Force (RAPF) undertook an investigation of suspected TF activities. The matter was however concluded with no charges being brought. Most recently, the Authorities have indicated that information retrieved from SAR by the FIU related to FT has been disseminated to competent

authorities in the relevant jurisdictions via the Egmont Secure Web portal. The ongoing monitoring by the RAPF and the relay of information by the FIU to Egmont is an indication of ongoing work with regard to implementing SR. II. The SR. is considered to be fully compliant with ongoing monitoring.

Key Recommendations

Recommendations 23

12. The FSC has been cited as the supervisory authority for AML/CFT purposes for the externally regulated service providers which includes domestic banks pursuant to section 152A of the Proceeds of Crime (Amendment) Act, 2013. The recommendation is met. With regard to the supervision of financial cooperatives for AML/CFT compliance, the recommendation remains partially met. Accordingly, R. 23 has not been fully complied with.

Recommendation 26

13. The outstanding issues pertain to office space for the FIU and the number of staff. With regard to the office space, the Authorities have indicated that new office space for both the Financial Intelligence Unit (FIU) and the Financial Crimes Investigation Unit (FCIU) was expected to be occupied by end of 2013 to midyear 2014. With regard to staffing, as noted in the previous report, the position of financial analyst has been filled since July 2012. More recently, the position of Detective Inspector in charge of the FCIU has been filled since 9th September 2013. The current strength of the FIU and FCIU is five (5) consisting of one (1) Detective Inspector, one (1) Detective Sergeant, two (2) Detective Constables and one (1) civilian Financial Analyst/Financial Intelligence Officer. The Authorities have noted that the budget for the FIU was approved in January 2013. The budget is expected to cover training and operational requirements for the FIU and the FCIU. The furniture and fittings for the new office space is also included in the budget. R. 26 has not achieved full compliance.

Recommendation 35 and SR. I

14. Both Recommendations were rated 'LC' and the issue pertained to the extension of the Palermo Convention (R. 35) and the Terrorist Financing Convention (R. 35 and SR. I) to Anguilla. The Examiners' recommendation was that Anguilla should request the extension of the Conventions. The Authorities have noted that 'while the process of having the two Conventions extended to Anguilla is taking longer than expected, there remains a firm commitment to complete the necessary actions expeditiously.' The matter remains outstanding and R. 35 is not fully compliant.

Special Recommendation III

15. This SR was rated 'LC' with the Examiners recommending that the Authorities find a less vulnerable process of listing and de-listing. Specifically, the Examiners found that the reliance on the relevant information being sent by the foreign commonwealth office was a vulnerability. (See. Paragraphs 222 and 224 of the MER). The Anguillan Authorities have not provided any update to this SR. and accordingly it remains not fully compliant.

Special Recommendation V

16. This SR was rated 'LC' with the Examiners recommending that the Anguillan Authorities criminalise the commission of terrorist acts as particularized and free standing crimes. (See. Paragraph 918 of the MER). The Authorities had previously indicated that the research for precedents of similar legislation had begun. There have been no further updates and the accordingly SR. V remains not fully compliant.

Other Recommendations

Recommendations 9 and 14

17. With regard to the Examiners' recommendation pertaining to E.C. 5.3 to 5.6 (CDD information from Introducers), the Authorities have indicated that section 12(b) of the AML/CFT (Amendment) Regulations, 2013 provides that the service provider must immediately obtain from the introducer or intermediary, the CDD information concerning the customer, third party or beneficial owner where a service provider relies on an introducer or an intermediary to apply CDD measures in respect of a customer, third party or beneficial owner. This measure meets the Examiners' recommendation and means that there is now full compliance. With regard to compliance with R. 14, sections 14 and 16 of the Proceeds of Crime (Amendment) Act, 2013 provides that -the offence of tipping off is also applicable where a SAR is made and that protection in relation to protected and authorised disclosures is extended to financial institutions, their directors and employees from criminal or civil liability. The Examiners' recommendation has been met and there is now full compliance with R. 14.

Recommendations 12

18. The outstanding recommendations for R. 12 that pertain to R. 5 have been met to the extent noted above in the discussion on R. 5. With regard to the recommendations for the supervision of DNFBPs, it has been addressed by the ENRSPs Regulations, 2013 which allow for the supervision of persons providing accountancy or audit services, real estate agents, independent legal professionals and high value dealers. R. 12 has been substantially met.

Recommendations 16 and 24

19. This Recommendation has been met to the extent that R. 13 above has been met. Accordingly, the issue with attempted transactions remains not met. The enactment of the ENRSPs Regulations, 2013 provides for the supervision of DNFBPs. With regard to R. 24, as noted above the ENRSPs Regulations, 2013 provides for the supervision of DNFBPs. Additionally, the Commission (FSC) has hired a regulator for the AML/CFT Unit; specifically to assist with the supervision of the ENRSPs (including DNFBPs). The FIU has made presentations to two (2) financial institutions and two (2) registered MSBs and conducted two (2) presentations at a seminar hosted by the FSC as noted above. Compliance with R. 16 is partially met while R. 24 has been met.

Recommendation 17 and Special Recommendation VII

20. The Examiners' recommendations under Rec. 17 all pertain to the sanctions framework with emphasis on the ECCB's and the ECSRC's powers to sanction for AML/CFT breaches. Compliance with the Examiners' recommendations have been addressed through the enactment of the ENRSPs Regulations, 2013. Under the ENRSPs Regulations, 2013 the FSC has been cited as the supervisory authority for AML/CFT purposes for the externally regulated service providers which includes domestic banks and persons holding a licence issued under Part 4 or Part 9 of the Securities Act. Part 3 (section 10- 17) of the ENRSP Regulations allow administrative penalties to be imposed on the domestic banks and persons holding a licence issued under Part 4 or Part 9 of the Securities Act. Accordingly, R. 17 has been fully met. The Authorities should however continue to provide information with regard to the implementation of any sanctions. With regard to SR. VII, this same regime (i.e. as for R. 17) will also be applicable for compliance with SR. VII. Consequently, SR. VII is met to the extent of the requirements for R. 17. However, with regard to payment chains as it pertains to ensuring that full originator information accompanies wire transfers, this has still not been addressed. The Examiners' recommendations have not been fully met with regard to SR. VII.

Recommendation 20

21. The Examiners' recommendations remain not met. However, the Authorities have noted that on March 7th, 2013 the Executive Council approved the drafting of legislation to regulate non-domestic investment business. Additionally, the FSC has retained a consultant to draft the relevant legislation. The first tranche of deliverables on this project was is due at the end of September 2013, while this deadline was not met, the Authorities have indicated that a consultation paper will be circulated to industry for comment before 31st October 2013.

Recommendation 21

22. Sections 22A to 22D of the AML/CFT (Amendment) Regulations 2013 enables the Commission to issue directions in relation to countries where the FATF has applied counter measures or the Commission reasonably believes that there is a risk that terrorist financing or money laundering is being carried on the country. The Authorities have also indicated that the FSC has issued an Advisory in response to the CFATF and FATF public statements regarding countries with strategic AML/CFT deficiencies. (See. http://www.fsc.org.ai/pubs.shtml).

Recommendation 25

23. As stated in the previous report, the Examiners' recommendation that sector specific guidance on ML and TF be placed in the Guidance Notes is still outstanding. With regard to the recommended review of the FSC Act, the FSC (Amendment) Act, 2013 as noted above has been enacted. Additionally, the FSC Administrative Penalties Regulations as previously noted has also been enacted. The Authorities have also indicated that the FIU has published its Annual Report for 2012. The report contains general feedback, including statistics and information on current techniques, methods and trends or typologies. The Annual Report has been disseminated via the Egmont Secure Web Portal and to the various sectors in Anguilla. Additionally, the 'Themed Findings of the AML/CFT Inspections' have been published on the Commission's website. The Findings assessed the licensed service providers' compliance with their AML/CFT obligations. R. 25 has been substantially met.

Recommendation 29

24. The FSC, pursuant to section 152A of the Proceeds of Crime (Amendment) Act 2013 is cited as the supervisory authority for AML/CFT purposes for persons licenced under the Banking Act and the relevant parts of the Securities Act. The ENRSPs Regulations, 2013 as noted previously provides for the imposition of administrative penalties on domestic banks and persons holding a licence issued under Part 4 or Part 5 of the Securities Act. Accordingly, these measures have allowed the Examiners' recommendations to be met with regard to the AML/CFT supervision of domestic banks and securities through the FSC rather than by the ECCB or ECSRC. The Authorities have noted that the AML/CFT Unit of the FSC has scheduled twenty-five (25) AML/CFT compliance inspections to be undertaken from February to October 2013. As of July 2013, fifteen (15) inspections had been completed. An update provided by the Authorities indicates that as of 8 October 2013, twenty (20) inspections have been completed. R. 29 has been fully met.

Recommendation 30

25. As stated in the previous follow up report, the work of training and increasing resources continues and as expected there is continuous compliance with the Examiners' recommendations in this regard. With regard to an increase in human resources, the FSC in February 2013 hired a regulator to assist with the ENRSPs and in March 2013 provide training sessions for persons engaged in AML/CFT compliance inspections. As noted earlier, the Parliamentary Crown Council and a RAPF investigator attended a workshop in Bermuda. The recommendations that the office space for the FIU should be increased is being addressed as noted above. Based on the aforementioned, all of the Examiners' recommended amendment of the POCA to make the institutional arrangements between the roles and functions of the policy making MLRA and operational FIU clear, and training for Judges.

Recommendation 32

26. Customs continues to maintain statistics on cross-border transportation of currency and bearer negotiable instruments through the input of data in the Memex Patriarch Intelligence Database. The system allow data to be broken down and sorted in a manner that facilitates analysis. The Authorities have noted that entering data into the Patriarch system allows the FIU, RAPF and other competent authorities to have timely access to the data. The Examiners' recommendation has been met. With regard to the collection and analysis of statistics on wire transfers, no update has been provided and this recommendation remains not met.

Special Recommendations VI

27. The pending applications for MSB licences noted in the last report have not been granted and currently there are only two (2) licensed MSBs in Anguilla. Consequently, the Examiners' recommendation to have all of the existing MVTs licensed without delay has been met. As noted in the previous report, there has been no update with regard to the recommendations that licensed MVT operators should be required to maintain a current list of agents and the list be available for inspection by the FSC and that there be an amendment to Section 17(3) of the MSB Act. The Examiners' recommendations in that regard remain not met.

Special Recommendation VIII

28. There is one outstanding recommendation for SR. VIII, which pertains to the finalization and implementation of the AML/CFT Code for the NPO sector. The recommendation remains not met and so there is only substantial compliance with SR. VIII. The Anguillan Authorities have indicated that there has been an increase of 93% registration in the last twelve (12) months.

III. Conclusion

- 29. Anguilla has made strides with its legislative measures to address outstanding recommendations as noted above at paragraph 2. With regard to the level of compliance with the Core and Key Recommendations, Anguilla has not achieved full compliance with regard to R. 5, 13, 23, 26 and SR. IV, which were rated 'PC' or with R. 35, SR. I, III and V, which were rated 'LC'. SR. II which was also rated 'LC' is now fully compliant however. Compliance with the non-Core or Key Recommendations has seen improvement with R. 9, 12, 14, 17, 24 and 29 achieving full compliance. However, R. 16, 20, 21, 25, 32 and SR. VI, VII and VIII still have outstanding issues as discussed in the report.
- 30. While the continued implementation of the POCA in the form of ML convictions and freezing of assets, is commendable, Anguilla needs to hasten its progress with the outstanding Recommendations so that it can fully focus on preparations for the upcoming 4th round of evaluations. Consequently, it is recommended that Anguilla be placed in expedited follow-up and be required to report back to Plenary in May 2014.

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
Legal systems				
1. ML offense	LC	There have been no ML prosecutions under the POCA, thus effectiveness cannot be duly determined.	The Anguillan Authorities should ensure that the relevant bodies engage in consistent and apposite training on the ML provision of the POCA with the aim of obtaining ML prosecutions and convictions.	 Since POCA was passed, 11 charges of money laundering have been laid in the Court. It is anticipated that 3 additional charges will be brought to Court in the near future.
				• Since the last Follow-Up Report, 16 money laundering charges have been filed before the courts in Anguilla, bringing the total to 27. Most of these cases have yet to come to trial; none has been dismissed.
				ML conviction obtained on 18 April 2011.
				 2 day workshop during the last week of March 2011 on implementation of the POCA, its investigative powers and measures for freezing, seizure, confiscation and prosecution of ML offences attended by 4 members of AG's Chambers and 4 members of the FIU.
				• 7 Oct. 2011: 2 ML convictions obtained
				• Since the last follow-up report, 9 new ML investigations have been undertaken.
				31 October to 9 December 2011: Representative of UK Crown Prosecution Services seconded to AG's Chambers for 6 weeks. Workshops conducted for prosecutors and law enforcement on all aspects of prosecuting ML offences, including restraint and confiscation.
				• There were eight (8) Money Laundering convictions obtained in February 2013 in the High Court. The defendant subsequently filed an appeal which is pending.
				• There are five (5) Money Laundering charges pending High Court. Charges include converting criminal property and transferring of criminal

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				 13th -16th March 2013: Parliamentary/Crown Counsel at Attorney General's Chambers and investigator at RAPF attended a workshop in Bermuda. Workshop for prosecutors and investigators on investigating and prosecuting complex transnational crimes (money laundering, corruption, asset recovery, cross border assistance, organised crime and cyber-crime).

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
2. ML offense— mental element and corporate liability	LC	There have been no ML prosecutions under the POCA, thus effectiveness cannot be duly determined.		 ML conviction obtained on 18 April 2011. Prosecution of 26 ML charges under POCA currently pending 7 Oct. 2011: 2 ML convictions obtained. Eight (8) Money Laundering convictions obtained in February 2013 in the High Court. The defendant subsequently filed an appeal which is pending.
3. Confiscation and provisional measures	LC	There have been no confiscations, restraints and/or or seizures under the POCA or the CFT legislation, thus effectiveness cannot be duly determined.	The police/FIU should endeavour to make use of the restraint, confiscation and other measure in the POCA and the anti-terrorism legislation. The police/FIU should endeavour to make use of the restraint, confiscation and other measure in the POCA and the anti-terrorism legislation.	

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				UK Crown Prosecution Services seconded to AG's Chambers for 6 weeks. Workshops conducted for prosecutors and law enforcement on all aspects of prosecuting ML offences, including restraint and confiscation.
				Since the last Follow-Up Report, 1 additional Restraint Order has been granted by Anguilla's High Court using POCA's restraint provisions of POCA.
				Since the last Report, the FCIU has obtained 12 Production Orders under POCA section 136 for information relating to ML investigations.
				In June 2012, the RAPF made a cash seizure in connection with the investigation of ML and the predicate offence. An order to extend the detention of the seized cash was made under POCA section 109.
				Since the last follow up report the Reporting Authority, through the FIU, has made 44 requests under POCA section 118(2)(b) for information supplementary to SARs. This brings the total to 95, with over 97% compliance from the wide variety of institutions.
				• There is over US\$250,000.00 restrained in a local financial institution as a result of a Money Laundering investigation which commenced in 2012. There has been some action to proceed with a civil forfeiture case for the forfeiture of the restrained money.
				• Since the last follow up report the Reporting Authority, through the FIU, has made 164 requests under section 118(2)(b) of POCA for information supplementary to SARs. There has been approximately a 98% compliance rate from the wide variety of institutions.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
Preventive measures	8	Summing of Luctors for Autility		TO LEAGUE MULM
4. Secrecy laws consistent with the Recommendations	LC	Information sharing by the FSC with foreign regulators could be subject to court override.	The Anguillan Authorities should consider reviewing Section 20 of the FSC Act to ensure that there is no impediment to the sharing of information as contemplated by the FATF.	the FSC (Amendment) Act, 2010, which the Authorities anticipate will be passed in the very near future. Specifically, a new section 20A provides, in pertinent part, as follows—
				"Effect of application to set notice aside 20A. (1) An application to the Court under section 20(7) does not relieve a person from compliance with the notice issued by the Commission.
				(3)Where this subsection applies, notwithstanding section 24(3), the Commission shall not disclose to any other person any information provided, or documentation produced, to it in compliance with the notice to which the application or intended application relates—
				(a) unless required or permitted to do so by the Court, whether on the application of the Commission or otherwise; or
				(b) as permitted by subsection (4).
				(4)The Commission may disclose information or documentation to which subsection (3) relates if it has reasonable grounds for believing that the immediate disclosure of the information or documentation is necessary—
				(a) to protect and preserve assets, or the value of assets, that are in jeopardy; or
				(b) to assist in the prevention of the commission of an offence, whether in or outside Anguilla.
				(8)Nothing in this section affects the disclosure of any information or documentation by the Commission prior to the receipt of a notice under subsection (2)(a) or the service of the application under subsection (2)(b)."

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				In effect, a legal challenge does not relieve a person from compliance with the request. A person may still apply to the court to keep the FSC from further disclosing the information provided. However, the FSC may nevertheless immediately disclose the information if it has reasonable grounds for believing that the disclosure is necessary to assist in the prevention of the commission of an offence, whether that offence takes place within or outside Anguilla.
				• Industry consultation process for the Bill for the FSC (Amendment) Act, 2011 has concluded. Amendments arising from consultation are being finalised and the Bill will be taken to Executive Council for approval and placement on the legislative agenda.
				• Since the last Follow-Up Report, two requests for information were made under Section 20 of the FSC Act, with full compliance from the institutions.
				• Amendments to the FSC (Amendment) Act, 2012 are being finalised
				• Since the last Follow-Up, 2 requests for information were made under section 20 of the FSC Act, one request was fully compiled with by the service provider and the other is currently being processed.
				• Industry consultation process for the FSC (Amendment) Act 2013 has concluded. Further amendments to the Bill are now finalised.
				This Bill was taken to Executive Council on 22 nd August 2013 and was approved by Executive Council with early release. The legislation was assented to by the Governor on 25 th September 2013.

EATE 40+0	Rat	Summony of Factors for Poting	Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
				Since August 2012, three requests for information to assist foreign regulators were made under section 20 of the FSC Act with full compliance from the service providers.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
5. Customer due diligence	PC	Effectiveness cannot be assessed due to the recent passage of the POCA, Regulations and the Code. The regime for the supervision of and sanction powers for domestic banks and their off-shore subsidiaries ambiguous. No requirement in the Regulations or Code that enhanced due diligence be applied to private banking, trusts that operate as personal holding vehicles and nominee arrangements.	 The Regulations and Code should expressly prohibit numbered accounts or alternatively, specify how these should be treated. Regulations and Code should include private banking, trusts that operate as personal asset holding vehicles and nominee arrangements as cases in which it is recommended that enhanced due diligence be applied. For clarity, the Authorities should consider providing specific guidance as it relates to the application of reduced or simplified CDD measures, as a result of required risk assessment by service providers. The Authorities should clarify the legal framework for the application of administrative sanctions by the FSC, as it relates to domestic banks. 	 Amendment of AML/CFTR section 15 to add a definition of "anonymous account" that expressly includes numbered accounts is under consideration by the Authorities. The addition of such a definition would make it clear that numbered accounts are expressly prohibited. It is anticipated that drafting of an amending regulation will commence in the near future. The FSC has prepared a paper addressing the need to resolve this matter, and other related issues, and circulated same to the ECCB and other countries who subscribe to the ECCB Agreement. The matter of regulatory collaboration with ECCB/ECSRC/FSC had been afforded a confirmed place on the agenda of the ROC regional video conference scheduled for September 03, 2010. Amendment of AML/CFTR section 12, relating to enhanced CDD measures and ongoing monitoring is under consideration by the Authorities. It is anticipated that drafting of an amending regulation will commence in the near future. Discussions were held with the FSC and ECCB on 3 September 2010, 3 December 2010 and 4 March 2011. It was agreed that responsibility for the AML/CFT oversight for domestic banks and their offshore subsidiaries, including the ability to enforce sanctions for non-compliance, was to lie with the domestic jurisdiction. For Anguilla, this decision places the responsibility with the FSC. The Anguilla's legislative framework to ensure that the FSC has the necessary legal authority to meet this obligation.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				A multilateral memorandum of understanding (MMOU) provides a framework for regulatory cooperation and direct, reciprocal, communication between the ECCB, ECSRC and the domestic regulatory bodies. Anguilla is a signatory to this MMOU, which is now in force. Under the terms of this MMOU, information obtained in the course of an inspection by the ECCB or by the FSC may be shared directly with the other regulator.
				 A consultant has been engaged to draft the necessary amendments to the AML/CFT Regulations and Code.
				Correspondence dated 7 June 2012 from the Deputy Governor at the Eastern Caribbean Central Bank confirmed that the responsibility of the AML/CFT oversight for domestic banks and their offshore subsidiaries, as well as the authority to impose sanctions for AML/CFT breaches, lies with the domestic regulators.
				• A consultant has been engaged to draft amendments to the FSC Amendment Act 2012 to allow the FSC powers regarding enforcement action for domestic banks.
				• FSC (Administrative Penalties) Regulations, 2012 will expand and more fully articulate the FSC's authority to impose sanctions for AML/CFT breaches. These regulations are being finalised with the legislative drafter to be taken to the Executive Council for signature.
				Amendments to the AML/CFT Regulations and Code are being concluded and will be taken to Executive Council for approval and Gazetting.
				With respect to numbered accounts, Anguilla will seek to amend regulate 15(2) to read as follows: "A service provider shall not set up or maintain a numbered account, an anonymous account or an account in a name which it knows, or has reasonable grounds to suspect, is fictitious."

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
TAIL 40+7	-ing	Summary of Pactors for Nating		With respect to the private banking, trusts that operate as personal holding vehicles and nominee arrangements, Anguilla will seek to amend the Code to require a service provider to carry out enhanced due diligence in the examples of higher risk category customers provided in the Methodology
				With respect to reduced or simplified CDD measures, the Board of the FSC considered the Assessor's recommendation and determined that no action be taken in respect of that recommendation at this time. The Board noted that Anguilla's regime of full due diligence keeps Anguilla's standards higher than international practice. The Board agreed that the higher standard is justified. The Board will reconsider the issue at a later date, after the new methodology is published and the Revised Standards are more fully understood.
				With respect to the private banking, trusts that operate as personal holding vehicles and nominee arrangements, Anguilla will seek to amend 11A of the AML/CFT (Amendment) Code to read as follows: "(1) Without limiting section 123 of the draft AML/CFT Regulations, a service provider shall apply enhanced due diligence measures and undertake enhanced ongoing monitoring where a customer, transaction or business relationship involves private banking, legal entities or arrangements, including trusts, that are personal asset holding vehicles and companies that have nominee shareholders or shares in bearer form."
				The guidance notes in section 25 of the AML/CFT Code (to be taken before the Executive Council on 31 October 2013) indicate that the exceptions to due diligence requirements set out in section 14 of the AML/CFT Regulations are the only exceptions. The guidance notes state that "There are no other circumstances in which a service provider is not required to apply customer due diligence measures. In addition to drafting amendments to the FSC

	Rat		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
		-		Amendment Act 2013, the draft Externally and
				Non-Regulated Service Providers Regulations
				("ENRSPs Regulations") have been drafted to
				provide the FSC powers regarding enforcement
				action against the domestic banks. The ENRSP's
				Regulations were enacted om 23 rd September 2013.
				• The AML/CFT (Amendment) Regulations were
				enacted on 23 rd September 2013.

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
6. Politically exposed persons	LC	Effectiveness of implementation cannot be assessed given the recent passage of the Regulations and Code compounded by the limited human resource capacity both in the FSC and at most service providers in this area.	 The Anguillan Authorities should consider including domestic PEPs in the AML/CFT framework. The Anguillan Authorities should consider having the UK extend the United Nations Convention against Corruption to their jurisdiction. 	 In April 2011, Executive Council agreed in principle to the extension of the United Nations Convention against Corruption to Anguilla and requested a legislative analysis to ascertain the changes necessary to implement the Convention.
			Contipuon to then junisticuon.	 The FIU has made 4 presentations to stakeholders, including financial institutions and NPOs, regarding PEPs (domestic and foreign) and the need to implement enhanced CDD when dealing with such persons.
				 An AML/CFT Seminar was held on 13 and 14 June 2011 in which the FSC, FIU and the Attorney General Chambers made presentations to industry detailing procedures for enhanced due diligence including politically exposed persons.
				 Anguilla Authorities have considered including domestic PEPs in the AML/CFT framework and the necessary amendments to the AML/CFT Regulations have been drafted and approved by the Board of the FSC.
				 The FIU has made 4 presentations to stakeholders, including financial institutions, Money Service Businesses, NPOs and the general sector regarding the functions of the FIU, the reporting requirements, enhanced due diligence, PEPs both foreign and domestics, emerging ML/TF trends within Anguilla and the world.
				• The FIU has made three (3) presentations to two (2) financial institutions and the two registered money service businesses which covered the following topics: Terrorist Financing and Money Laundering Prevention – The Role of Financial Institutions, The Money Services Business – Identifying the Links to Crime, Taking Action Against Money Laundering and Terrorist Financing, PEPs both foreign and domestics, emerging ML/TF trends within Anguilla and the

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				 The FIU also conducted two (2) presentations at Seminars held by Anguilla Financial Services Commission which was geared towards all sector participants. The areas covered were Tackling Something Suspicious – When to Make a Suspicious Activity Report and; Obligations Under Proceed Of Crime Act.
				• In relation to the inclusion of domestic PEPS in the AML/CFT framework, the AML/CFT (Amendment) Regulations section 5(3) and sections 12 & 12A have been amended to distinguish between foreign and domestic PEPS and persons entrusted with prominent functions by an international organisation.
				• The AML/CFT (Amendment) Regulations were assented to by the Governor on 23 rd September 2013.
				• The FSC made three presentations (20 March, 10 May and 12 June 2013) to service providers and discussed enhanced due diligence procedures which included both domestic and foreign PEPS.

FATF 40+9	Rat	Summary of Factors for Rating		Recommended Actions	1	Actions Undertaken by Anguilla to August 2012
7. Correspondent banking	LC	Effectiveness of implementation cannot be assessed given the recent passage of the Code, however the risk as it relates to cross-border correspondent banking in the jurisdiction is low. Cross-border correspondent banking requirements do not extend to other financial institutions that may engage in similar cross-border relationships.	•	The Anguillan Authorities should consider extending the requirements with regard to cross-border correspondent banking to other financial institutions that may engage in similar cross-border relationships.	As the ac	nguilla Authorities have considered the ssessor's recommendation and, based on e low level of risk, determined that no tion was necessary at this time. Amendments have been made to the section 42A of the AML/CFT (Amendment) Code to extend the requirements with regard to cross-border correspondent banking to other financial institutions as follows: "Sections 41 and 42 also apply to a financial business that— (a) undertakes securities transactions or
						funds transfers on a cross-border basis; (b) provides finance to facilitate international trade."
8. New technologies & non face-to-face business	LC	Effectiveness cannot be assessed due to the recent passage of the POCA, Regulations and the Code.	•	The Regulations and or Code should provide for specific guidance (in line with Basel paper on Risk Management Principles for Electronic Banking) on measures to be applied in the delivery of electronic services to effectively mitigate the risk of ML/TF through this delivery channel.		Sector specific guidance is under consideration by the Authorities.
9. Third parties and introducers	PC	Effectiveness cannot be assessed due to the recent passage of the POCA, Regulations and Code. No requirement for financial institutions to immediately obtain necessary information on the elements of the CDD process in criteria 5.3 to 5.6. High level of inherent risks presented by an introducer chain.	•	The Anguillan Authorities should amend the Code or Regulations to require financial intuitions to immediately obtain CDD information (E.C. 5.3 to 5.6) from Introducers. The Anguillan Authorities should consider amending the Regulations or Code to include the requirement that a service provider accept introduced business solely from an introducer or intermediary who itself has face to face contact when completing CDD measures on which the service provider rely.		Amendment of AML/CFTC section 26(1)(e), relating to information to be obtained where the service provider intends to rely on an intermediary, is under consideration by the Authorities. It is anticipated that drafting of the recommended amendments to the AML/CFTC will commence in the near future. A consultant has been engaged to draft the necessary amendments to the AML/CFT Regulations and Code. This amendment, or an amendment to this effect, remains under consideration by Authorities. Anguilla Authorities have considered the Assessor's recommendation regarding a requirement that service providers accept business solely from an introducer or intermediary who itself has face to

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				 face contact and determined that no action should be taken. In relation to financial institutions immediately obtaining CDD information, section 13(2A) of the AML/CFT (Amendment) Regulations provides that "Where a service provider relies on an introducer or an intermediary to apply customer due diligence measures in respect of a customer, third party or beneficial owner, the service provider shall immediately obtain from the introducer or intermediary, the customer due diligence information concerning the customer, third party or beneficial owner." The AML/CFT (Amendment) Regulations were assented to by the Governor on 23rd September 2013.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
10. Record keeping	LC	Effectiveness cannot be assessed due to recent passage of the POCA, Regulations and Code.		 All service providers inspected to date (21 as of 31 July) have demonstrated full compliance with AML/CFT record keeping requirements. The FSC (Administrative Penalties), was enacted on 25th September 2013. Under that Act, any service provider failing to demonstrate full compliance will be subject to penalties.
11. Unusual transactions	LC	Effectiveness cannot be assessed due to recent passage of the POCA, Regulations and Code.		During 2011, 60% of all SARs received by the Financial Intelligence Unit were categorised as unusual transactions. In 2012, as of July, 51% were categorised as unusual transactions.
				As of January 2013 to July 2013 the Financial Intelligence Unit received 54 Suspicious Activities Reports which is categorised as unusual transactions. This is represented as approximately 65% of total submissions.
12. DNFBP–R.5, 6, 8-11	PC	Due to the recent enactment of the AML & CFT Code, effective implementation of AML/CFT measures as they relate to all DNFBPs cannot be assessed. Deficiencies noted in Recs, 5, 6, 8-11, are also applicable to DNFPBs	 Deficiencies identified for all regulated businesses as noted for Recommendations 5, 6, 8-11 in the relevant sections of this report are also applicable to DNFPBs The outreach and training for DNFBPs, especially those which were not previously licensed by the FSC should be enhanced. Supervision of the entire DNFBP sector should commence without delay. 	 established within the FSC. Responsibilities include implementation of a regulatory regime for NPOs and DNFBPs. Regulations specific to DNFBPs are in the final stages of the drafting process. Authorities anticipate they will come into effect in the very near future.
				Industry consultation process for the Non-Regulated Service Providers (Registration) Regulations, 2011 concluded. Amendments arising from consultation are being finalised and the Regulations will be taken

FATF 40+9 -ing		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9 -ing	Summary of Factors for Rating		to August 2012
			to Executive Council for approval and Gazetting. Additional amendments to the Non-Regulated Service Providers Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been drafted. Externally Regulated and Non-Regulated Service Providers Regulations under review by Anguilla Authorities. The ENRSP Regulations were enacted on 23rds September 2013.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
13. Suspicious transaction reporting	PC	No explicit requirement to include attempted transaction in SARs. Issues regarding the effective implementation of sanctions.	 The Regulations or Code should be amended to make mandatory the requirement for the MLRO of a service provider to make a report to the Reporting Authority with regard to attempted transactions. The Authorities should clarify the legal framework for the application of administrative sanctions by the FSC, as it relates to domestic banks. Service providers should be provided with specific guidance as to how to treat with breaches that involve tax matters. 	provision removing the MLRO's discretion in the event of an attempted transaction is under consideration by the Authorities. Such a provision would make it clear that the MLRO is required to report all attempted transactions, regardless of the amount, to the Reporting Authority. It is anticipated that drafting of the recommended amendments to the AML/CFTC will commence in the near future.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been drafted. Externally Regulated and Non-Regulated Service Providers Regulations under review by Anguilla Authorities.
				Amendments to the AML/CFT Regulations and Code necessary to implement the Assessor's recommendation are being finalised.
				• Amendments to the Code to include guidance concerning the requirement to report tax offences are included in the draft amendments to the AML/CFT Code, which are currently being finalised. New paragraphs (x) to (xii) have been added to the Guidance Notes following AML/CFT Code section 31 (reports to Reporting Authority) and spell out specifically that reporting requirements apply to predicate offences that are tax offences or that may involve or relate to tax matters.
				 Industry consultation has been concluded. The AML/CFT (Amendment) Regulations and Code reflecting the Assessor's recommendations have been enacted on 23rd September 2013.
				The ENRSP Regulations allow the Commission to supervise the domestic banks for AML/CFT compliance and to impose sanctions.

	Rat		Recommended Actions	Actions Undertaken by Anguilla
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14. Protection & no tipping-off	PC	Tipping-off offence not applicable to SARs that are being reported to the FIU. No explicit protection for financial institutions, their directors and employees from criminal or civil liability for breach of contract etc. for reporting suspicious transactions.	 The relevant legislation should be amended so that the offence of tipping-off is applicable where a SAR is being reported. The relevant legislation should be amended to make explicit the protection provided to financial institutions, their directors and employees from criminal or civil liability for breach of any restriction on disclosure of information, breach of contract etc. for reporting their suspicion in good faith. 	consideration by the Authorities. Such an amendment would adjust the verb tense so that a disclosure in the process of being made, as opposed to one that has been made, would be captured as
				The Proceeds of Crime (Amendment) Act was assented to by the Governor on 25 th September 2013.
15. Internal controls, compliance & audit	LC	No requirement to maintain an adequately resourced and independent audit function to test AML/CFT compliance. No provision for other appropriate staff to have timely access to customer identification data and other CDD information.	The Regulations and or Code should be amended to include a requirement to maintain an adequately resourced, independent internal audit function to test compliance (including sample testing) with a service providers AML/CFT framework. Appropriate staff other than the MLCO should have timely access to customer identification data and other CDD information.	are under review to determine what amendments might be made to clarify the existing provisions that establish the requirement to maintain an adequately resourced, independent internal audit function to test compliance. • Amendment of AML/CFTC section 34, relating to the manner in which records are kept, is under consideration by the Authorities. It is anticipated that drafting of the recommended amendments to
				the AML/CFTC will commence in the near future. • A consultant has been engaged to draft the necessary amendments to the AML/CFT Regulations and Code.
				The following amendments to the AML/CFI Regulations and Code are being finalised with the consultant—

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				 amendment to s. 5 of the Code to include a requirement that service providers maintain an audit function to test compliance with requisite procedures, policies and controls.
				 amendment to s. 34 of the Code to require access to customer identification data and due diligence information to be provided to appropriate staff of the service provider.
				• AML/CFT (Amendment) Regulations and Code were enacted on 23 rd September 2013.

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
16. DNFBP-R.13- 15 & 21	PC	Deficiencies identified for financial institutions for R13, R15 and R21 in sections 3.7.3, 3.8.3 and 3.6.3 of this Report are also applicable to DNFBPs. Due to the recent enactment of the Code, it is difficult to assess whether all DNFBPs have been filing STRs and SARs. DNFBPs are not required to file SARs on attempted suspicious transactions regardless of the amount of the transaction.	 The AML & TF Code should be amended to include attempted transactions. Other recommendations set out in section 3.7 of this Report as they relate to Recommendation 13 would also pertain to this section. 	 Amendment of AML/CFTC section 30 to add a provision removing the MLRO's discretion in the event of an attempted transaction is under consideration by the Authorities. Such a provision would make it clear that the MLRO is required to report all attempted transactions, regardless of the amount, to the Reporting Authority. It is anticipated that drafting of the recommended amendments to the AML/CFTC will commence in the near future. An AML/CFT and Legal Services Unit has been established within the FSC. Responsibilities include implementation of a regulatory regime for NPOs and DNFBPs. Regulations specific to DNFBPs are in the final stages of the drafting process. Authorities anticipate they will come into effect in the very near future. The FSC has developed an outreach plan for DNFBPs, including a series of handshake visits by the Commission, a formal training programme jointly conducted with the FIU, and a brochure for DNFBPs will be posted to the FSC website. This plan will be implemented immediately on the coming into force of the DNFBP Regulations. By application of section 24(2)(c) of the AML/CFTR, the requirement for DNFBPs to file SARs on attempted suspicious transactions came into effect as of 1 November 2009. A consultant has been engaged to draft the necessary amendments to the AML/CFT Regulations and Code. Industry consultation process for the Non-Regulated Service Providers (Registration) Regulations, 2011 concluded. Amendments arising from consultation are being finalised and the Regulations will be taken to Executive Council for approval and Gazetting. Amendments to the AML/CFT Regulations and Code necessary to implement the Assessor's recommendation are being finalised.

Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
			 Additional amendments to the Non-Regulated Service Providers Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been drafted. NRSP Regulations have been renamed as the Externally Regulated and Non-Regulated Service Providers Regulations and are currently being finalised by Anguilla Authorities. Sections 28 & 29 of the AML/CFT (Amendment) Code has been amended to reflect the Assessor's recommendation. Industry consultation has been concluded; AML/CFT (Amendment) Regulations and Code were enacted on 23rd September 2013. The ENRSPs Regulations have been enacted on 23rd September 2013.

	Rat		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
17. Sanctions	PC	The ECCB does not have the power to sanction for AML/CFT breaches. System for levying administrative fines on domestic banks and their offshore banking subsidiaries for breaches of the POCA, Regulations and Code may be ineffective. The ECSRC does not have the power to sanction for AML/CFT breaches. The ECCB may only apply sanctions where breaches were discovered during an examination. The sanction powers available to the ECCB are not congruent to those available under the POCA framework for AML/CFT breaches. Applicable sanctions under the POCA and the Code are fairly new therefore effectiveness cannot be properly tested.	 The Authorities should clarify the framework for the application of sanctions (including the levying of administrative fines on domestic banks and their offshore banking subsidiaries), given that all AML/CFT supervisory and sanction powers are vested in the FSC, which has no delegation powers in this regard. The Banking Act should be amended so that ECCB could be granted the power to apply sanctions for AML/CFT breaches. The Securities Act should be amended so that the ECSRC could be granted the power to apply sanctions for AML/CFT breaches. 	to resolve this matter, and other related issues, and circulated same to the ECCB and other countries who subscribe to the ECCB Agreement. The matter of regulatory collaboration with ECCB/ECSRC/FSC had been afforded a confirmed place on the agenda of the ROC regional video conference scheduled for September 03, 2010. Amendment of the Banking Act is addressed in the FSC's paper referred to above and will be

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				Governor at the ECCB confirmed that the responsibility of the AML/CFT oversight for domestic banks and their offshore subsidiaries as well as the issuing of sanctions for AML/CFT breaches lies with the national regulators. The national regulator in this instance is the FSC. Additional amendments to the Non-Regulated Service Providers Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been drafted. Externally Regulated and Non-Regulated Service Providers Regulations under review by Anguilla Authorities. • The ENRSPs Regulations have been enacted on 23rd September 2013

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
18. Shell banks	С	This Recommendation has been fully observed.	The Anguillan Authorities should consider including an explicit prohibition of shell banks in the Regulations or Code.	Shell banks are explicitly prohibited in law by the Prohibition of Licensing of Shell Banks Regulations, 2009 (No. 26 of 2009); made by the Governor in Council on 24 September, and effective from 30 September, 2009.
19. Other forms of reporting	С	This Recommendation is fully observed.		
20. Other NFBP & secure transaction techniques	NC	The two institutions identified by the authorities as being at risk for AML/CFT are not subject to the requirements of Recommendations 5, 6, 8, 11, 13 – 15, 17 and 21. The Payment Systems Bill has not yet been implemented.	 All institutions other than DNFBPS and designated financial institutions, which pose a potential AML/CFT risk should be required to adhere to the FATF AML/CFT requirements. Lotteries in particular should be subject to licensing and supervisory requirements. The Payment Systems Bill should be implemented without delay. 	 The internet platform for securities training has been informed by the FSC of the need to be licensed by the ECSRC without delay. The Authorities are actively considering application of AML/CFT requirements to lotteries ECSRC has indicated to the Anguilla FSC that they are working with internet platform for securities trading on the licensing application process. On 7th March 2013, the Executive Council approved the drafting of legislation to regulate non-domestic investment business. A consultation paper will be circulated to industry for comment on 31st October 2013.
21. Special attention for higher risk countries	PC	Service providers only required to apply enhanced CDD and ongoing monitoring regarding dealings and transactions with countries with weak AML/CFT systems. Effectiveness cannot be assessed due to recent passage of the POCA, Regulations and Code.	 Regulation 22 should be amended to authorise the relevant authorities to require service providers to take appropriate actions or counter-measures for countries that do not apply or insufficiently apply the FATF Recommendations. The Anguillan Authorities should consider a wider range of counter-measures that should be taken against countries that fail to apply appropriate AML/CFT standards. 	 Amendment of AML/CFTR section 22 is under consideration by the Authorities. It is anticipated that drafting of the recommended amendments to the AML/CFTR will commence in the near future. Advisory issued by FSC in response to FATF statements re Iran and DPRK, as well as countries with weak AML/CFT systems. (See http://www.fsc.org.ai/PDF/Notice%20for%20Overseas%20Jurisdictions.pdf for copy of Notice) Advisory issued by FSC in response to most recent FATF statements regarding countries with weak AML/CFT systems. (See http://www.fsc.org.ai/PDF/PRESS%20RELEASEFATF 1.2012.pdf for copy of Notice) The amendments necessary to meet the assessor's recommendation regarding section 22 of the

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012 AML/CFT Regulations have been drafted and are
				 currently being finalised. The Anguillan Authorities have considered the range of counter-measures that may be taken against countries that fail to apply appropriate AML/CFT standards. Amendments to the AML/CFT Regulations have been drafted to include new provisions that set out a wider range of countermeasures and create offences for non-compliance.
				Advisory issued by FSC in response to most recent CFATF and FATF public statement regarding countries with strategic AML/CFT deficiencies. Item # 49 and 50 http://www.fsc.org.ai/pubs.shtml (See copy of Notice)
				• Sections 22A to 22D of the AML/CFT Regulations (Amendment) 2013 enables the Commission to issue directions in relation to countries where the FATF has applied counter measures or the Commission reasonably believes that there is a risk that terrorist financing or money laundering is being carried on the country.
				• Industry consultation has been concluded; AML/CFT (Amendment) Regulations and Code reflecting the Assessor's recommendations have been enacted on 23 rd September 2013

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
22. Foreign branches & subsidiaries 23. Regulation, supervision and	C PC	This Recommendation has been fully observed. Fit and Proper requirements do not currently apply to money service providers and credit unions	The POCA and its attendant Regulations should make clear the role of the ECCB as it relates to the supervision of AML/CFT implementation in domestic	The FSC has prepared a paper addressing the need to resolve this matter, and other related issues, and circulated same to the ECCB and other countries
monitoring		Financial Co-operatives (Credit Unions) are not supervised for AML/CFT compliance. Lack of legal jurisdiction by the ECCB to effectively supervise AML/CFT implementation in domestic banks and their offshore subsidiary banks. The ECSRC does not conduct onsite inspections of any kind on its licensees and lacks power to inspect and sanction for AML/CFT purposes.	 banks and other financial institutions licensed under the Banking Act. The Directors, Senior Managers and Shareholder controllers of Money Services Businesses and Financial Co-operatives should be subject to a fit and proper test at the time of licensing. Financial Co-operatives should be supervised for AML/CFT compliance. 	 who subscribe to the ECCB Agreement. The matter of regulatory collaboration with ECCB/ECSRC/FSC had been afforded a confirmed place on the agenda of the ROC regional video conference scheduled for September 03, 2010. Amendment of the POCA and its attendant Regulations is addressed in the FSC's paper referred to above. Whether such an amendment is necessary and the extent of any such amendment will be dependant on the outcome of the decisions taken by the ECCB and other parties to the ECCB Agreement.
		The ECCB cannot directly share information with the FSC on AML/CFT matters pertaining to licensees without an MOU. MSBs are not yet subject to a licensing regime.		 Two of the four Money Services Businesses operating on Anguilla have become licensed under the MSB Act. As such, they were subjected to the fit and proper test. The FSC is actively working with the remaining companies to complete application process.
				 Amendment of the Co-operative Societies Rules to impose fit and proper requirements on committee members and treasurers is under consideration by the Authorities.
				 The Anguillan Authorities are considering a harmonized draft of new Co-operative Societies legislation. Such legislation would make Anguilla's only co-operative society a "service provider" for the purposes of the AML/CFT legislation and would bring them under the supervision of the FSC for AML/CFT compliance.
				• Discussions were held with the FSC and ECCB on 3 September 2010, 3 December 2010 and 4 March

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				2011. It was agreed that responsibility for the AML/CFT oversight for domestic banks and their offshore subsidiaries, including the ability to enforce sanctions for non-compliance, was to lie with the domestic jurisdiction. For Anguilla, this decision places the responsibility with the FSC. The Anguilla Authorities have requested an analysis of Anguilla's legislative framework to ensure that the FSC has the necessary legal authority to meet this obligation.
				 As noted in the previous Follow-Up Report, 2 MSBs are licensed. The application of one of the remaining MSBs has been determined and the licence was not granted. MSB operations by that entity have been terminated.
				The application for licensing of the last MSB is under consideration, with an AML/CFT onsite visit scheduled in the next week. It is anticipated that the application will be determined soon thereafter.
				• FSC provided AML/CFT training to the MSBs in May 2011.
				FSC along with the FIU provided several training sessions on AML/CFT training to financial institutions staff and board of directors in October and November 2010 and April 2011.
				The Anguilla FSC has engaged the co-operative society in consultations. An on-site inspection is soon to be scheduled.
				Correspondence dated 7 June 2012 from the Deputy Governor at the Eastern Caribbean Central Bank confirmed that the responsibility of the AML/CFT oversight for domestic banks and their offshore subsidiaries as well as the issuing of sanctions for AML/CFT breaches lies with the national regulators. The national regulator in this instance is the
				Financial Services Commission. Additional amendments to the Non-Regulated Service Providers Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
		~		drafted. Externally Regulated and Non-Regulated Service Providers Regulations under review by Anguilla Authorities.
				• The applications of the four (4) Money Services Businesses have been determined with two MSBs granted licences, one (1) has been denied and one (1) has been recommended for denial. In the latter case, although the decision has not been finalised, the fit and proper test was applied in making the recommendation for denial. All MSBs operating in Anguilla are now licensed and were made subject to the fit and proper test.
				• Further consultations were held with the Executive of the co-operative society on 2 July 2012.
				 An AML/CFT Seminar was held with industry members on 13 and 14 June 2012. Presentations were made by the Chairman, Director and member of the FSC, FIU along with a feature address by the Attorney General.
				• The MSB Act sets out a "fit and proper" test in s. 5(5) of the MSB Act and, as "financial services enactment" under the Financial Services Enactments Regulations, MSBs are subject to the "fit and proper" guidelines adopted by the FSC under s. 49 of the FSC Act. Credit Unions are also subject to the FSC's "fit and proper" guidelines, as the Cooperative Societies Act is also a "financial services enactment".
				On 2 November 2012, the Commission held an annual meeting with the Financial Services Industry in which the topic "Compliance in a Successful IFC" was discussed by several speakers. Further on 24 January 2013, the Commission discussed AML/CFT compliance with industry members.
				• The FSC (Amendment) Act 2013 and ENRSPs Regulations were assented to by the Governor on 25 th September 2013. The ENRSP's Regulations

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				 were enacted on 23rd September 2013. An AML/CFT inspection is to be scheduled for the single cooperative within the next 12 months

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
24. DNFBP - regulation, supervision and	PC	Unable to assess effective implementation of the Code due to its recent enactment.	Training and outreach to the DNFBP sector should continue.	 An AML/CFT and Legal Services Unit has been established within the FSC. Responsibilities include implementation of regime for NPOs and DNFBPs.
monitoring		DNFBPs which are not licensed by the FSC are not monitored for compliance with AML/CFT statutes.		Regulations specific to DNFBPs are in the final stages of the drafting process. Authorities anticipate they will come into effect in the very near future.
		Resources available to the FSC are inadequate to allow for proper supervision of the DNFBP sector.		 Once the DNFBP Regulations are in effect, the FSC will implement its outreach plan, including a series of handshake visits by the Commission, a formal training programme jointly conducted with the FIU, and a brochure for DNFBPs will be posted to the FSC website.
				Industry consultation process for the Non-Regulated Service Providers (Registration) Regulations, 2011 concluded. Amendments arising from consultation are being finalised and the Regulations will be taken to Executive Council for approval and Gazetting.
				The Financial Services Commission has, as of July 2011, further increased its capacity by filling the position of Deputy Director.
				 Additional amendments to the Non-Regulated Service Providers Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been drafted. Externally Regulated and Non-Regulated Service Providers Regulations under review by Anguilla Authorities.
				The FSC Board has approved the recruitment of a regulator for the AML/CFT unit specifically to assist with the supervision of the NRSPs and recruitment has begun.
				Since the last Report, the FIU has made 4 presentations to stakeholders, including DNFBPs, regarding the functions of the FIU, the reporting requirements, enhanced due diligence, PEPs both foreign and domestics, emerging ML/TF trends within Anguilla and the world.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				• The FIU has made three (3) presentations to two (2) financial institutions and the two registered money service businesses which covered the following topics: Terrorist Financing and Money Laundering Prevention – The Role of Financial Institutions, The Money Services Business – Identifying the Links to Crime, Taking Action Against Money Laundering and Terrorist Financing, PEPs both foreign and domestics, emerging ML/TF trends within Anguilla and the world.
				• The FIU also conducted two (2) presentations at Seminars held by Anguilla Financial Services Commission which was geared towards all sector participants. The areas covered were "Tackling Something Suspicious – When to Make a Suspicious Activity Report" and "Obligations Under Proceeds Of Crime Act."
				 On 1 February 2013, the Commission hired a regulator for the AML/CFT Unit specifically to assist with the supervision of the Externally and Non-Regulated Service Providers (including the DNFBPs).
				• The ENRSPs Regulations were enacted on 23 rd September 2013.

	Rat		Recommended Actions	Actions Undertaken by Anguilla
	-ing	Summary of Factors for Rating		to August 2012
25. Guidelines & Feedback	PC PC	No general feedback given with regard to SARs statistics, current techniques, methods, typologies and trends. The Guidance Notes do not contain sector specific information. The effectiveness of the newly issued Guidance provided in the Code could not be assessed due to the recent passage of the Code. Unable to assess effective implementation of the Code due to its recent enactment.	 Sector specific guidance on money laundering and terrorist financing should be placed in the Guidance Notes. The review of the FSCA should commence as soon as possible and the range of sanctions available to the FSC be made more proportional and dissuasive. 	The FIU has published its Annual Report for 2009, which contains general feedback, including statistics and information on current techniques, methods and trends or typologies.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				The 2012 Themed Findings of the AML/CFT inspections have been published on the Commission's website which assessed the licensed service providers' compliance with the obligations under the AML/CFT legislation.
				 The FSC (Amendment) Act 2013 was assented to by the Governor on 25th September 2013. The FSC Administrative Penalties Regulations has been enacted on 23rd September 2013.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
Institutional and other measures				
26. The FIU	PC	The FIU is not an autonomous body. Office space not sufficient at the FIU to adequately accommodate the staff. Amount of FIU staff not sufficient to allow inclusion of the DNFBPs in the regulatory regime. No fire resistant filing cabinets for the storage of the SARs.	The Anguillan Authorities should consider enacting separate legislation for the creation and functions of the FIU so as to alleviate the problem with autonomy.	 During the past year, the MLRA has actively considered many issues relevant to the administration and structure of the Financial Intelligence Unit. These issues include establishment of the Financial Intelligence Unit as an autonomous body and recruitment of additional personnel. To date, the MLRA has approved— rental of additional, secure, office space outside the RAPF headquarters immediate recruitment of a financial analyst establishment of an independent budget to cover training and other needs of the Financial Intelligence Unit purchase of fire resistant filing cabinets for the storage of SARs Administrative arrangements necessary to implement these decisions are currently underway. In November 2011, Executive Council authorised the creation of a Financial Analyst position under the Governor's Office budget, achieving the separation of intelligence and investigative functions in line with international standards. The Financial Analyst is now in situ. In May 2012, the Government of Anguilla agreed to increase the police budget to pay the salary of an Inspector-Financial Crime Executive Council noted that effective Financial Crime Investigation Unit, Financial Intelligence Unit and Financial Analysis Units will require increased financial resources from the Consolidated Fund in future financial years

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
17111 4017	-IIIg	Summary of Factors for Nating		Fire resistant file cabinets have been purchased and put into use
				New office space for the FIU and the FCIU adjacent to the Royal Anguilla Police Force building is currently under construction.
				On 27 September 2012, the MLRA considered enacting separate legislation regarding the FIU. The MLRA concluded that, at this time, there were not sufficient resources available to undertake separate legislation; however, it will reconsider the issue at a later date.
				The position of Financial Analyst for the Financial Intelligence Unit has been filled since July 2012.
				• The position of Detective Inspector in charge of the Financial Intelligence Unit and the Financial Crimes Investigation Unit is expected to be filled by mid-2014.
				New office space for both the Financial Intelligence Unit and the Financial Crimes Investigation Unit is expected to be occupied by the end of August 2013.
				Budget for the Financial Intelligence unit was approved in January 2013. The budget is expected to cover the areas of training and operational requirements for both the Financial Intelligence Unit and the Financial Crimes Investigation Unit. Also it will provide the necessary furniture and fittings required for new office space.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
27. Law enforcement authorities	С	This Recommendation has been fully observed.		
28. Powers of competent authorities	С	This Recommendation has been fully observed.		
29. Supervisors	PC	The FSC which is responsible for ensuring AML/CFT compliance does not monitor the domestic banking sector, which is the largest component of the financial sector in Anguilla. The ECCB which does conduct the onsite inspections (though it does not have the authority to do so), does not share the information directly with the FSC. The FSC does not ensure that recommendations for remedial action as set out in the ECCB's report are implemented. The ECCB has no legal authority to conduct onsite AML/CFT inspections. The ECSRC has no authority to conduct onsite AML/CFT inspections.	 The Banking Act should provide that the ECCB can examine licensees to ascertain compliance with other statutes that apply to these entities, especially where AML/CFT is concerned. The Banking Act should be amended so that ECCB could be granted the power to apply sanctions for AML/CFT breaches. The ECSRC should be expressly given the authority to supervise its licensees for AML/CFT. The MSB Act should be implemented without delay. 	 The FSC has prepared a paper addressing the need to resolve this matter, and other related issues, and circulated same to the ECCB and other countries who subscribe to the ECCB Agreement. The matter of regulatory collaboration with ECCB/ECSRC/FSC had been afforded a confirmed place on the agenda of the ROC regional video conference scheduled for September 03, 2010. Amendment of the Banking Act is addressed in the FSC's paper referred to above and will be considered by the parties. Amendment of the Securities Act is addressed in the FSC's paper referred to above and will be considered by the parties. Two of the four Money Services Businesses operating on Anguilla have become licensed under the MSB Act. The FSC is actively working with the remaining companies to complete application process. Discussions were held with the FSC and ECCB on 3 September 2010, 3 December 2010, 4 March 2011. It was agreed that responsibility for the AML/CFT oversight for domestic banks and their off-shore subsidiaries, including the ability to enforce sanctions for non-compliance, was to lie with the domestic jurisdiction. For Anguilla, this decision places the responsibility with the FSC. The Anguilla's legislative framework to ensure that the FSC has the necessary legal authority to meet this obligation. The AML/CFT Department of the FSC has

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012 scheduled 11 AML/CFT compliance visits to be conducted from July 2011 to October 2011. As of 1 September, 6 of the 11 have been completed.
				Correspondence dated 7 June 2012 from the Deputy Governor at the Eastern Caribbean Central Bank confirmed that the responsibility of the AML/CFT oversight for domestic banks and their offshore subsidiaries as well as the issuing of sanctions for AML/CFT breaches lies with the national regulators. The national regulator in this instance is the Financial Services Commission. Additional amendments to the Non-Regulated Service Providers Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been drafted. Externally Regulated and Non-Regulated Service Providers Regulations under review by Anguilla Authorities.
				The AML/CFT Unit of the FSC has scheduled 17 AML/CFT compliance visits to be conducted from March to November 2012. As of 31 July 2012, 10 AML/CFT visits were been completed.
				The MSB Act has been implemented and all MSBs operating in Anguilla are now licensed and supervised for AML/CFT compliance. Please see discussion at R.23
				• The AML/CFT Unit of the Commission has scheduled 25 AML/CFT compliance inspections to be conducted from February to October 2013. As of 31 July 2013, 15 inspections have been completed.
				• The ENRSPs Regulations were enacted on 23 rd September 2013. The Regulations clarify the role of the Commission as the supervisory authority of the domestic banks for AML/CFT compliance. The regulations are to be taken to the Executive Council in August 2013.

	Rat		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
30. Resources, integrity and training	PC	Insufficient training for Customs in cross-border issues and financial investigations.	Customs should be provided more training in cross – border issues, and financial investigations, and asset forfeiture.	Customs officers (including Deputy Comptroller) received training in recognition of cash connected with drug cartels on 21 July 2010.
		Insufficient office space for the FIU. Lack of sufficient staff to properly review	 The FIU should expand its offices to accommodate the current staff and any future increases in staff. Anguilla should obtain additional staff at the FIU to prepare for the inclusion of the DNFBPs in the 	assessment during the week of 17 August and the first week of September 2010. A risk assessment team will be formed in the near future to ensure effective implementation of risk assessment
		additional sectors.	regulations and such staff should include a dedicated legal advisor.	techniques. • Authorities are considering secondment of legal
		SARs not maintained in fire resistant filing cabinets.	The FIU should be provided with fire resistant filing cabinets for the storage of their SARs.	counsel to the FIU.
		Insufficient training in AML/CFT for prosecutors and the Judiciary.	The staff of the FIU should be provided with training in advanced financial investigations, civil and criminal forfeiture provisions and terrorist financing.	
		Insufficient staff at the FSC, given the number	The Anguillan Authorities should provide prosecutors and Judges with training in financial investigations, civil/criminal forfeiture, ML/TF.	and DNFBPs.
		of financial institutions to be supervised.	The Anguillan Authorities should consider amending the POCA to make clear the institutional arrangements between, and the roles and functions of,	and structure of the Financial Intelligence Unit. These issues include establishment of the Financial Intelligence Unit as an autonomous body and recruitment of additional personnel.
			the policy making MLRA and the operational FIU.	To date, the MLRA has approved—
			The FSC should be provided with additional staff so as to adequately meet its supervisory functions for all the financial institutions under its supervision.	rental of additional, secure, office space outside the RAPF headquarters
				• immediate recruitment of a financial analyst
				 establishment of an independent budget to cover training and other needs of the Financial Intelligence Unit
				purchase of fire resistant filing cabinets for the storage of SARs
				Administrative arrangements necessary to implement these decisions are currently underway.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
		8		Workshop for Eastern Caribbean Financial Investigators and Prosecutors sponsored by the UK FCO held in Antigua 22nd – 23rd March 2011 and attended by Crown Counsel and a member of the Financial Crimes Unit of the RAPF. Topics included review of ML in each jurisdiction including legislation and typologies; establishment of regional computer investigation laboratory; international cooperation and asset sharing; functions of the Serious Organised Crime Agency; audit of financial legislation and updates in ML case law
				2 day workshop during the last week of March 2011 on implementation of the Proceeds of Crime Act 2009, its investigative powers and measures for freezing, seizure, confiscation and civil forfeiture was attended by the following law enforcement authorities—
				All members of the FIU
				 4 members of Attorney General's Chambers comprising 2 prosecutors, 1 Civil Crown Counsel and 1 Parliamentary Counsel
				o 2 Customs Officers
				o 1 Immigration Officer
				o Head of the FSC AML/CFT Unit
				Magistrates and prosecutor attended week long workshop in November 2010 on the Proceeds of Crime and prosecutions conducted by Mark Sutherland Williams and Dan Suter sponsored by the British High Commission's Eastern Caribbean Financial Investigation Advisory Team.
				High Court Judge and Registrar attended 1 day workshop during the last week of March 2011 on the Proceeds of Crime Act 2009
				Acting Senior Crown Counsel (Criminal) attended Commonwealth Caribbean Prosecutors' Conference April 29 – May 1, 2011. Conference topics included

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
2.222 10.12		Surrey of 2 woods for 2 words		The Proceeds of Crime Act: The Advocate's Perspective and Investigative Tools and Proceedings; Combating the Financing of Terrorism; Extradition: the Approach and Recommended Best Practices.
				The Financial Services Commission has, as of July 2011, further increased its capacity by filling the position of Deputy Director.
				Interviews have been conducted to fill vacancy on Board of Directors by September 30, 2011.
				In June 2011, the secondment of a CFTC consultant to the FSC to assist with oversight and training of the Insurance Sector was approved.
				Representative of UK Crown Prosecution Services seconded to AG's Chambers for 6 weeks, from 31 October to 9 December 2011. Workshops conducted for prosecutors and law enforcement, including Customs, Immigration and members of the FIU and the Guns and Firearms Taskforce, on all aspects of investigating and prosecuting ML offences, including restraint and confiscation. Specifically, Customs officers attended training modules on cash seizure and asset forfeiture.
				Financial Analyst added to staff of FIU
				Fire resistant cabinets have been purchased
				New office space for the FIU and the FCIU adjacent to the Royal Anguilla Police Force building is currently under construction.
				One member of FIU attended a week-long training in the UK presented by NPIA in November 2011. Topics covered included ML/TF concepts and methods, investigation processes, gathering of intelligence, report writing, investigative tools, confiscation
				7-9 February 2012: Workshop attended by AGC prosecutor and member of Criminal Investigation Division (CID) on serious and organised crime

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				investigation. Topics covered included mutual assistance and international co-operation, drug and illegal migrant trafficking, and organised crime investigation.
				 The Financial Services Commission increased its staffing capacity in March 2012 by the addition of an administrative assistant and in April 2012 by the addition of two regulators.
				The Financial Services Commission Board has also approved the recruitment of a regulator to join the AML/CFT Unit to assist with the NRSPs and recruitment has begun
				The vacancy for the FSC Board member was filled in March 2012.
				 A consultant sponsored by the Commonwealth Secretariat joined the FSC in March 2012 to assist with the oversight and training of the Insurance Sector.
				The FSC has finalised and implemented an AML/CFT Compliance Examination Manual to guide personnel responsible for AML/CFT compliance visits.
				In March and April 2012, the FSC conducted 2 training sessions for personnel engaged in AML/CFT compliance activities.
				On 1 February 2013, the Financial Services Commission hired a regulator to join the AML/CFT Unit to assist with the ENRSPs.
				 In March 2013, the Financial Services Commission provided training sessions for personnel engaged in AML/CFT compliance inspections.
				13th - 16th March 2013: Parliamentary/Crown Counsel at AGC and investigator at RAPF attended a workshop in Bermuda. Workshop for prosecutors and investigators on investigating and prosecuting complex transnational crimes (money)

	FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
-					laundering, corruption, asset recovery, cross border assistance, organised crime and cyber- crime).

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
31. National cooperation	С	This Recommendation has been fully observed.		
32. Statistics	PC	Customs does not maintain statistics on cross-border transportation of currency and bearer negotiable instruments. No statistics maintained on cross-border incidents prior to 2008.	 Customs should maintain statistics regarding cross-border transportation of currency and bearer negotiable instruments. Customs should ensure that all cross-border incidents be reported and documented on the OTRIS system, thus providing continued and timely access to this information by Police, the FIU and other competent authorities. The FIU should put in place the appropriate mechanisms to allow for the collection and analysis of statistics on wire transfers carried out by the financial institutions. 	 An electronic form consistent with the Report of International Transportation of Currency or Monetary Instrument has been programmed into the OTRICS system, enabling access to the information obtained by the Police, FIU and other competent authorities. This new programming is currently undergoing beta testing and it is anticipated that it will be fully operational in the very near future. Beta testing of an electronic form consistent with the Report of International Transportation of Currency or Monetary Instrument has been completed and brought into active use on the OTRICS system, enabling access to the information obtained by the Police, FIU and other competent authorities. All data collected since the Report of International Transportation of Currency or Monetary Instruments came into use has been entered into the OTRICS system. This allows Customs to maintain statistics on cross-border transportation of currency and bearer negotiable instruments. The OTRICS system allows data to be broken down and sorted in ways that facilitate analysis. Further, entering this data into the system also allows the FIU, RAPF and other competent authorities continued and timely access to the data. The FIU and FSC are currently working together to develop a template for useful statistics on wire transfers. All data collected since the Report of International Transportation of Currency or Monetary Instruments came into use has been entered into the Memex Patriarch Intelligence Database (previously the OTRICS system). This allows Customs to maintain statistics on cross-

	Rat		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
				border transportation of currency and bearer negotiable instruments. The Memex Patriarch Intelligence Database allows data to be broken down and sorted in ways that facilitate analysis. Further, entering this data into the system also allows the FIU, RAPF and other competent authorities continued and timely access to the data.

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E 4 E E 40 0	Rat		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
33. Legal persons–	С	This Recommendation has been fully observed.		
beneficial owners				
34. Legal arrangements – beneficial owners	C	There have been no onsite examinations/information requests of independent legal professionals (with respect to trusts), or in respect of foundations to duly determine the effectiveness of access, by competent authorities, to required information.	It is recommended that the registration of a trust be made mandatory by law. This would allow the competent authorities at a minimum, to be duly aware of all trusts (and their accompanying due details) existent in Anguilla.	amendments were made to section 18 of the AML/CFT Code to enhance the identification of
International Cooperation				
35. Conventions	LC	The Palermo Convention and the 1999 Terrorist Financing Convention have not been duly extended to Anguilla.	Anguilla should request, forthwith, extension of the said un-extended Conventions.	
36. Mutual legal	С	This Recommendation is fully observed.		
assistance (MLA)				
37. Dual criminality	С	This Recommendation is fully observed.		
38. MLA on	С	This Recommendation has been fully observed.		
confiscation and				
freezing				
39. Extradition	LC	There have been no extradition requests to duly determine the effectiveness of MLA in this regard.		Acting Senior Crown Counsel (Criminal) attended Commonwealth Caribbean Prosecutors' Conference April 29 – May 1, 2011. Conference topics included Extradition: the Approach and Recommended Best Practices.
40. Other forms of co-operation	С	This Recommendation has been fully observed.		

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
9 Special Recommendatio ns				
SR.I Implement UN instruments	LC	The 1999 Terrorist Financing Convention has not been duly extended to Anguilla.		
SR.II Criminalize terrorist financing	LC	There have been no FT investigations or prosecutions under the CFT legislation, thus effectiveness cannot be duly determined.		 During 2010, the RAPF undertook an investigation of suspected TF activities. The investigation was recently concluded with no charges being brought. Information gleaned from SARs relating to possible TF activities has been shared via Egmont with competent authorities in the relevant jurisdictions. Since the last Report, information retrieved from SARs relating to suspected TF has been disseminated competent authorities in the relevant jurisdictions. Since the last Report, information retrieved from Suspicious Activities Reports by the Financial Intelligence Unit relating to suspected Terrorist Financing has been disseminated to competent authorities in the relevant jurisdictions via the Egmont Secure Web portal.
SR.III Freeze and confiscate terrorist assets	LC	There have been no restraints orders made with regard to FT thus effectiveness cannot be duly determined.	The Authorities in Anguilla should duly arrange a less vulnerable process of listing and de-listing.	
SR.IV Suspicious transaction reporting	PC	No explicit requirement to include attempted transactions in STR. Issues regarding the effective implementation sanctions.	The Regulations or Code should be amended to make mandatory the requirement for the MLRO of a service provider to make a report to the Reporting Authority with regard to attempted transactions re financing of terrorism.	

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				the AML/CFTC will commence in the near future.
				See response at R.13.
				See response at R.13.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
SR.V International cooperation	LC	There have been no MLA requests under the CFT legislation, thus the effectiveness of rendering MLA thereunder cannot be duly determined. There have been no extradition requests in relation to the FT, thus effectiveness cannot be duly determined	The Anguillan Authorities should criminalise the commission of terrorist acts as particularized and free standing crimes.	Research for precedents of similar legislation has begun.
SR.VI AML requirements for money and value transfer services	PC	Money Services Business Act not yet implemented, therefore MVT operators are not licensed under the Act. No requirement for licensed or registered MVT operators to maintain a current list of agents. Penalties lack specificity and proportionality, thereby undermining their effectiveness and dissuasiveness.	 All existing MVTs service operators should be licensed under the new MSBA without delay. Licensed MVT service operators should be required to maintain a current list of agents. Such a list should be made available for inspection by the FSC. Section 17(3) of the MSBA should refer to mandatory obligations under both AML and CFT enactments. 	operating on Anguilla have become licensed under the MSB Act. The FSC is actively working with the remaining companies to complete application

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				recommendation for denial. All MSBs operating in Anguilla are now licensed and were made subject to the fit and proper test.

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
SR.VII Wire transfer rules	PC	No requirement for each intermediary and beneficiary financial institution in the payment chain to ensure that full originator information accompanies transfer. Effectiveness cannot be assessed due to recent passage of the POCA, Regulations and the Code and the limited supervisory actions that have been taken. The regime for supervision and sanction powers for domestic banks and their offshore subsidiaries are ambiguous.	 The Code should explicitly address the issue of a payment chain that may include a series of intermediaries and beneficiary financial institutions whereby each party in the payment chain should be required to ensure that full originator that accompanies a wire transfer is transmitted with the transfer. The regime for supervision and sanction powers for domestic banks and their offshore subsidiaries should be clarified. 	 The FSC has prepared a paper addressing the need to resolve the ambiguities relating to supervision and sanction powers for domestic banks and their offshore subsidiaries, and other related issues, and circulated same to the ECCB and other countries who subscribe to the ECCB Agreement. The matter of regulatory collaboration with ECCB/ECSRC/FSC had been afforded a confirmed place on the agenda of the ROC regional video conference scheduled for September 03, 2010. Discussions were held with the FSC and ECCB on 3 September 2010, 3 December 2010 and 4 March 2011. It was agreed that responsibility for the AML/CFT oversight for domestic banks and their off-shore subsidiaries, including the ability to enforce sanctions for non-compliance, was to lie with the domestic jurisdiction. For Anguilla, this decision places the responsibility with the FSC. The Anguilla Authorities have requested an analysis of Anguilla's legislative framework to ensure that the FSC has the necessary legal authority to meet this obligation. Correspondence dated 7 June 2012 from the Deputy Governor at the ECCB confirmed that the responsibility of the AML/CFT oversight for domestic banks and their offshore subsidiaries as well as the issuing of sanctions for AML/CFT breaches lies with the national regulators. The national regulator in this instance is the FSC. Additional amendments to the Non-Regulated Service Providers Regulations necessary to incorporate supervision of entities licensed by the ECCB and ECSRC have been drafted. Externally Regulated and Non-Regulated Service Providers Regulations under review by Anguilla Authorities. The industry consultation process for the FSC (Amendment) Act 2013 and draft ENRSPs Regulations have been concluded. The legislation clarifies the role of the Commission as the supervisory authority of the domestic banks for

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				AML/CFT compliance. The FSC (Amendment) Act was assented to on 25 th September 2013. The ENRSPs Regulations were enacted on 23 rd September 2013.

	Rat		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
SR.VIII Nonprofit organizations	NC	No supervisory programme in place to ensure compliance with AML/CFT legislation. All NPOs are not registered therefore the relevant information on all NPOs is not publicly available. Existing NPOs not required to adhere to AML/CFT legislation. No specified period for all NPOs to keep records. Unable to assess the effectiveness of domestic cooperation due to the current status of the NPO sector.	 The Anguillan Authorities should undertake an outreach programme to the NPO sector with a view to protecting the sector from terrorist financing abuse. The Anguillan Authorities should ensure that AML/CFT policies which specifically pertain to the NPO sector are finalized and implemented without delay. Outreach programs which include AML/CFT training should be devised to provide instruction for the NPO sector. A supervisory authority for the NPO sector should be designated without delay. A mandatory registration/licensing system for all NPOs should be implemented as soon as possible. The purpose and objectives of all NPOs should be publicly known. NPOs should be required to adhere to the AML/CFT legislation. The AML/CFT Code specifically for NPOs should be finalized and implemented without delay. 	 An AML/CFT and Legal Services Unit has been established within the FSC. Responsibilities include implementation of a regulatory regime for NPOs and DNFBPs. Implementation of the NPO outreach programme is a high priority for the Unit and has included the following, to date: a series of handshake visits by the Commission to NPOs during the month of August a formal training program jointly conducted with the FIU will take place September 8, 2010 an informational brochure for NPOs has been posted to the FSC website at:

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				Implementation of the NPO Regulations is currently under way. Initial response from the sector has been positive and many NPOs have applied for registration. The FSC is currently taking steps to identify those NPOs that have not applied for registration and initiate enforcement action.
				The AML/CFT Department of the FSC, as part of their NPO outreach programme, published three news releases in the local newspaper and on the FSC website. These news releases are as follows:
				 Safeguarding of the Non-Profit Organisations (NPOs) Sector in Anguilla, which can be found at http://www.fsc.org.ai/PDF/Safeguarding%20NPOS.pdf
				Safeguarding of the Non-Profit Organisations (NPOs) Sector in Anguilla – Best Practice Principles, which can be found at http://www.fsc.org.ai/PDF/Safeguarding%20NP OS-Best%20Practice.pdf
				 Safeguarding of the Non-Profit Organisations (NPOs) Sector in Anguilla – Review of NPOs Regulations, which can be found at http://www.fsc.org.ai/PDF/Safeguarding%20NPOS-Regs.pdf
				The NPO outreach programme was continued with presentations made by the FIU regarding potential abuse of NPOs and PEPs (domestic and foreign) and the need to implement enhanced CDD when dealing with such persons.
				• Registration of the NPOs continues to be positive with 25% increase in registration since the last follow up report.
				From September 2011 to date, the FIU has made 4 presentation to stakeholders, including NPOs, regarding the functions of the FIU, reporting requirements, enhanced due diligence, PEPs both foreign and domestics, emerging ML/TF trends

FATF 40+9	Rat -ing	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				 within Anguilla and the world. There was an increase of 93% NPO registrations within the past 12 months.

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	Rat		Recommended Actions	Actions Undertaken by Anguilla
FATF 40+9	-ing	Summary of Factors for Rating		to August 2012
SR.IX Cash Couriers	PC	Cross-border transactions not yet computarized and therefore, not readily available to law authorities in Anguilla.	 Anguillan Authorities/H.M. Customs should remove the incorrect signage with regard to the declaration at its ports of entry. 	<i>v</i> 1
		No specialized training in anti-terrorism issues.	 Anguilla should include in their POCA a section specifically relating to the seizure of cash and bearer negotiable instruments at their borders. 	 Amendments proposed to the Customs Act providing specifically for the requirement to declare cash and bearer negotiable instruments at the border (including in the post) and for seizure of same. Amending Act to come into force 30 September 2010.
				 An electronic form consistent with the Report of International Transportation of Currency or Monetary Instrument has been programmed into the OTRICS system, enabling access to the information obtained by the Police, FIU and other competent authorities. This new programming is currently undergoing beta testing and it is anticipated that it will be fully operational in the very near future.
				• Customs (Amendment) Act, 2010 came into force on 30 September 2010. It contained the following provisions:
				Importation and exportation of goods by post
				(2A) Without prejudice to subsection (1) or (2), any person who—
				(a) claims a letter or postal package arriving in Anguilla; or
				(b) posts a letter or postal package in Anguilla for transmission abroad;
				which contains currency, cheques or monetary instruments, or any combination thereof, of or exceeding \$27,000, or the equivalent in any currency or combination of currencies, shall declare and make a report of same in such form and manner and containing such particulars as the Comptroller may direct.
				(2B) Any person failing to declare and make a report as required under subsection (2A) is guilty of an offence and is liable to a fine of \$10,000 or 3 times the

FATF 40+9	Rat	Summary of Factors for Rating	Recommended Actions	Actions Undertaken by Anguilla to August 2012
				value of the currency, cheques or monetary instruments not declared or reported, whichever is the greater.
				Customs control of persons entering or leaving Anguilla
				(2) Any person entering or leaving Anguilla shall—
				(a) if he is in possession of currency, cheques or monetary instruments, or any combination thereof, of or exceeding \$27,000, or the equivalent in any currency or combination of currencies, shall declare and make a report of same in such form and manner and containing such particulars as the Comptroller may direct;
				• (3) Any person failing to declare any baggage or thing as required under this section is guilty of an offence and is liable to a fine of \$10,000 or 3 times the value of the thing not declared or the baggage or thing not produced, as the case may be, whichever is the greater.
				Incorrect signage has been replaced with accurate signs.